# II. Macro environmental factors potentially affecting financial sector

#### 2.1 International economic and financial conditions

#### 2.1.1 International economic conditions

#### Global economic recovery proceeded at a mild pace

In 2014, global economic recovery remained modest with uneven prospects across the major economies. In the US, economic growth sustained, reflecting a resumed growth in private consumption and fixed investment. However, euro area growth remained weak despite it gradually shrugging off the shadow of the sovereign debt crisis. Meanwhile, Japan witnessed declining economic growth owing to an adverse impact on private demand following its sales tax hike. In emerging markets, growth momentum waned as exports were hampered by a subdued global recovery and domestic demand in many of the economies fell short of expectations.

In 2015 Q1, growth in the US was weaker than expected owing to harsh winter weather and a strong dollar, while continued monetary easing policies gave impetus to growth in the euro

area and Japan. However, growth momentum in advanced economies was still not strong enough and emerging markets slowed sharply. In this setting, IHS<sup>12</sup> predicts world real GDP growth to decrease to 2.7% in 2015 from 2.8% in 2014. Real GDP in advanced economies is projected to slightly increase to 1.9%. The average growth rate in emerging economies is forecast to decline continuously to 3.8% (Chart 2.1).

Moreover, the oil price has fallen more than 40% since the end of June 2014. It is expected

**Chart 2.1 Global economic growth rates** 

Note: Figures for 2015 are IHS estimates.

Source: IHS (2015/5/15).

<sup>12</sup> See Note 3.

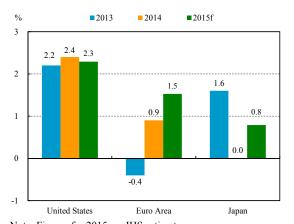
that the global oil supply and demand balance will not resume, therefore allowing the price to stabilize, until the second half of 2015. Overall, the low oil price was favorable to the global economy and decreased the headline inflation rates of the major economies, including the US, euro area and Japan. However, it is likely to undermine the output of oil-exporting countries, such as Russia and Venezuela (Box 1).

### Advanced economies took divergent growth paths

The US economy grew steadily and its labor market improved continuously

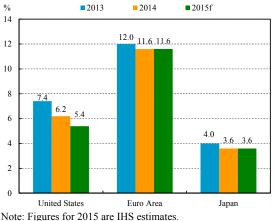
The US economy grew steadily in 2014. Even as output contracted in Q1 owing to the harsh weather, recovery gained momentum in Q2 as a result of a pick-up in private consumption when the effects of the severe winter weather faded, along with an increase in fixed investment by the manufacturing sector as it moved production back to the US. The economic growth rate for the whole year rebounded to 2.4% from 2.2% in 2013. In

Chart 2.2 Economic growth rates in US, **Euro area and Japan** 



Note: Figures for 2015 are IHS estimates. Sources: Official websites of the selected economies and IHS (2015/5/15).

Chart 2.3 Unemployment rates in US, Euro area and Japan



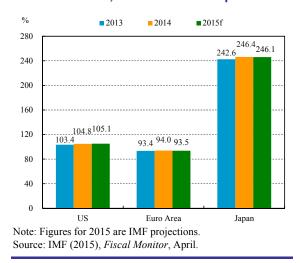
Sources: Official websites of the selected economies and IHS (2015/5/15)

2015 Q1, growth in the US was weaker than expected owing to harsh winter weather and a strong dollar. IHS estimates US economic growth to slow down slightly to 2.3% in 2015 (Chart 2.2).

The labor market in the US improved continuously in 2014, bringing down the unemployment rate to a six-year low of 6.2% from 7.4% registered in 2013. Although US growth momentum waned from 2015 onwards, the unemployment rate dropped continuously. IHS anticipates the US unemployment rate to continue dropping to an annual rate of 5.4% in 2015 (Chart 2.3).

In fiscal year 2014, the US deficit shrank to US\$483.3 billion, the lowest level since 2009. Although the fiscal condition improved continuously, the US government's debt burden was still very heavy. Owing to massive fiscal expenditures on medical insurance. social security and interest payments of sovereign debt, outstanding government debt increased persistently and passed the US\$18 trillion mark at the end of 2014, lifting the government debt-to-GDP ratio to 104.8%. Looking ahead, the aging population structure and expenditures on

Chart 2.4 Government debt-to-GDP ratios in US, Euro area and Japan



medical care protection in the US might increase the government's debt burden. The International Monetary Fund (IMF) forecasts that the ratio of outstanding government debt relative to annual GDP will elevate to an estimated 105.1% in 2015<sup>13</sup> (Chart 2.4).

#### The ECB implemented monetary easing policy to lift growth and inflation

Thanks to the receding impact of the European sovereign debt crisis, the euro area has resumed growth since 2013 Q2. However, the euro area unemployment rate has not effectively improved, and governments in the area have implemented harsh austerity measures depressing demand and bringing the shadow of deflation. This, coupled with economic sanctions on Russia that hit the German and French economies, undermined growth momentum in the euro area. As a result, euro area GDP grew by merely 0.9% year on year in 2014. To lift growth and inflation, on 22 January 2015, the ECB announced it would embark on a  $\in$  1.14 trillion bond purchasing program in March. IHS predicts euro area economic growth to increase to 1.5% in 2015 (Chart 2.2).

Although the euro area unemployment rate gradually descended from its historical high of 12.0% in 2013, the unemployment rate in 2014 was still high at 11.6%, implying further improvement in the labor market is still needed. Severe youth unemployment is an open question across the area, where Spain and Greece suffered youth unemployment rates of more than 50%. Owing to persistent structural problems in euro area labor markets, IHS predicts the unemployment rate to stay at 11.6% in 2015, even as the ECB's quantitative easing measures are expected to stimulate economic growth in the area (Chart 2.3).

<sup>&</sup>lt;sup>13</sup> IMF (2015), Fiscal Monitor, April.

Regarding the government's fiscal position, thanks to harsh fiscal austerity measures, the fiscal deficit to GDP ratio dropped to a six-year low of 2.7% in 2014, with Spain and Ireland exiting their respective international bailout programs one after the other. However, owing to weak economic recovery impetus and arduous fiscal problems in Greece, the euro area's outstanding government debt-to-GDP ratio ascended to 94.0%. With the euro area gradually gaining growth momentum, the IMF predicts the ratio to fall slightly to 93.5% in 2015 (Chart 2.4).

#### Sales tax hike hit Japanese economic growth

In 2014, although Japan sped up implementing its ¥5.5 trillion economic stimulus package, Japanese economic growth turned negative in Q2 owing to the sales tax hike in April hitting private consumption in durables and corporate facility investment. As a result, Japanese annual economic growth dropped to 0% from 1.6% in 2013. In light of the weak economic prospects and growing deflationary expectations, the BOJ expanded quantitative and qualitative monetary easing in October 2014, while the Japanese government phased in a 3.29 percentage points cut in the corporate tax rate to underpin corporate profitability and investment. Moreover, considering that the impact of the sales tax rate increase on consumer confidence was stronger than expected, the Shinzo Abe cabinet postponed the second sales tax hike until April 2017 and approved a ¥3.5 trillion emergency stimulus package to boost private consumption. IHS estimates Japanese economic growth to rebound to 0.8% and the unemployment rate to stabilize at 3.6% in 2015 (Chart 2.2 and 2.3), while the IMF predicts the outstanding government debt-to-GDP ratio to decrease slightly to 246.1% in 2015 alongside the economic recovery (Chart 2.4).

#### Economic growth of Asian emerging economies slowed down

In 2014, GDP growth in most Asian emerging economies experienced slowdowns. The Asian newly industrialized economies saw slack recoveries in exports; however, output growth in these economies rose to 3.2% from 2.9% in 2013 as falling oil prices boosted private consumption in some economies. Among member countries in the Association of South East Asian Nations (ASEAN-10), Thailand was mired in political vulnerabilities, while growth in Indonesia slowed as a slump in major international commodity prices deteriorated the terms of trade. As a result, the overall growth rates of the ASEAN-10 contracted to 4.4% from 5.1% in 2013. In Mainland China, the economic transition was carried out continuously. While overcapacity industries and falling property prices jeopardized consumption and investment, export growth slowed amid weak external demand. Reflecting this, Mainland China's

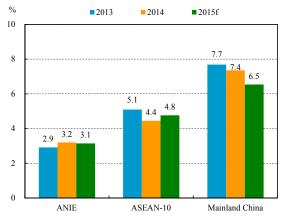
economic growth declined continuously to 7.4% in 2014, the lowest level in 24 years (Chart 2.5).

IHS anticipates that the economic growth rate in the Asian newly industrialized economies will slow slightly to 3.1% in 2015, whereas the ASEAN-10 countries are likely to see rebounding growth of 4.8% thanks to continued strong growth in the Philippines and Vietnam. Meanwhile, Mainland China, suffering from overcapacity and mounting property inventory, is predicted to achieve a more moderate growth rate of 6.5% (Chart 2.5). In addition, the unempolyment rate in the Asian newly industrialized economies is projected to decline slightly to 3.4% in 2015 from 3.5% in 2014, while the rate will stand at 4.4% in the ASEAN-10 countries, the same figure as in 2014. In Mainland China, the unemployment rate is forecast to elevate slightly to 4.2% from 4.1% in 2014 (Chart 2.6).

#### Global inflation fell continuously

In 2014, global prices of crude oil fell continuously from mid-June as oil supply surpassed demand and speculative trading arose in oil markets. As for cereals, in the beginning of 2014, the cereal supply was impacted by harsh weather and political tension in Ukraine, resulting in a rise in international prices. As the weather improved

Chart 2.5 Economic growth rates in Asian emerging economies

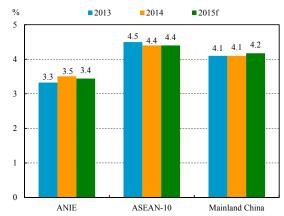


Notes: 1. Figures for 2015 are IHS projections.

- ANIE refers to Asian Newly Industrialized Economies, including Taiwan, Hong Kong, Singapore and South Korea.
- ASEAN-10 refers to the 10 member countries of the Association of South East Asian Nations, including Brunei, Cambodia, Indonesia, Laos, Malaysia, Myanmar, the Philippines, Singapore, Thailand and Vietnam.

Sources: Official websites of the selected economies and IHS (2015/5/15).

### Chart 2.6 Unemployment rates in Asian emerging economies



Notes: 1. Figures for 2015 are IHS projections.

2. For ANIE and ASEAN-10, see Notes 2 & 3 in Chart

Sources: Official websites of the selected economies and IHS (2015/5/15).

afterwards, the production of soy, wheat and corn increased, reversing the international prices of cereals to trend downwards. Reflecting this, the global headline inflation rate declined slightly to 2.9% from 3.0% in 2013. Headline inflation rates in advanced economies

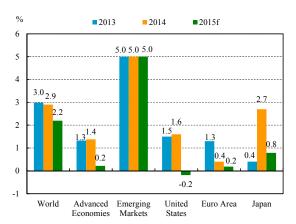
increased marginally to 1.4% from 1.3% in 2013 as Japan's sales tax hike greatly inflated consumer prices, whereas the rates in emerging economies stabilized at 5% (Chart 2.7).

From the beginning of 2015 onwards, global prices of crude oil rebounded slightly owing to geopolitical uncertainty in the Middle East and a slump in US oil rig count. However, most international research institutions still expected oil prices to stay at low levels. With regard to cereals, owing to climate improvement and increasing cultivation area, international cereal prices fluctuated with a downward trend. IHS predicts the global headline inflation rate to fall continuously to 2.2% in 2015, while the US and the euro area may both face the challenge of disinflation (Chart 2.7).

# Most emerging economies adopted easy monetary policy stances, while the US ended its asset purchase program

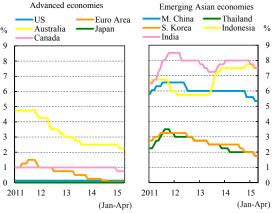
From 2014 onwards, most economies preserved their easy monetary policy stances. In advanced economies, the US ended its asset purchase program at the end of October 2014 owing to economic recovery and

#### Chart 2.7 Global headline inflation indices



Note: Figures for 2015 are IHS estimates. Sources: Official websites of the selected economies and IHS (2015/5/15).

#### **Chart 2.8 Policy rates in selected economies**



Notes: 1. Advanced economies: figure for the US is based on the target federal funds rate; for the euro area, the main refinancing operations fixed rate; for Australia, cash rate target; for Japan, uncollateralized overnight call rate; for Canada, the target for the overnight rate.

- Emerging Asia: figure for Mainland China is based on financial institution one-year lending base rate; for Thailand, 1-day repurchase rate; for South Korea, base rate; for Indonesia, Bank Indonesia rate; for India, repurchase rate.
- 3. Figures are as of 24 April 2015.

Sources: Central banks' websites.

improvements in the labor market. Although the federal funds rate target remained unchanged, future interest rate rises or the Fed ceasing to reinvest proceeds from its maturing holdings may create negative spillover effects on emerging economies, and thus warrants close attention (Box 2). Japan and the euro area expanded the sizes of their asset purchase programs successively owing to low growth and inflation, while Canada and Australia lowered policy rates to boost economic growth. As for emerging Asian economies, in order to

alleviate the impact of insufficient global output growth momentum on their domestic economies and prevent financial market turmoil caused by massive capital outflows from major economies arising from their easy monetary policy stances, most emerging economies kept reducing policy rates (Chart 2.8).

#### 2.1.2 International financial conditions

#### Macroeconomic impacts threatened global financial markets

In 2014, the global economy recovered moderately, bolstered by persistent easy monetary policies in major advanced economies alongside more neutral fiscal policy relaxations that offset the adverse impacts of the economic slowdown in emerging economies. However, against the backdrop of a prolonged period of monetary policy easing and a low-interest-rate environment, herding among portfolio managers searching for yield has been rising and credit markets appeared to be undergoing structural changes. As a result, financial stability risks have shifted from advanced economies to emerging markets and from banks to shadow banks, particularly the asset management industry, amplifying market risks and liquidity risks.

Major threats to global financial stability flagged by the IMF<sup>14</sup> include the following: (1) persistent financial risk taking and search for yield keep stretching some asset valuations; (2) oil- and commodity-exporting countries and firms have been severely affected by dropping asset valuations and climbing credit risks; (3) briskly depreciating exchange rates not only have increased repayment pressures on firms that borrowed heavily in foreign currencies but also have sparked massive capital flow reversals for several emerging markets; (4) volatility in major exchange rates has increased to even more than it was during the global financial crisis period, reflecting increased market and liquidity risks given that sudden episodes of volatility could become more common and more pronounced.

#### Financial markets in advanced economies had yet to fully stabilized

In the US, the Fed kept moderately tapering its asset purchases throughout 2014. Over this period, the S&P 500 initially dropped owing to unfavorable market sentiment. However, subsequently benefitting from better-than-expected performance in the profitability of domestic enterprises, share prices trended upwards and repeatedly hit new highs (Chart 2.9). In addition, with a gradual economic recovery, the US ended its asset purchase program at the

<sup>&</sup>lt;sup>14</sup> IMF (2015), Global Financial Stability Report, April.

of end October 2014 and kept its low-interest-rate policy unchanged. Nevertheless, chronically low interest rates spurred a dramatic rise borrowings of domestic speculative firms and resulted in rocketing growth in high-yield corporate bonds and leveraged loans. These, coupled with easing lending conditions in credit markets, induced amplified credit risk. Moreover, mutual funds and exchange-traded funds (ETFs), which increased their holdings in illiquid high yield corporate bonds or leveraged loans, could be faced with liquidity pressures and jeopardize financial stability if investors were to make significant redemptions from these funds.

In early 2014, the current account deficit recorded a historical high in Japan. Following this, the Japanese Nikkei 225 stock index fluctuated within a narrow range. Then the volatility became more dramatic driven by volatility in the US and the European stock markets over the same period. Afterwards, Japanese stock prices witnessed a rebound (Chart 2.9) propelled by incentives such as: the Government Pension Investment Fund deciding to expand its allocation to domestic equities; the BOJ announcing a bold new

Chart 2.9 Performance of key international equity indices

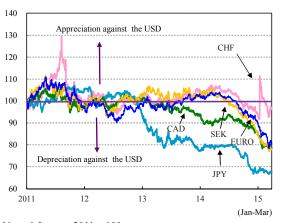


Notes: 1. 1 January 2011 = 100.

The Euro STOXX 50 refers to a stock index of the euro area consisting of the largest 50 stocks in the 12 major economies.

Source: Bloomberg.

Chart 2.10 Movements of various currencies against the US dollar



Note: 1 January 2011 = 100.

Source: Bloomberg.

monetary measure; and the Japanese government delaying its sales tax rate hike until 2017 (Chart 2.10). Moreover, sharp yen depreciation<sup>15</sup> (Chart 2.10), resulting from the ongoing expansion of the Quantitative and Qualitative Monetary Easing (QQE) policy by the BOJ at the end of October, may possibly spur capital outflows and impact both emerging economies and advanced economies through its spillovers.

<sup>&</sup>lt;sup>15</sup> The Japanese yen exchange rate against the US dollar was 119.62 at the end of 2014, depreciating by 12.24% year on year.

In response to the potential deflation risks and growth downturn, the ECB continued implementing the Targeted Long-Term Refinancing Operations and further announced additional quantitative easing monetary policy measures by launching a bond purchase program totaling €1.14 trillion in January 2015 (Charts 2.9 and 2.10). Reflecting this, European stock prices surged and the euro depreciated considerably against the US dollar. In some economies (such as France, Italy, Portugal and Spain), the persistently high level of debt in the corporate sector has cast a shadow over the prospects for economic growth and financial stability. The euro area periphery economies kept facing the challenges of elevated government debt, high unemployment rates, mounting deflationary risks and financial fragmentation. In particular, the new Greek government, which advocated anti-austerity policies when it came to power in January 2015, has yet to reach bailout and debt-servicing agreements with international creditors, continuing to impact global investor confidence.

In addition, some European central banks reshaped their monetary policy stances without warning, also triggering turmoil in the financial markets. For example, in January 2015, the SNB announced an end to its cap of 1.20 francs per euro, which was introduced in September 2011, and lowered the interest rate on sight deposits in the SNB to -0.75% from 0.5%. As a result, the Swiss franc immediately soared and the stock market plunged. In February, the Bank of Sweden, in a surprising move, cut interest rates and ventured further into negative territory, and launched a quantitative easing monetary policy by purchasing government bonds worth SEK10 billion (US\$1.2 billion). Reflecting this, the Swedish krona tumbled to a post-April 2009 low against the US dollar (Chart 2.10).

#### Financial risks in some emerging markets mounted

In 2014, falling oil and raw material prices alongside alleviated inflation pressures benefited emerging economies. In addition, a stronger US dollar also helped improve their market competitiveness. However, some oil and raw material exporting countries or economies subject to high levels of external debt, notably Russia, Argentina, and Brazil, faced higher economic and financial risks because of shrinking export revenues or mounting debt pressures. Among them, as a consequence of the imposition of economic sanctions by NATO countries, <sup>19</sup> Russian stock markets plummeted sharply and triggered a currency crisis, with the ruble depreciating by more than 45% over the course of 2014 (Chart 2.11).

The ECB adopted an easy monetary policy keeping interest rates at historical lows. This allowed businesses in the euro area core economies to access funds at lower interest rates. Nevertheless, for businesses in the euro area peripheral economies it remained difficult to raise funds.

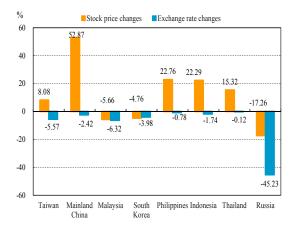
<sup>&</sup>lt;sup>17</sup> The Swiss National Bank announced to decouple the Swiss franc from the euro on 15 January 2015, causing the Swiss franc against the euro to appreciate by 41% to 1.1741. Meanwhile, stock markets tumbled by 10%, recording their biggest one-day drop in 25 years.

The Swedish krona exchange rate against the US dollar at one point dipped to 8.7136 on 13 March 2015.

<sup>19</sup> Refers to the major countries of the North Atlantic Treaty Organization such as the UK, US, Germany, France, and Italy.

Furthermore, massive capital flows into Asian emerging economies led to Asian stock markets staying mostly buoyant in the face of the monetary easing constantly embarked upon by major advanced economies. With the exception of Korea and Malaysia, 20 among others, stock markets in Taiwan. Philippines, Indonesia and Thailand trended upwards. In regard to foreign exchange markets, Asian currencies against the US dollar mostly depreciated in 2014, arising from the effect of price comparison between the strengthening US dollar and the markedly weakening Japanese ven. Among them, the sharpest was the depreciation of the

Chart 2.11 Changes in equity indices and exchange rates among Asian and European emerging economies



Note: The comparison is based on the difference between the figures at end-2013 and end-2014.

Sources: Datastream and Bloomberg.

Malaysian ringgit against the US dollar, registering a decline of 6.32% as falling international raw material prices adversely impacted on exports. The renminbi remained undervalued against the dollar and declined by 2.42% throughout the year (Chart 2.11).

However, given the possible future scenario that the US raises interest rates and further appreciates the dollar, or that foreign investors reduce asset holdings amid large outflows in response to rising geopolitical risks, these situations would impose intense pressures on the financial markets in emerging economies. In addition, some emerging economies still face challenges derived from mounting enterprise leverage, worsening loan quality and rapid growth in non-bank lending. These impacts would also pose a threat to their financial stability were they to come to fruition.

# International organizations called on national authorities to take measures to promote global financial stability

According to the IMF assessment in 2014,<sup>21</sup> structural changes in global financial risks were shifting their locus from advanced economies to emerging economies, from banks to shadow banks, and from credit risks to market liquidity risks. In view of the increase in market

<sup>21</sup> See Note 14.

<sup>&</sup>lt;sup>20</sup> For South Korea, feeble stock prices were mainly derived from a devaluation of the yen severely impacting their major export industries and fierce competition in mobile phone markets. Malaysia was affected by a slump in energy stock prices as well. Stock prices for South Korea and Malaysia both fell by 4.76% and 5.66%, respectively, at the end of 2014.

volatilities and growing financial risks, international organizations such as the IMF<sup>22</sup> and the OECD<sup>23</sup> advocated that national authorities should take further preemptive measures to reduce the related risks by heeding the major suggestions as follows:

- National authorities should deliberately mitigate adverse spillovers that could threaten
  global financial stability, lessen the reliance on unconventional monetary accommodation
  and easy liquidity conditions, which, in turn, would allow economies to move toward
  sustained investment-oriented growth.
- Supervisory authorities should strengthen the transmission of monetary policy, encourage
  the efficient allocation of credit, and properly employ macroprudential tools. This, in turn,
  could avoid prematurely adjusting interest rates, reinforce the resilience of systemically
  important financial institutions, and dampen the procyclicality of asset prices and credit,
  so as to safeguard financial stability.
- Policymakers could take the following measures to mitigate risks associated with shadow banking: (i) enhancing supervision on shadow banks or banks' exposures to shadow banking, (ii) addressing the root causes driving the growth of shadow banking, (iii) extending the protection of a public safety net to systemically important banks; and (iv) establishing a resolution regime or similar deposit insurance schemes for shadow banking.
- With an increase in international banks transforming business models to subsidiary-based operations in extending local loans in order to slim down cross-border lending, policymakers, in addition to continuing to strengthen banks' capacities to take risks, should fortify international cooperation to jointly address regional or global impacts as well.
- The euro area is expected to relax fiscal norms to revitalize its sluggish economy, and to improve the restructuring of the corporate sector and banks' asset quality. Nevertheless, financial authorities should cautiously prevent the contraction of domestic credit from the further deleveraging of banks and avoid this adverse effect spilling over to other economies.
- Emerging economies should adopt more powerful macroprudential measures to address considerable international capital inflows resulting in the problems of rapid credit growth and an excessive buildup of leverage. In addition, supervisory authorities should require

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<sup>&</sup>lt;sup>22</sup> IMF (2014), Global Financial Stability Report, October; IMF (2015), Global Financial Stability Report, April.

<sup>&</sup>lt;sup>23</sup> OECD (2014), *Economic Outlook*, NO. 96 November.

banks to conduct stress tests on risks associated with foreign currencies and raw material prices, and thoroughly monitor the degree of leverage and the risk exposure of foreign exchange in the corporate sector.

• In response to vigorous development in the asset management industry and structural changes in financial investments, such as substantial expansion in bond funds and more investment in illiquid assets, national authorities should strengthen the oversight of the asset management industry, and reexamine the roles and adequacy of existing risk management tools, including liquidity requirements, fees, and fund share pricing rules.

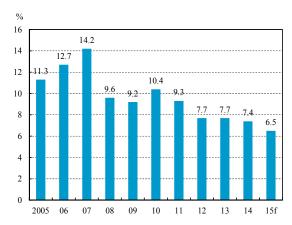
#### 2.1.3 Mainland China's economic and financial conditions

#### Economic growth momentum waned

In early 2014, affected by excess capacity in manufacturing and weakening property markets, Mainland China's economic growth rate dipped to 7.4% in Q1. In Q2, thanks to the government's micro-stimulus measures, <sup>24</sup> economic growth rebounded to 7.5%. However, in the second half of 2014, owing to the housing recession, economic growth rates stood at 7.3% in Q3 and Q4, the lowest quarterly growth in six years. As a result, the annual economic growth rate fell to 7.4% from 7.7% in 2013, lower than its official 2014 growth target of 7.5% (Chart 2.12).

Taking a glance into 2015, despite low oil prices being favorable to global economic growth, it is expected that the growth momentum of consumption and investment will move at a slower pace. Consequently, in March, the National People's Congress (NPC) and Chinese People's Political Consultative Conference (CPPCC) targeted an economic growth rate of 7% for 2015, revealing that Mainland China's economy will shift to a "new normal" phase. Accordingly, IHS projects the economic growth rate to continue falling to 6.5% in 2015 (Chart 2.12).

Chart 2.12 Economic growth rates of Mainland China



Note: Figure for 2015 is an IHS projection. Sources: National Bureau of Statistics of China and IHS (2015/5/15).

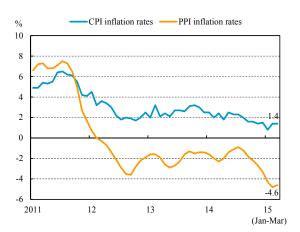
<sup>&</sup>lt;sup>24</sup> The measures include extending tax exemptions for small businesses, building social housing to replace shanty villages, improving railway construction and cutting the reserve requirement rate (RRR) for rural financial institutions, etc.

# Prices remained stable and housing prices turned to decline

Owing to sluggish domestic demand and falling international raw material prices, the CPI inflation rate of Mainland China was 2.0% in 2014, lower than the official goal of 3.5%. In 2015, the CPI inflation rate slightly rebounded to 1.4% in March after reaching a five-year low of 0.8% in January. IHS projects the annual CPI inflation rate of 2015 to decrease to 1.4%. Moreover, in 2014, the producer price index (PPI) inflation rate -1.9% registered owing to industrial overcapacity and lackluster domestic demand. The PPI inflation rate further dropped to -4.6% in March 2015, the 37<sup>th</sup> consecutive month in negative territory (Chart 2.13).

With a view to adjustments in the property market and lack of investor confidence, real estate sales fell by 7.8% in 2014. The annual growth rate of building sales prices in 70 medium-large cities reversed to decline at a faster pace month by month from May onwards. To avoid the slumping housing prices jeopardizing economic growth, several specific second-tier cities successively eased

#### **Chart 2.13 Inflation rates of Mainland China**



Source: National Bureau of Statistics of China.

Chart 2.14 Average growth rates of building sales prices in 70 medium-large cities of Mainland China



Note: Figures for 2011 onwards are estimated by Thomson Reuters based on statistics published by the National Bureau of Statistics of China.

Sources: National Bureau of Statistics of China and Thomson

purchase restrictions from September 2014. Additionally, housing prices witnessed a narrower downturn thanks to the People's Bank of China (PBC) loosening mortgage loan restrictions<sup>25</sup> at the end of September. The monthly growth rate of building sales prices in 70 medium-large cities recorded a contraction of -0.3% at the end of the year, while the corresponding annual growth rate reached -4.3%. In the beginning of 2015, housing prices continued their downtrend owing to the real estate market remaining sluggish. Accordingly,

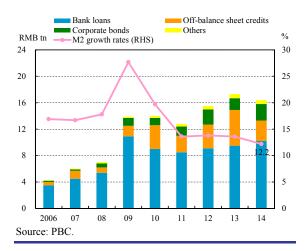
Such loosening restrictions will affect Chinese citizens who wish to buy a second home as they will be able to enjoy the same 30 percent down payment and 30 percent discount on the benchmark rate for mortgage requirements as first-time home buyers if they have fully repaid their previous mortgage loans.

Mainland China further launched a series of deregulation measures in the housing market at the end of March 2015 aimed at stabilizing housing prices and promoting economic growth. The measures include cutting the down payment ratio for second house buyers and shortening the owning period to exempt sellers from business taxes when individuals sell an ordinary house (Chart 2.14).

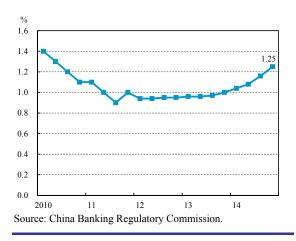
### Aggregate financing to the real economy slightly decreased, but NPL ratios of banks trended up

The annual growth rate of broad money supply M2 in 2014 increased from 12.9% in Q1 to 14.7% in Q2, in line with the PBC's reinforcement of the financial sector to support the real economy. However, the figure declined to 12.2% at the end of 2014, slightly lower than the official annual target of 13%.<sup>26</sup> Meanwhile, aggregate financing to the real economy<sup>27</sup> in 2014 contracted to RMB16.4 trillion from RMB17.3 trillion in the previous year, mainly resulting from a decline in trust loans and entrusted loans as Mainland China

Chart 2.15 Aggregate financing to the real economy and annual growth rates of M2 of Mainland China



**Chart 2.16 NPL ratios of Mainland Chinese** commercial banks



strengthened its supervision on shadow banking<sup>28</sup> and financial institution deleveraging (Chart 2.15). Despite a sustained rise in bank loans in the most recent three years, NPLs edged up to 1.25% at the end of 2014 from 1% recorded a year earlier as a result of moderate economic growth and the implementation of economic restructuring (Chart 2.16).

The PBC set M2 growth target at around 12% for 2015.

See Note 5.

<sup>&</sup>lt;sup>28</sup> According to Document No. 107 issued by the State Council of Mainland China in 2013, shadow banks fall into three categories: (1) unlicensed and unregulated credit intermediaries, including online finance companies and third-party wealth management institutions, etc.; (2) unlicensed and lightly regulated credit intermediaries, including credit guarantee companies and micro-finance companies, etc.; and (3) services provided by licensed institutions that lack sufficient regulation or avoid regulation, including money market funds, asset-backed securitization and certain wealth management services, etc.

# With local government debts coming due, various measures were successively launched

The National Office of Audit of Mainland China published the audit findings of public debts at all levels of government in December 2013. Based on the report, local government debts reached RMB17.9 trillion at the end of June 2013, of which RMB2.78 trillion will fall due in 2015. Given that local governments are facing increasing pressure to service their debts owing to ongoing economic slowdown, Mainland China amended the *Budget Law of the People's Republic of China* (hereafter *Budget Law*) in January 2015 in order to strengthen transparency in the national fiscal system and local government debt management, and lessen local government debt burden by refinancing. The new *Budget Law* will put local government debt management in place and address the related problems via the following methods: (1) allowing local governments to issue bonds directly; (2) replacing existing debts with new loans by refinancing; (3) balancing expenditure and revenue; and (4) except for bond issuance, offering local governments more flexibility in collecting tax revenue, which will allow them to levy property taxes as a source of revenue.

Furthermore, in March 2015, the State Council of the People's Republic of China consented to launch a RMB1 trillion local government debt-swap program, aimed at converting part of local government financing platform debt to local government bonds with longer maturity and lower interest rates. Afterwards, the State Council determined to raise the limit that allows the National Social Security Fund to invest in local government bonds in April, so as to enable local governments to tackle their debt due problems.

# Implementing easing monetary policy to maintain balance between stabilizing growth and restructuring the economy

In efforts to enhance financial support to the real economy and to reduce financing costs with the aim of sustaining economic growth, the PBC launched a series of monetary easing measures in 2014, such as successively cutting the reserve requirement rate (RRR) for targeted<sup>29</sup> agricultural and micro enterprises in April and June. Subsequently, alternative targeted monetary easing measures were taken that injected funds into markets through different policy tools, including cutting repurchase rates several times, launching a medium-term lending facility (MLF)<sup>30</sup> and short-term liquidity operations (SLOs). Besides

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<sup>&</sup>lt;sup>29</sup> The PBC cut the RRR for country-level rural commercial banks and rural cooperatives by 200 bps and 50 bps to 16% and 14%, respectively, from 25 April 2014. On 16 June, the PBC lowered the RRR by 0.5 percentage points for banks whose proportions of lending extended to agricultural-related and micro-sized companies met a certain ratio.

The PBC provides funds for the targeted financial institutions through setting interest rates on credit which is backed by collateral within three months, aiming to guide commercial banks to lower their lending rates and overall social-financing costs.

**PBC** these, the applied asymmetric adjustments<sup>31</sup> to the official loan and deposit rates by cutting their corresponding one-year benchmark rates to 2.75% and 5.6%, respectively, in November, which was the first interest rate cut since July 2012. In view of economic slowdown in 2015 Q1, the PBC kept lowering the benchmark deposit and lending rates to 2.5% and 5.35%, separately, in March 2015. Later, the RRRs for all banks were slashed in February and April 2015, respectively, with a view to maintaining the sustainability of economic growth in China.

### Chart 2.17 Shanghai Interbank Offered Rates



Source: China Foreign Exchange Trading System & National Interbank Funding Center.

In the face of easy monetary policy, the Shanghai Interbank Offered Rate (SHIBOR) essentially fluctuated within a narrow range except for a temporary rise during Chinese New Year because of seasonal demand (Chart 2.17).

Asymmetric adjustments refer to lower deposit and lending rates at the same time with changed spreads. The PBC slashed its benchmark deposit rate by 0.25 percentage points, while cutting its lending rate by 0.4 percentage points.

#### Box 1

## Anatomy of the recent oil price fall and its impacts on the global and Taiwan's economy

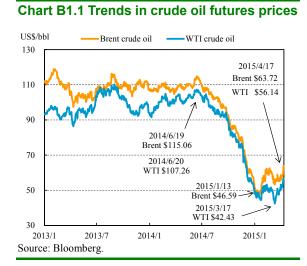
World crude oil prices have declined by over 40% since June 2014. While the decline reflects weaker demand, the accelerating growth in output owing to increased production from US shale oil and Canada's oil sands has also been a key factor leading to excess supply in the market. The price fall has also been impacted by relevant financial-side factors including the appreciation of the US dollar, driven by a veer in US monetary policy, and speculative trading in oil futures. According to analysis by the Energy Information Administration (EIA) and the International Energy Agency (IEA), the global oil supply still outstripped demand in the first half of 2015; however, the supply-demand balance is expected to be gradually restored in the second half of the year, helping oil prices to continue stabilizing. This box will address the causes of the recent oil price slide and its impacts on the global and Taiwan's economy.

#### 1. Causes of the recent oil price fall and future outlook

#### 1.1 The recent dip in oil prices was mainly owing to oversupply and a stronger dollar

Brent crude oil plunged from a high of US\$115.06 per barrel on 19 June 2014 to a low of US\$46.59 on 13 January 2015, a drop of nearly 60%. Nevertheless, oil prices appeared to have stopped dropping somewhat, closing at US\$63.72 a barrel on 17 April. The price for West Texas Intermediate (WTI) crude oil also showed a similar trend (Chart B1.1).

Janet L. Yellen, Chair of the Board of Governors of the Federal Reserve System testified in Congress on 24 February



2015 that the bulk of the decline in oil prices was ascribed to supply-side factors.<sup>1</sup> The International Monetary Fund (IMF) has also expressed similar viewpoints.<sup>2</sup> In addition, a study published by the Bank for International Settlements (BIS)<sup>3</sup> indicated that both trading in commodity futures and imbalance between supply of and demand for crude oil were the factors that dragged down oil prices. Therefore, the possible causes of the recent slump in

oil prices are comprised of:

- (1) Expeditious growth in the supply of US shale oil and production from Canada's oil sands, along with a slowdown in demand owing to a slack global economy and the increased supply of energy conservation products and alternative energy.<sup>4</sup>
- (2) A change of direction in US monetary policy pushing up the value of the US dollar, and thereby leading commodity prices denominated in US dollars to head lower.<sup>5</sup>
- (3) Speculative trading in oil futures markets resulting in the significant fluctuation of oil prices.<sup>6</sup>

#### 1.2 Prospects for the crude oil market

- (1) Low oil prices have caused investment in US shale oil to slow down. The shale-oil rig count falling from 1,609 on 10 October 2014 to 734 on 17 April 2015 should be conducive to rebalancing the supply and demand of crude oil.
- (2) Expansion of shale oil production intensified the competitiveness of the crude oil market. Shale oil producers replaced OPEC as the global "swing producer." It is widely envisaged that, in the case of a rise in oil prices, shale oil producers that exited from the supply chain will throw their production into the market again, thereby subduing oil prices. Under such a situation, crude oil prices higher than US\$100 per barrel seem unlikely.
- (3) The EIA projects<sup>7</sup> that low oil prices will retard production growth in North America markedly in the second half of 2015. Combined with the soft growth in global demand, supply-demand balance in the crude oil market is not expected to resume until 2016 Q1.
- (4) The EIA and the Economist Intelligence Unit (EIU) predict that the excess supply problem will be serious in the first half of 2015, while oil prices could drop to a low between the first and second quarter. With supply and demand returning to equilibrium in the second half of 2015, oil prices are expected to gradually rise in 2016.

## 2. Low oil prices benefit the world economy, but come as mixed blessings for oil-importing and -exporting countries

An IMF study<sup>8</sup> noted that the current drop of 50% in oil prices would add between 0.3% and 0.7% to global gross domestic product (GDP) in 2015 (Table B1.1). In terms of the impact on inflation, it supposes that the recent oil price fall will cause the overall inflation rate to slide 1 percentage point in major economies like the United States, Europe, Japan,

etc., and core inflation to decline by 0.2 percentage points.

In addition, the World Bank's Global Economic Prospects published in January 2015 indicates that, when world oil prices fall 30%, global GDP growth will increase by about 0.5 percentage points in the medium term. Overall, the recent oil price fall is favorable to oil-importers (for example, India and Mainland China), but unfavorable to oil-exporters (such as Russia, Venezuela, etc.) (Table B1.2).

Table B1.1 Impacts on global, US and Mainland China GDP of the current episode of falling oil prices

Unit: %

Year	Global GDP	US GDP	Mainland China GDP	
2015	+0.3 ~ +0.7	+0.2 ~ +0.5	+0.4 ~ +0.7	
2016	+0.4 ~ +0.8	+0.3 ~ +0.6	+0.5 ~ +0.9	

Source: IMF.

Table B1.2 Impacts on the global economy of world oil price falls

Category	Drop in oil prices	Effects		
Global economy	30%	It is expected to raise global GDP by 0.5 percentage points in the medium term.		
Oil-importing countries	10%	GDP growth over the following year would rise by between 0.1 and 0.5 percentage points, and fiscal and financial accounts would noticeably improve.		
Oil-exporting counties 10%		GDP growth over the following year would fall by between 0.8 and 2.5 percentage points, and fiscal pressures will noticeably rise.		

Source: World Bank.

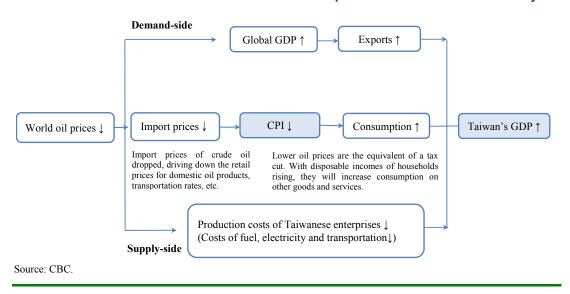
#### 3. Taiwan's economy is expected to benefit from falling oil prices

On the demand side, as the international oil price fall is conducive to global GDP, it will indirectly increase Taiwan's overall exports<sup>9</sup> and bring forth investment. Moreover, a drop in import prices of crude oil will also trigger the retail prices of domestic oil products to slide, <sup>10</sup> which is akin to a tax cut, thereby raising the disposable incomes of the household sector. On the supply side, the world oil price decline helps reduce the costs of Taiwanese enterprises with respect to oil consumption, electricity bills and transportation expenses, further pulling down their production costs, and is therefore beneficial to increasing production (Chart B1.2). On the whole, Taiwan is expected to benefit from falling international oil prices.

According to the projections by Liang, C. Y.  $(2009)^{11}$  and Yang, T. H.  $(2013)^{12}$  when domestic oil prices fall 10%, Taiwan's GDP is estimated to increase by between 0.10 and 0.24 percentage points. Furthermore, according to the CBC's estimation, a drop of 20% in

world oil prices would be reflected by a fall of 10% in the retail prices of domestic oil products. Provided that a fall of 10% in such retail prices continues for one year, its direct impact on the annual growth of CPI is estimated to be -0.35 percentage points, while its indirect impact is estimated to be -0.15 percentage points, with a total drop of 0.50 percentage points.

Chart B1.2 The transmission channels of world oil price falls on Taiwan's economy



- Notes: 1. Yellen, J. (2015), Semiannual Monetary Policy Report to the Congress Before the Committee on Banking, Housing, and Urban Affairs, Feb. 24.
  - 2. Arezki, R. and O. Blanchard (2014), Seven Questions About The Recent Oil Price Slump, iMFdirect, International Monetary Fund, Dec. 22.
  - 3. BIS (2015), Global liquidity: Selected indicators, Feb. 7.
  - 4. Economist News (2014), Oil Spill, Economist, Dec. 15.
  - 5. Frankel, J. (2014), *Why Are Commodity Prices Falling?* Project Syndicate, Dec. 15. The US dollar index has risen about 22.1% since the end of June 2014 until 17 April 2015.
  - 6. Reuters News (2014), *OPEC Chief Defends Policy, Says Group to Try to Ride Out Price Fall*, Reuters, Dec. 14. Beidas-Strom et al. (2014), *Oil Price Volatility and the Role of Speculation*, IMF Working Paper, No. 14/218, Dec. 18.
  - 7. US Energy Information Administration (2015), Short-Term Energy Outlook, Apr. 7.
  - 8. Same as Note 2.
  - 9. According to the IMF's estimation, a 50% drop in recent oil prices would boost global GDP growth by between 0.3 and 0.7 percentage points in 2015. Even though the world oil price fall is unfavorable to Taiwan's exports of oil products and petrochemicals (accounting for about 20% of total exports), Taiwan's economy, generally speaking, is expected to benefit from the rising global GDP because its exports focus on electronics, information and communication products (about 40% of the total).
  - 10. Taiwan is an oil-importing country. Its imports of crude oil accounted for 12% of total imports in 2014. From January to February 2015, Brent oil dropped by 51.49% compared to the prices during the same period of 2014. Domestic fuel costs also fell by 28.81% correspondingly, making

- the annual CPI inflation rate decline by 1.08 percentage points to -0.56%.
- 11. Liang, C.Y. (2009), *The impacts of energy price changes on domestic prices and economic activities*, Central Bank Quarterly, Volume 31, Issue 1, March 2009, pp. 9-34. This study found that, as domestic oil prices fall 20.6%, Taiwan's GDP would increase by 0.49 percentage points. If projected by a linear proportion, a 10% drop in the domestic oil prices would add 0.24 percentage points to Taiwan's GDP.
- 12. Yang, T. H. (2013), Assessment of the economic effect of domestic oil mechanism adjustment, National Development Council, Economic Research, Volume 14, pp. 67-79. This study found that, in the case of a 10% rise in domestic oil prices, Taiwan's GDP would decrease by between 0.10 and 0.195 percentage points. The study assumes that the simulation effect of the model is symmetrical, a drop of 10% in domestic oil prices would support Taiwan's GDP growth by 0.10 to 0.195 percentage points.

#### Box 2

## The effect of the US's gradual exit from unconventional policy measures on emerging market economies

Lehman Brothers filed for bankruptcy protection on 15 September 2008, triggering the global financial crisis and deeply traumatizing the US financial system. In response, the US Board of Governors of the Federal Reserve System (Fed) engaged in three successive rounds of quantitative easing (QE) in November 2008, November 2010 and September 2012, with a total of US\$3.98 trillion in asset purchases. These unconventional policy measures have succeeded in stabilizing US financial markets, prompting a rebound in property prices, improving unemployment rates, and promoting economic growth. However, ample liquidity caused by the three rounds of QE raised concerns about potential asset price bubbles. Moreover, the spillover effects of US QE on emerging economies fueled the surge of massive capital inflows, and further translated into currency appreciation and inflationary pressures.

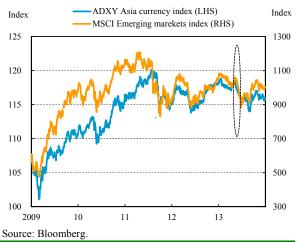
In 2013, the US Fed officials revealed messages hinting at the gradual tapering of asset purchase programs on several occasions, significantly impacting emerging financial markets. The Fed started to taper its monthly bond purchases in January 2014, and eventually ended its asset purchase program in October owing to improvements in employment and economic growth, and plans to raise interest rates and cut its balance sheet in the future. Such events could have sizable influences on emerging market economies and hold cause for concern.

### 1. The tapering announcements of the US Fed in 2013 had significant impacts on

#### emerging markets

Ben Bernanke, the former US Fed Chairman, delivered a speech in a hearing before Congress on 22 May 2013, revealing, for the first time, the message of tapering bond purchases in the future. It immediately brought about significant impacts on Asian emerging financial markets and resulted in currency depreciation and stock prices dropping (Chart B2.1), as foreign investors switched to net selling of

Chart B2.1 Trends of Asian Currencies Index and MSCI Emerging Markets Index



local shares (Table B2.1, column 2). Later, on 10 July 2013, after a speech delivered at the National Bureau of Economic Research (NBER) conference, Ben Bernanke made some dovish comments to ease the market disturbance. In consequence, most Asian stock prices rebounded as foreign investors turned to net buying (Table B2.1, column 3). However, in August 2013, three directors of the Fed showed their support for a steady reduction in bond purchases, causing foreign investors to switch to net selling of stocks in most Asian markets and pulling down stock prices (Table B2.1, column 4).

Table B2.1 Frequent foreign capital movements in Asian stock markets caused by uncertainties over US monetary policy

Units: US\$ billion

Periods	2013/1/2-5/22 Risk on		2013/5/22-7/10 Risk off		2013/7/11-8/5 Risk on		2013/8/6-8/21 Risk off	
Countries	Net buy /sell	Changes of stock prices	Net buy /sell	Changes of stock prices	Net buy /sell	Changes of stock prices	Net buy /sell	Changes of stock prices
Taiwan	5.10	9.08%	-5.33	-4.61%	3.17	1.58%	-1.63	-3.76%
South Korea	-4.35	-0.16%	-4.36	-8.51%	1.75	5.05%	0.52	-2.54%
India	14.49	3.18%	-0.97	-3.83%	-1.02	-0.58%	-0.43	-6.65%
Indonesia	2.57	20.65%	-3.03	-14.00%	0.40	3.62%	-0.57	-9.10%
Thailand	-0.15	17.19%	-2.52	-14.89%	0.08	2.59%	-0.90	-4.86%
Philippines	1.59	27.05%	-0.09	-14.58%	0.21	3.20%	-0.10	0.25%

Notes: 1. Risk on/off mode refers to the buying/selling of risky assets because of decreases/increases in the risk aversion of investors.

Source: CBC calculation.

#### 2. The effects of the Fed's exit from QE on emerging market economies

Because of the ample liquidity in the global financial system, the end of the Fed's asset purchase program in October 2014 only had limited effects on global economic and financial conditions. Nevertheless, when the Fed raises its policy rates or stops its reinvestments of maturing bonds owing to improvements in the US economy and employment, it could induce global capital to flow back to the US and have heavy impacts on emerging stock and foreign exchange markets. However, the European Central Bank's (ECB) expansion of its quantitative easing program<sup>1</sup> and other central banks' continuous implementation of stimulus policies could help to dampen the adverse impacts of the Fed raising policy rates.

Changes of stock prices refer to changes of stock market indices. The Bloomberg tickers of these countries are TWSE, KOSPI, SENSEX, JCI, SET and PSEi.

<sup>3.</sup> Periods of risk on/off modes refer to periods of buying/selling of risky assets of investors, owing to decreases/increases in risk aversion affected by announcements and speeches of US Fed officials.

#### 2.1 The end of US QE may impact several emerging market economies

Short-term foreign capital movements have become an important driver of the volatility in foreign exchange rates and stock prices in emerging market economies. Foreign investors may collectively buy or sell stocks and foreign currencies based on specific market information. The asymmetry and incompleteness of information usually evokes herding behavior among foreign investors, with the consequence of massive movements of short-term capital and over reaction of the markets. In particular, the messages sent from US monetary policymakers play a key role in driving short-term global capital movements.

The end of US QE could have more severe impacts on financially fragile emerging market economies because large capital outflows caused by the ending of QE could lead to rising local borrowing costs, contracting credit supply and declining asset prices, and eventually result in financial turmoil. In turn, such a disturbance in the financial system might spill over to the real sector and worsen the fundamentals of the macro economy.

#### 2.2 The end of US QE is only likely to have a minor influence on Taiwan

Compared to other emerging markets, Taiwan, with a current account surplus, sufficient foreign exchange reserves, ample liquidity in local financial markets and limited foreign debts, has relatively less capital outflow pressures. Therefore, it is expected that the threat of an exit from US QE to Taiwan's economy is likely to be limited. Additionally, research<sup>2</sup> on exchange rate changes and economic vulnerabilities in 15 emerging market economies (including Taiwan) published by the US Fed in February 2014 indicated that emerging market economies which were more vulnerable suffered sharper depreciations of their currencies. It also pointed out that Taiwan was more resilient to economic shocks from the end of US QE, as it has strong economic fundamentals and relatively stable foreign exchange rates. Therefore, the impacts of the Fed's interest rates increase on Taiwan's economy is expected to be limited.

- Notes: 1. The ECB announced the expanded asset purchase program on 22 January 2015. According to the program, the ECB will expand asset purchases to €60 billion each month from March 2015 to September 2016, with a total of €1.14 trillion.
  - 2. Monetary Policy Report submitted by the Fed on 11 February 2014 delivered an analysis of foreign exchange rate changes and the economic vulnerability in 15 emerging-market economies.

#### 2.2 Domestic economic conditions

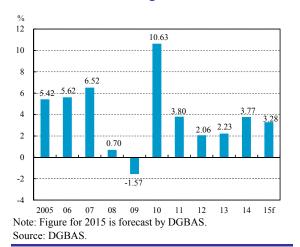
As economic growth in the US and euro area gained momentum, the global economy expanded moderately in 2014. Consequently, the domestic economy grew steadily and labor market conditions improved constantly along with mild inflationary pressure. Short-term external debt servicing ability remained strong on the back of a sustained surplus in the current account and ample foreign exchange reserves. Although the scale of external debt continued to expand, overall external debt servicing ability stayed robust. Moreover, the government's fiscal deficit rebounded and total government debt continuously mounted; nevertheless, the government kept implementing the "Fiscal Health Plan" to enhance a sound fiscal system.

# 2.2.1 Domestic economy grew steadily and labor market improved constantly

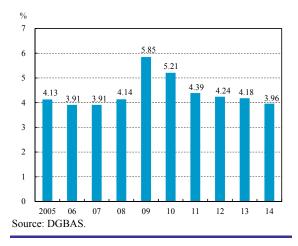
With moderate global economic expansion and an active domestic stock market, the economic growth rates of the first three quarters in 2014 rose gradually thanks to growing exports and increasing private consumption and investment. The economic growth rate registered 4.32% in Q3. However, it fell to 3.47% in Q4 owing to receding exports of mineral products, chemicals, and plastics and slowing private consumption affected by food safety scandals. Eventually, the annual economic growth rate stood at 3.77%<sup>32</sup> in 2014, higher than the 2.23% of the previous year (Chart 2.18).

Owing to the recovering domestic economy and increasing profitability of the corporate sector, the domestic labor market improved constantly in 2014. As a result, domestic unemployment rates trended downwards,

Chart 2.18 Economic growth rates in Taiwan



**Chart 2.19 Unemployment rates in Taiwan** 



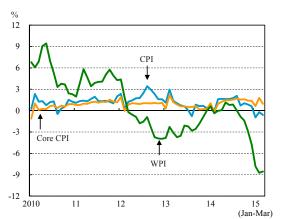
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<sup>32</sup> See Note 6.

except from June to August when the rates rose slightly owing to the seasonal effect of graduates pursuing jobs. It fell to 3.79% in December, and the average unemployment rate of 2014 dropped to 3.96%, the lowest level since the financial crisis in 2008 (Chart 2.19).

Taking a glance into 2015, global prices of crude oil remain low, which is beneficial to domestic economic developments (Box 2). However, global economic growth momentum is more measured than expected,

Chart 2.20 Consumer and wholesale price inflation rates



Note: Figures are measured on a year-on-year change basis. Source: DGBAS.

and the localization of industry supply chains in Mainland China is showing a preliminary effect, resulting in more competition for domestic companies. Both of these may have an impact on export growth. Moreover, food safety scandals continue to curb private consumption momentum. As a result, the DGBAS forecasts Taiwan's economic growth rate to fall to  $3.28\%^{33}$  in 2015 (Chart 2.18).

#### 2.2.2 Domestic prices rose mildly

In the beginning of 2014, owing to a modest upswing in the international prices of commodities and raw materials, the wholesale price index (WPI) inflation rate showed a slight rise, registering 1.15% in May. However, in the second half of the year, affected by the descending prices of crude oil, the WPI inflation rate declined significantly from June and turned negative in September, registering -4.78% in December (Chart 2.20). The annual WPI inflation rate stood at -0.57% in 2014, higher than the -2.43% recorded a year earlier, according to the DGBAS.

Attributed to infected piglets and unfavorable weather conditions, prices of meat and food-away-from-home went up from early 2014. As a result, the CPI inflation rate rose and registered 2.07% in August. Subsequently, domestic prices of vegetables and gasoline dropped owing to good weather and the descending price of crude oil, leading the CPI inflation rate to trend downwards and register 0.60% in December (Chart 2.20). Overall, domestic prices rose mildly in 2014 as the average CPI inflation rate was 1.20%, higher than the 0.79% of the previous year, whereas the core CPI<sup>34</sup> inflation rate was 1.26%, higher than

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<sup>33</sup> See Note 6

<sup>34</sup> The term "core CPI" in this report refers to the consumer price index excluding fresh fruits, vegetables and energy.

the 0.66% recorded a year earlier.

In 2015, with global economic growth slowing down and the international prices of crude oil and cereals remaining low, the DGBAS projects the annual WPI inflation rate and CPI inflation rate to decline to -6.42% and 0.13%, 35 respectively.

### 2.2.3 Current account surplus persisted and foreign exchange reserves staved abundant

Benefiting from stable growth of the global economy in 2014, both exports and imports increased. The merchandise trade surplus trended up on account of exports increasing more than imports. This, combined with a larger services and income surplus and contracted current transfers deficit, caused the annual current account surplus to reach US\$65.3 billion, or 11.91%<sup>36</sup> of annual GDP, increasing by US\$10.1 billion or 18.24% compared to 2013 (Chart 2.21).

As for the financial account, in 2014, the annual balance of outflows registered a record



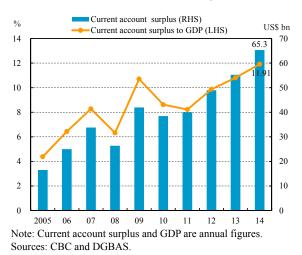
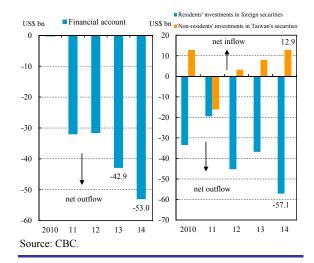


Chart 2.22 Financial account and net inflow/outflow of securities investments



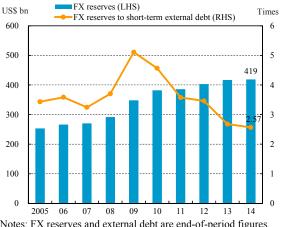
high of US\$53 billion, primarily because net outflows of securities investments registered a record high. Analyzing the components of the financial account, the net outflows of residents' investments in foreign securities in 2014 recorded US\$57.1 billion, mainly owing to more foreign debt investments by insurance companies. During the same period, the net inflows of non-residents' investments in Taiwan's securities registered US\$12.9 billion because of greater investments by foreign institutional investors in the domestic stock market (Chart 2.22).

<sup>35</sup> See Note 6.

<sup>&</sup>lt;sup>36</sup> For the ratio of current account deficit to GDP, the cutoff point for risk is 3%. A country in which the reading is greater than 3% and has risen by at least 5 percentage points from the previous year is considered to be at relatively high risk.

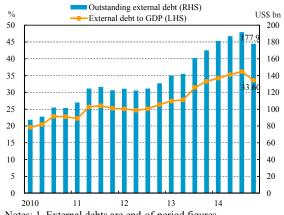
With rising outflows on the financial account but a greater increase in the current account surplus, the balance of payments surplus expanded to US\$13 billion increasing by 14.99% from a year earlier. Over the same period, continuously ascending investment earnings of reserve assets contributed to accumulating foreign exchange reserves, which reached US\$419 billion at the end of December. As the euro and other major currencies depreciated against the US dollar, the dollar value of foreign exchange reserve denominated in those currencies assets diminished. Consequently, the total amount of foreign exchange reserves merely increased by 0.52% from the previous year. At the end of March 2015, this total amount declined to US\$414.7 billion, yet remained ample. At the end of 2014, the ratio of foreign exchange reserves to short-term external debt decreased to 2.57 times<sup>37</sup> owing to a greater rise in external debt. Nevertheless, it was higher than internationally recognized minimum levels, implying that Taiwan's foreign exchange reserves have a robust capacity to meet payment obligations (Chart 2.23).

## Chart 2.23 Short-term external debt servicing capacity



Notes: FX reserves and external debt are end-of-period figures. Sources: CBC, DGBAS and MOF.

#### Chart 2.24 External debt servicing capacity



Notes: 1. External debts are end-of-period figures.

2. GDP is annual figures.

Sources: CBC, DGBAS and MOF.

# 2.2.4 Scale of external debt expanded slightly and debt servicing capacity remained strong

Taiwan's external debt<sup>38</sup> increased continuously in the first three quarters of 2014 owing to the increases of domestic banks' due from affiliated banks and foreign banks. In Q4, domestic

<sup>37</sup> The general international consensus is that a ratio of foreign exchange reserves to short-term external debt higher than 100% indicates relatively low risk.

The CBC defines external debt as the combined amount owed to foreign parties by Taiwan's public and private sectors, including long-term debt with a maturity of greater than one year and short-term debt with a maturity of one year or less. The term "public external debt" refers to debt that the public sector is either obligated to repay directly or has guaranteed (starting from December 2004, figures for public external debt include outstanding foreign debt arising from repo transactions between the CBC and international financial institutions). The term "private external debt" refers to private-sector foreign debt that is not guaranteed by the public sector.

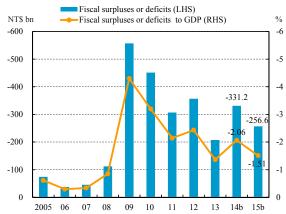
banks repaid foreign loans with abundant capital. As a result, external debt registered US\$177.9 billion, or 33.60% of annual GDP, at the end of the year, indicating that the capacity to service external debt remained robust<sup>39</sup> (Chart 2.24).

# 2.2.5 Fiscal deficits rebounded while government debt kept accumulating

Since the times of peak spending on public infrastructure construction and domestic demand expansion plans ended, fiscal deficits at all levels of government have notably contracted from 2009 onwards. In order to support domestic economic growth momentum, annual expenditure increased appropriately in 2014. Consequently, the amount of the fiscal deficits expanded to NT\$331.2 billion, or 2.06 % of annual GDP, after reaching a relatively low level in 2013. It is expected that fiscal deficits will decline to NT\$256.6 billion alongside a fall in the ratio of fiscal deficits to annual GDP to 1.51%<sup>40</sup> in 2015 (Chart 2.25).

As fiscal deficits stayed high and both central government and local governments relied on debt issuance to finance debt servicing

#### **Chart 2.25 Fiscal deficits position**

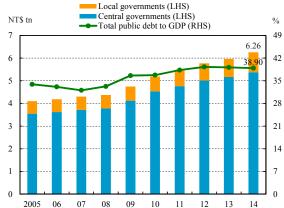


Notes: 1. Fiscal position data include those of central and local governments.

Data of fiscal deficits are annual figures. Figures for 2014 and 2015 are budgets.

Sources: MOF and DGBAS.

#### Chart 2.26 Public debt



Notes: 1. Outstanding public debt refers to non-self-liquidating debt with a maturity of one year or longer, excluding external debt.

Figures for 2014 are preliminary final accounts and budgets for the central government and local governments, respectively.

Sources: MOF and DGBAS.

expenditures, outstanding public debt at all levels of government<sup>41</sup> in 2014 expanded to

<sup>&</sup>lt;sup>39</sup> The general international consensus is that a country with a ratio of external debt to GDP lower than 50% is deemed to be at relatively low risk.

<sup>40</sup> See Note 7.

<sup>&</sup>lt;sup>41</sup> The term "outstanding debt at all levels of government" as used in this report refers to outstanding non-self-liquidating debt with a maturity of one year or longer. As of February 2015, the outstanding one-year-or-longer non-self-liquidating public debts are NT\$5.33 trillion, NT\$0.58 trillion, NT\$0.17 trillion, and NT\$1.0 billion for central government, municipalities, counties, and townships, respectively. The figures account for 34.74%, 3.81%, 1.08%, and 0.01% of the average GDP for the preceding three fiscal years, which are below the ceilings of 40.6%, 7.65%, 1.63%, and 0.12% for central government, municipalities, counties, and townships, separately, set out in the *Public Debt Act*.

NT\$6.26 trillion, 42 or 38.90% of annual GDP, 43 well above the NT\$5.96 trillion recorded in 2013 (Chart 2.26).

To promote fiscal health, the Ministry of Finance kept implementing the "Fiscal Health Plan" that seeks to enhance a sound fiscal system through the following directions: implementing all the measures of increasing income and reducing expenses; improving the structures of revenue and expenditure; controlling the scale of debt; coordinating all the resources; diversifying sources of finance; and timely modifying taxation.

#### 2.3 Non-financial sectors

#### 2.3.1 Corporate sector<sup>44</sup>

The profitability of listed companies increased in 2014. Likewise, their financial structure was stable and short-term debt servicing capacity enhanced. The credit quality of corporate loans stayed sound, as NPL ratios were at their lowest recorded level. However, owing to strong industrial competition among countries, economic slowdown and promotion of industrial supply chain localization in Mainland China, as well as aggravated fluctuations in foreign exchange rates of major international currencies recently, the corporate sector's profit outlook still faces challenges.

### Profitability of listed companies grew in 2014

In 2014, benefiting from the modest recovery in the global economy and stable export growth in Taiwan, average ROEs TWSE-listed and OTC-listed companies rose to 14.78% and 12.21%, respectively, compared to 14.06% and 9.92% in 2013 (Chart 2.27). Profitability enhanced, mainly

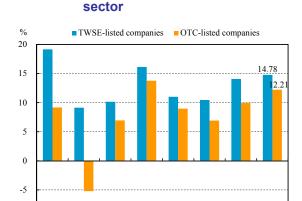


Chart 2.27 Return on equity in corporate

10 Note: Return on equity = net income before interest and tax / average equity.

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2007

Source: TEJ.

<sup>&</sup>lt;sup>42</sup> The figure is based on preliminary final accounts and budgets for central government and local governments, respectively. Outstanding non-self-liquidating debt at all levels of government with a maturity of one year or longer stood at NT\$6.08 trillion as of the end of February 2015.

<sup>&</sup>lt;sup>43</sup> See Note 8.

<sup>44</sup> Corporate sector originally includes the data of overall corporations, TWSE-listed companies, and OTC-listed companies. Because listed companies have adopted the TIFRSs since 2013 and other corporations are still in accordance with ROC GAAP in Taiwan, the integration of financial information is not available. Therefore, this section starts to include only listed companies which are the targets for analysis since this issue. Throughout this section, figures for listed companies are consolidated financial data; prior to 2011 are under ROC GAAP, while from 2012 are under the TIFRSs. In light of changes in accounting treatment and presentation, readers should interpret these figures prudently when comparing statistics before and after IFRSs adoption.

driven by the strong demand for semiconductors, as well as the strong sales of consumer electronic products and smartphones, resulting in profit growth of the semiconductor, computers and peripheral equipment, and other electronics industries.

Except for the building material and construction and the plastics industries, all major industries for TWSE-listed companies reported increasing ROEs in 2014, especially the electronics industry. For OTC-listed companies, except for sharply increased profitability in the electronics and the iron and steel industries, all other industries experienced slightly descended performance (Chart 2.28).

# Leverage ratio decreased for listed companies

At the end of 2014, the average leverage ratio for TWSE-listed companies fell to 101.77% from 105.35% at the end of the previous year, but remained at a relatively high level. In addition, the average leverage ratio for

Chart 2.28 Return on equity of TWSE-listed and OTC-listed companies by major industries

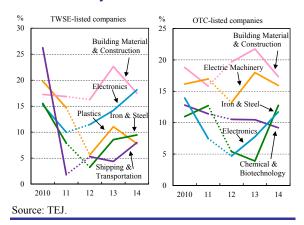
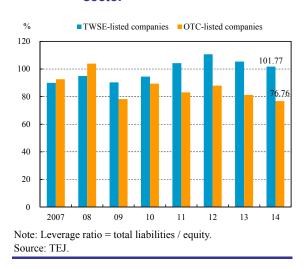


Chart 2.29 Leverage ratios in corporate sector



OTC-listed companies decreased to 76.76% from 81.22% a year earlier (Chart 2.29). In 2014, listed companies raised bank borrowing to deal with the demand for investment and operating funds, resulting in the run-up of total liabilities. However, leverage ratios declined somewhat owing to a greater increase in equity.

#### Short-term debt servicing capacity for listed companies enhanced

Owing to a greater increase in current assets, the current ratio for TWSE-listed companies increased to 152% at the end of 2014, while the interest coverage ratio slightly rose to 13.38. Moreover, the current ratio and interest coverage ratio for OTC-listed companies rebounded to 184% and 14.50, respectively, both the highest levels in recent years (Chart 2.30 and 2.31).

For listed companies as a whole, short-term debt servicing capacity enhanced.

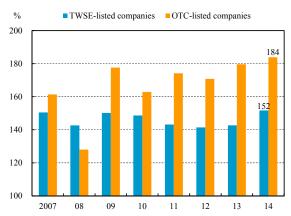
#### Credit quality of corporate loans remained sound

In 2014, the NPL ratio for corporate loans granted by financial institutions continued to decline as a result of massive write-offs of NPLs in large corporations, such as TMT Group, ProMOS Technologies, and TPSi. The ratio declined to 0.40% at the end of the year, from 0.63% at the end of pervious year, and reached the lowest level on record, reflecting sound credit quality for the corporate sector (Chart 2.32).

### Corporate sector's profit outlook still faces challenges

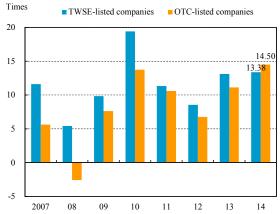
Although global the economy has experienced a slight recovery that can help to sustain profitability in the corporate sector, strong industrial competition among countries, economic slowdown and promotion industrial supply chain localization in Mainland China, as well as aggravated fluctuations in foreign exchange rates of major international currencies recently, all continue to closely affect the profitability of Taiwan's export industries. In addition, the decline of international oil prices may indirectly reduce the costs of production in the corporate sector; however, it may also have negative effects on the mineral products and the petrochemical industries in Taiwan.

#### Chart 2.30 Current ratios in corporate sector



Note: Current ratio = current assets / current liabilities. Source: TEJ

#### Chart 2.31 Interest coverage ratios in corporate sector



Note: Interest coverage ratio = income before interest and tax / interest expenses.

Source: TEJ.

#### Chart 2.32 NPL ratios of corporate loans



Source: JCIC

#### 2.3.2 Household sector

The household debt burden relieved slightly as the balance of total household borrowing expanded more slowly than that of disposable income. Short-term debt servicing pressure increased, driven by the build-up of mediumand short-term borrowing; however, the overall credit quality of household borrowing remained satisfactory. Furthermore, combined with the falling unemployment rate and steadily growing regular earnings, this should help underpin the debt servicing capacity of households.

# Household borrowing increased continuously

At the end of 2014, total household borrowing<sup>45</sup> saw a continued expansion and reached NT\$13.31 trillion, equivalent to 82.76% of annual GDP (Chart 2.33), mainly owing to an increase in loans for the purchase of real estate and current operations. The largest share of household borrowing went for

#### Chart 2.33 Household borrowing to GDP

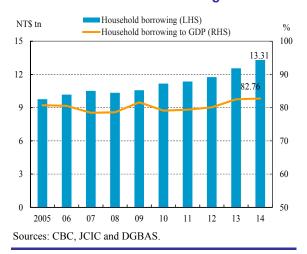
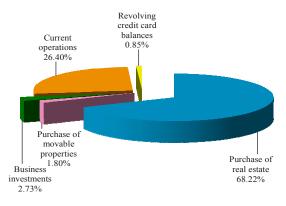


Chart 2.34 Household borrowing by purpose



Note: Figures are as of the end of 2014. Sources: CBC and JCIC.

the purchase of real estate (68.22%), with an annual growth rate of 3.65%, followed by current operation loans<sup>46</sup> (26.40%), with a considerably increased annual growth rate of 11.89%. The rest of the household borrowing categories took only minor percentages, including loans to purchase movable properties, largely consisting of vehicle loans, business investment loans, and revolving balances on credit cards (Chart 2.34).

<sup>&</sup>lt;sup>45</sup> The term "household borrowing" as used in this section refers to outstanding loans and revolving credit card balances taken out by households from the following financial institutions:

<sup>(1)</sup> Other monetary institutions: domestic banks, local branches of foreign banks, credit cooperatives, credit departments of farmers' associations, credit departments of fishermen's associations, and the Remittances & Savings Department of Chunghwa Post Co.

<sup>(2)</sup> Other financial institutions: trust and investment companies, life insurance companies, securities finance companies, and securities firms.

<sup>&</sup>lt;sup>46</sup> The term "current operation loans" includes outstanding cash card loans.

The annual growth rate of total household borrowing in Taiwan reduced to 5.98% at the end of 2014 from 6.77% a year earlier, posting a figure still higher than that in Japan and the US, and equivalent to that in South Korea, but lower than that in Australia. In addition, as a percentage of GDP, household borrowing in Taiwan was lower than that in Australia and South Korea (Chart 2.35).

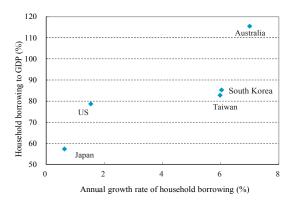
# Household debt burden alleviated somewhat, while short-term debt servicing pressure mounted

As total household borrowing grew at a slower pace than disposable income in 2014, the ratio of household borrowing to total disposable income<sup>47</sup> shrank to 1.32 at the end of the year, reflecting that the household debt burden lessened. However, owing to the increase in loans for the purchase of movable properties and current operations, the debt servicing ratio uplifted to 44.02% in 2014 from 41.97% a year earlier (Chart 2.36). As a result, short-term debt servicing pressure remained high. Nevertheless, the decreasing domestic unemployment rate and steady growth of regular earnings should help improve the debt servicing capacity of households (Chart 2.37).

# NPL ratio of household borrowing declined to a historical low

The NPL ratio of household borrowing

Chart 2.35 Household indebtedness in selected countries



Note: Figures for Taiwan and the US are as of the end of 2014.
The others are as of the end-of September 2014.
Sources: Fed, BOJ, BOK, ABS, IMF, DGBAS, CBC and JCIC.

## Chart 2.36 Household indebtedness and debt servicing ratios

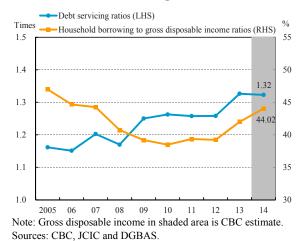
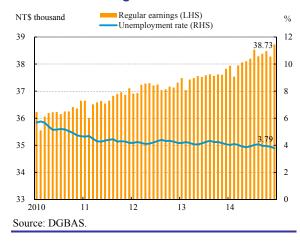


Chart 2.37 Unemployment rate and regular earnings



<sup>&</sup>lt;sup>47</sup> Total disposable income = disposable income + rental expenses + interest expenses.

continuously dropped to 0.23% at the end of 2014, touching a 15-year low (Chart 2.38). The main reason behind this was that NPLs for loans to purchase real estate steadily contracted during the year. This indicated that household credit quality remained satisfactory.

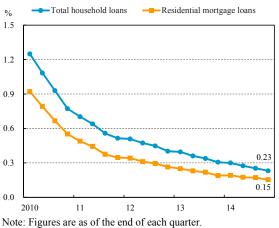
#### 2.3.3 Real estate market

From 2014 onwards, trading volume in the real estate market contracted. The house price in some areas showed signs of a slight decline but remained high. In addition, real estate loans grew slowly as mortgage interest rates slightly. The **CBC** continuously rose implemented targeted prudential measures and reminded borrowers to pay attention to the risk of interest rate fluctuations, while the government carried out several measures, including levying a consolidated housing and land tax based on the market price. All the above-mentioned measures helped promote sound development of the real estate market.

#### Trading volume in the real estate market contracted

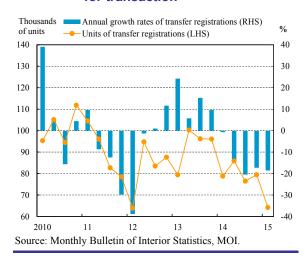
In 2014, housing market sentiment turned conservative and trading volume in the real estate market showed double-digit negative growth from Q2, owing to the government expanding the scope of tax audits, strengthening the regulation of non-first-time house-purchase loans, increasing the tax burden on high-priced house owners and people who own multiple houses, and proposing to levy a consolidated housing and land tax based on the market price. In Q4, the total number of building ownership transfers for transaction declined to 79.5 thousand units, decreasing by 17.30% year on year (Chart 2.39). The accumulated number of transfers for transaction was 320 thousand units in 2014, with an annual growth rate of -13.79%.

Chart 2.38 NPL ratios of household borrowing



Source: JCIC.

#### **Chart 2.39 Building ownership registrations** for transaction



Among the six metropolitan areas,<sup>48</sup> New Taipei City registered the greatest year-on-year decrease of 25.04%, while the others saw year-on-year decreases of over 10%.

In 2015 Q1, the total number of building ownership transfers for transaction further decreased, with an annual growth rate of -18.55%. Among the six metropolitan areas, New Taipei City registered the greatest year-on-year decrease of -25.15%, followed by Taipei City with -21.13%.

#### Real estate prices declined slightly

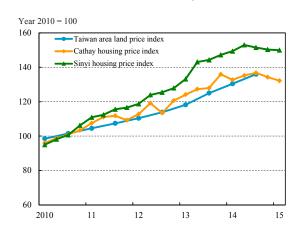
In 2014, driven by a contracted housing market, housing prices fell moderately. Over the same period, land prices trended up as the land price index recorded an annual growth rate of 8.77% as of the end of September 2014<sup>49</sup> (Chart 2.40).

The Cathay housing price index (for new constructions) rose with a gradually narrowing trend. In 2014 Q4, the housing price index for Taiwan turned to decline, with an annual growth rate of -1.20%. The average annual growth rate in 2014 registered 4.67%, lower than 10.62% a year earlier. The average annual growth rates in Taipei and New Taipei City were

-0.46% and -5.46%, respectively. In 2015 Q1, the annual growth rate was -0.38%.

The Sinyi housing price index (for existing buildings) also fell in 2014 Q3, while the annual growth rate contracted to 2.12% in Q4. The average increase registered 6.55% in 2014, lower than 14.43% a year earlier. Among the metropolitan areas, New Taipei City and Kaohsiung City registered greater increases, but Taipei City saw a fall in Q4. In 2015 Q1, the annual growth rate decreased to 0.38%, while both New Taipei City and Taoyuan City reversed to trend downwards.

Chart 2.40 Land and house price indices



Notes: 1. Taiwan area land price index is released semiannually. Figures are as of the end of March and September.

2. For comparison purposes, all the three indices use the same base year of 2010 (2010 average=100).

Sources: MOI, Cathay Real Estate and Sinyi Real Estate Inc.

<sup>&</sup>lt;sup>48</sup> Refers to New Taipei City, Taipei City, Taoyuan City, Taichung City, Tainan City, and Kaohsiung City.

<sup>&</sup>lt;sup>49</sup> The land price index was 115.04 as the Ministry of Interior re-designated 31 March 2013 as the base period (index=100).

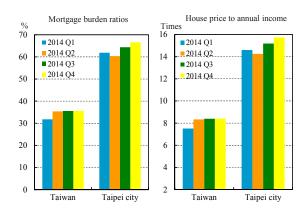
#### Mortgage burden remained heavy

In 2014, since housing prices stayed high and mortgage interest rates rose slightly, the mortgage burden ratio for Taiwan increased quarter by quarter from Q2 and registered 35.61% in Q4. The house price to income ratio during the same period was 8.41 (Chart 2.41). Among them, the mortgage burden and house price to income ratios in Taipei City were the highest, reaching 66.59% and 15.73, respectively.

# Construction license permits contracted, while new residential properties construction expanded

In 2014, the economy grew gradually, enterprises increased their demand for floor space to launch new stores and expand plant capacity. However, the total floor space of construction license permits decreased by year on year, with residential properties decreasing by 12.53%, owing to a decrease in new residential properties construction projects. In 2015 Q1, the annual growth rate of the total floor space of construction license permits decreased to -13.38%, with residential properties decreasing to -20.25%.

Chart 2.41 Mortgage burden ratios and house price to income ratios

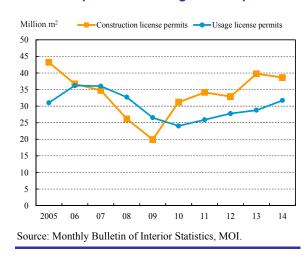


Notes: 1. Mortgage burden ratio = median housing loans monthly payments / median household monthly disposable income.

 House price to annual income=median house price / median household annual disposable income.

Source: Housing Price Affordability Indicator Statistics, Construction and Planning Agency of the MOI.

### Chart 2.42 Floor space of construction license permits and usage license permits



Additionally, the total floor space of usage permits increased continuously in 2014 (Chart 2.42) and the annual growth rate was 10.24%, because of residential properties increasing by 7.23%. In 2015 Q1, the annual growth rate of the total floor space of usage permits registered 0.92%, with the growth rate of residential properties reaching 8.19%.

Moreover, the number of vacant residential properties was 1.43 million units in 2014, estimated by the number of units consuming less electricity than the minimum service charge

from the Taiwan Power Company (Chart 2.43).

### Real estate loans grew modestly as mortgage interest rates gradually increased

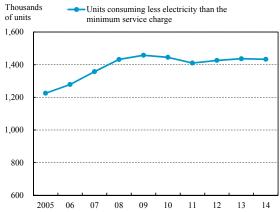
From June 2014 onwards, house-purchase loans grew slowly, owing to the CBC and the FSC continuously strengthening management regarding the real estate loans of financial institutions. At the end of March 2015, the outstanding loans for house purchases and house refurbishments granted by banks<sup>50</sup> reached NT\$6.11 trillion, with an annual growth rate of 2.44%. Meanwhile, outstanding construction loans reached NT\$1.64 trillion, with an annual growth rate of 6.52% (Chart 2.44).

The new loans for house purchases granted by the five large banks<sup>51</sup> decreased by 6.89% year on year to NT\$502.4 billion in 2014. In 2015 Q1, they continued to significantly decrease by 30.07% year on year. As for the interest rate for new mortgages, it gradually increased but remained at a low level. In March 2015, it reached 1.99% (Chart 2.45).

### CBC continuously implemented targeted prudential measures and reminded borrowers to pay attention to the risk of interest rate fluctuations

In 2014, the CBC continuously deployed

#### **Chart 2.43 Estimated units of vacant houses**



Note: The number of units consuming less electricity than the minimun service charge is monthly average within the current year.

Source: Taiwan Power Company.

#### Chart 2.44 Annual growth rates of real estate loans

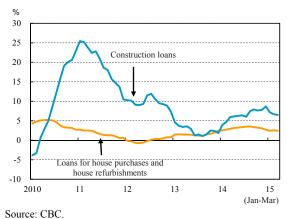
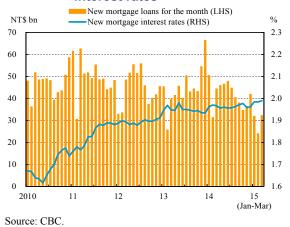


Chart 2.45 New mortgages - amounts and interest rates



<sup>&</sup>lt;sup>50</sup> Refers to domestic banks and the local branches of foreign and Mainland Chinese banks.

The five large banks refer to Bank of Taiwan, Taiwan Cooperative Bank, First Commercial Bank, Hua Nan Commercial Bank, and Land Bank of Taiwan.

measures to enhance risk management regarding the real estate loans of financial institutions. In June, for the purpose of further strengthening risk management regarding housing mortgages, the CBC expanded the scope of stipulated Specific Areas, revised the definition of high-value housing, introduced the regulation on third or more house-purchase loans taken out by a single borrower and lowered the loan-to-value (LTV) ratio ceiling on loans for high-value house purchases and house-purchase loans taken out by corporate legal entities.

With the gradual exit from QE in the US, the market expects interest rates will reverse to move upwards in the future. The CBC has repeatedly alerted borrowers to pay attention to the risk of interest rate fluctuations.

In addition, since the CBC urged banks to prudently conduct the business of industrial land collateralized loans in order to strengthen risk management on December 23, 2013, most banks have complied with the principles the CBC suggested. On February 4, 2015, the CBC invited related institutions and principal banks once again to discuss the above-mentioned issues, and reached a consensus about implementing more rigorous self-restraint measures on land collateralized loans in idle industrial zones.

Since the CBC implemented the aforementioned targeted prudential measures, both the concentration of real estate loans and LTV ratios of banks have fallen, helping the sound operations of banks and promoting financial stability (Box 3). Such measures, together with the government facilitating tax reforms by levying a consolidated housing and land tax based on the market price, strengthening of tax audits on real estate transactions, expanding the units of social housing and rental subsidized housing and continuously improving the property transaction price registration system, have been favorable for the sound development of the real estate market.

#### Box 3

#### The effectiveness of the CBC's macro-prudential measures on real estate loans

In view of banks' credit portfolios being over-concentrated on real estate loans, specifically newly extended housing loans in metropolitan Taipei during the second half of 2009, which undermined banks' credit risk management, the CBC conducted moral suasion in October 2009 to urge banks to extend real estate loans in a more prudent manner. Furthermore, the CBC has introduced a series of targeted prudential measures for real estate lending since June 2010 (Table B3.1), aiming to further enhance banks' risk management on real estate loans.

Table B3.1 The CBC's targeted macro-prudential measures on real estate lending

Year/month	Measures	Contents of the measures				
2010/6	Enacting the regulations governing house-purchase loans in Specific Areas	<ol> <li>Applying to second or more house-purchase loans for home purchases in Specific Areas, including Taipei City and ten districts in New Taipei City.</li> <li>Capping the loan-to-value (LTV) ratios at 70% and removing the grace period.</li> </ol>				
2010/12	Expending the scope of Specific Areas     Regulating land collateralized loans	Expanding the scope of Specific Areas to include three more districts in New Taipei City, enlarging regulated entities to include corporates and lowering the LTV ratio cap to 60%.  For the loans collateralized by residential or commercial land plots in urban planning districts, requiring borrowers to submit concrete construction projects, capping LTV ratios at 65% and requesting 10% of approved loans to be extended only after the construction commences.				
2012/6	Enacting the guidelines governing loans for high-value house purchases	Defining high-value properties as: (1) located in Taipei City or New Taipei City valued at NT\$80 million or more; (2) located in other areas valued at NT\$50 million or more.     Capping LTV ratios of those loans at 60% and removing their grace period.				
2013/3	Adopting self-discipline measures for house-purchase loans in districts outside Specific Areas	Requiring banks to exercise self-discipline for house-purchase loans in districts outside Specific Areas with considerable surges in housing prices.				
2013/12	Adopting self-discipline measures for loans collateralized by industrial zone land	Urging banks to strengthen risk management on loans collateralized by industrial zone land, including:  1. Requiring borrowers to submit construction projects and related financial information.  2. Requiring borrowers to commit to writing that construction will commence on the collateralized land within a specific period.  3. Conducting post-loan-reviews to ensure the fulfillment of commitments by borrowers.				
2014/6	Amending the regulations governing house-purchase loans in Specific Areas	Expanding the scope of Specific Areas to include four more districts in New Taipei City and four districts in Taoyuan County, and capping their LTV ratio at 60%.     Capping the LTV ratio at 50% for third or more				

		house-purchase loans by a single borrower across the country.  3. Revising the definition of high-value housing to include residential properties valued at more than NT\$70 million in Taipei City, NT\$60 million in New Taipei City and NT\$40 million in other areas, and lowering their LTV ratio ceiling to 50%.  4. Lowering the LTV ratio ceiling of house-purchase loans granted to corporate legal entities to 50% across the country.
2015/2	Further enhancing self-discipline measures for land lending in idle industrial zones	Inviting related competent authorities and main banks to discuss lending principles for idle industrial zone land, and reaching the following consensuses:  1. For loans collateralized by idle industrial zone land stated in the Joint Credit Information Center's database:  (1) Renewed loans or transferred loans: capping LTV ratio at 55% if the construction does not commence.  (2) New loans: capping LTV ratio at 55% if borrowers fail to implement construction projects.  2. For other land collateralized loans: continuing to implement self-discipline measures issued by the CBC in December 2013.  3. Above-mentioned lending principles should be encompassed into internal credit procedures of banks and listed as the examination targets of financial authorities.

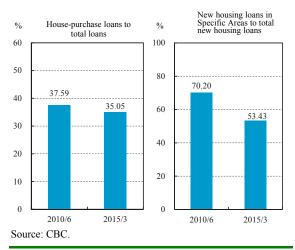
Source: CBC.

The aforesaid measures have already achieved the following results:

### The concentration of banks' housing loans in Specific Areas has been addressed

The ratio of house-purchase loans to total loans declined from 37.59% at the end of June 2010 to 35.05% at the end of March 2015. In addition, the ratio of new housing loans in Specific Areas to total new housing loans declined from 70.20% to 53.43% during the same period, showing that the concentration of housing loans in

Chart B3.1 Concentration of house-purchase loans



the banking system has been improved (Chart B3.1).

#### The average LTV ratio of real estate loans has declined, while the average mortgage rate has risen gradually

After the CBC implemented various targeted macro-prudential measures, the average LTV ratio of real estate loans has subsided and the average mortgage rate has risen gradually

(Chart B3.2, B3.3 and B3.4).

#### • The number of building ownership registrations for transaction in Taiwan has dropped

In 2014, the number of building ownership registrations for transaction in Taiwan was equivalent to those in the period of SARS during 2002 and 2003 (Chart B3.5), dropping by 13.8% year on year (Table B3.2). Moreover, the number slid down further in the first quarter of 2015, indicating a depression of speculative transactions in the housing market.

Chart B3.2 The LTV ratios and mortgage rates on new house-purchase **loans in Specific Areas** 

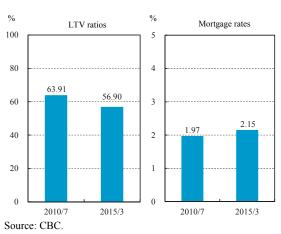


Chart B3.3 The LTV ratios and mortgage rates on new land collateralized loans

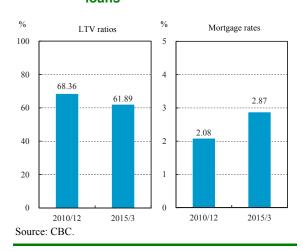
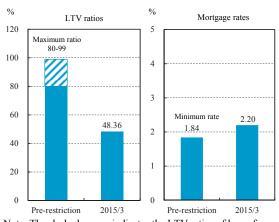
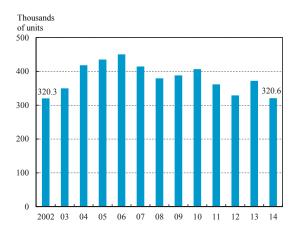


Chart B3.4 The LTV ratios and mortgage rates of high-value house-purchase loans



Note: The slashed square indicates the LTV ratios of loans for high-value house purchases were between 80% and 99%. Source: CBC.

**Chart B3.5 Building ownership registrations** for transaction in Taiwan



Source: Monthly Bulletin of Interior Statistics, MOI.

Table B3.2 Building ownership registrations for transaction in Taiwan and Specific Areas

Unit: buildings

Area Year	Taiwan	Taipei City	New Taipei City	Taoyuan City	Taichung City	Tainan City	Kaohsiung City
2013	371,892	39,496	80,601	50,870	53,695	23,378	43,755
2014	320,598	32,023	60,416	43,662	47,887	20,552	38,815
Annual growth rate	-13.8%	-18.9%	-25.0%	-14.2%	-10.8%	-12.1%	-11.3%

Source: Monthly Bulletin of Interior Statistics, MOI.

Note: In the first quarter of 2015, the number of building ownership registrations for transaction in Taiwan was 64,190 buildings, 18.6% less than the same period of the previous year.