

## 2.2 Domestic macro environment

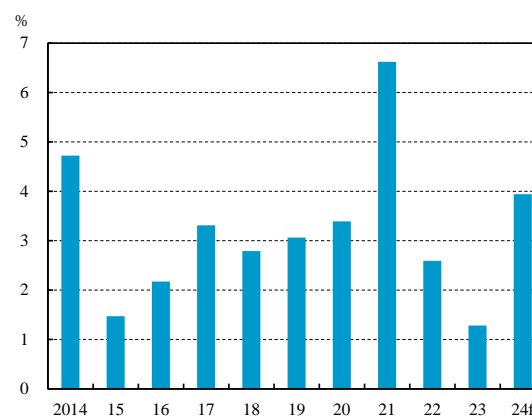
### 2.2.1 Domestic economic and fiscal conditions

In 2023, under the environment of declining exports amid increasing private consumption, domestic economic growth decelerated and the inflation rate continued its downward trend. External debt servicing capacity stayed robust on the back of a persistent surplus in the balance of payments and ample FX reserves. Moreover, despite fiscal deficits, outstanding public debt stayed within a manageable level, which was conducive to weathering uncertainties surrounding international political and economic situations and maintaining economic growth momentum.

#### Taiwan's economic growth decelerated

In 2023, although exports declined, the impact of the domestic epidemic diminished, domestic consumption momentum grew rapidly, and private consumption continued to increase. The annual economic growth rate decelerated to 1.28% (Chart 2.9).<sup>15</sup> Looking ahead to 2024, the anticipated rebound in global commodity trade growth, together with expanded business opportunities in applications of emerging technologies, are expected to bolster exports and private investment momentum. In addition, moderate growth in private consumption, the further increase in government expenditure, and a lower base comparison period are expected to contribute to the economic recovery. Taking into account the strong demand for emerging technologies such as Artificial Intelligence (AI), which

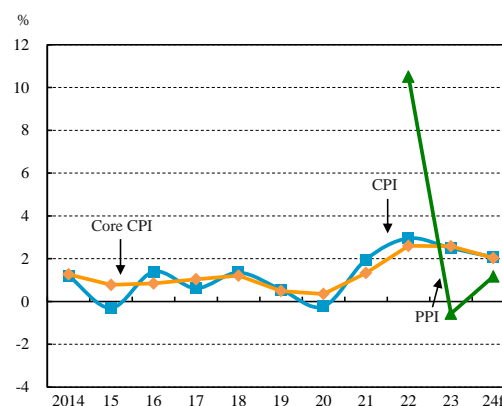
Chart 2.9 Economic growth rate in Taiwan



Note: Figure for 2024 is a DGBAS forecast released on May 30, 2024.

Source: DGBAS.

Chart 2.10 Consumer and wholesale price indices (% change, yoy)



Notes: 1. Figures for Core CPI in 2024 are CBC forecasts released on March 21, 2024; other figures are DGBAS statistical data and a forecast released on May 30, 2024.  
2. DGBAS discontinued the calculation of the WPI from January 2023 and introduced the PPI from January 2021 to align with international practices.

Sources: DGBAS and CBC.

<sup>15</sup> See Note 2.

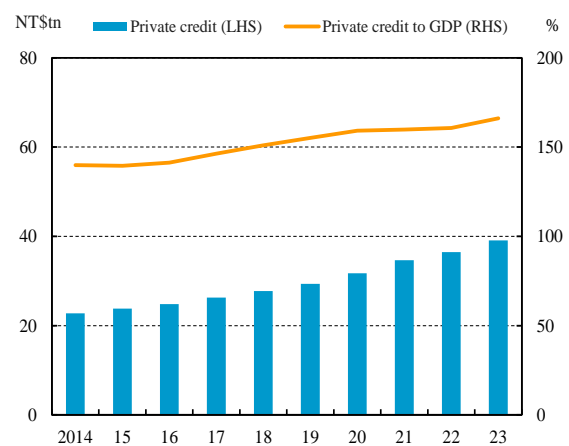
boosts Taiwan's international trade momentum, the DGBAS revised the annual economic growth rate forecast up to 3.94% (Chart 2.9).

### Domestic inflation rates maintained a gradual downward trend

In 2023, as the global economy slowed down and demand weakened, international crude oil and raw material prices declined, resulting in a downward trend in annual producer price index (PPI) inflation. Annual PPI inflation dropped to -0.57% from 10.51% a year earlier. With regard to consumer prices, although domestic demand for entertainment and services increased significantly after the pandemic, commodity prices rose at a slower pace owing to declines in imported crude oil and other raw materials. As a result, annual CPI inflation decreased to 2.49% in 2023 from 2.95% a year earlier. Core CPI inflation, which excludes fruit, vegetables, and energy, also slightly decreased to 2.58% in 2023 from 2.61% a year earlier (Chart 2.10). In April 2024, influenced by the slower increase in food, entertainment, and services prices, annual CPI inflation continued to decrease to 1.95%. Similarly, annual core CPI inflation also decreased to 1.81%, maintaining a gradual downward trend.

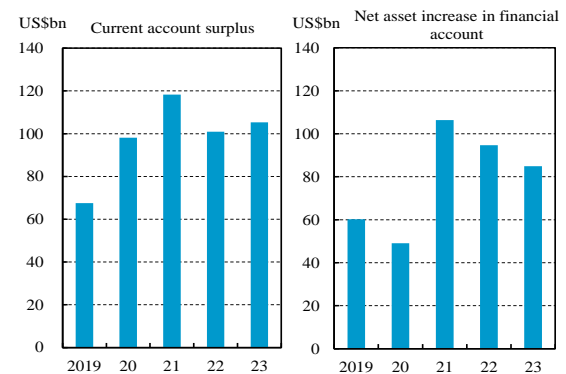
Looking ahead to 2024, international institutions forecast that oil prices will be slightly higher than they were a year earlier. Domestic commodity prices are expected to rise moderately, while inflation is anticipated to decrease because of the higher base period effect on domestic services prices. Therefore, the Bank forecasts that the domestic inflation rate will decelerate compared to a year earlier. However, following the domestic electricity price adjustment in April, the Bank revised its predicted annual CPI and core CPI inflation rates for 2024 upward to 2.16% and 2.03%, respectively, on March 21 (Chart 2.10), which

**Chart 2.11 Private credit provided by financial institutions**



Sources: DGBAS and CBC.

**Chart 2.12 Current account surplus and net asset increase in financial account**



Source: CBC.

were still lower than 2.49% and 2.58% as compared to a year earlier. Furthermore, considering the still-high prices of essential consumer items such as medical care, food, and housing, the DGBAS revised its predicted annual CPI inflation rate for 2024 upward to 2.07% in May.

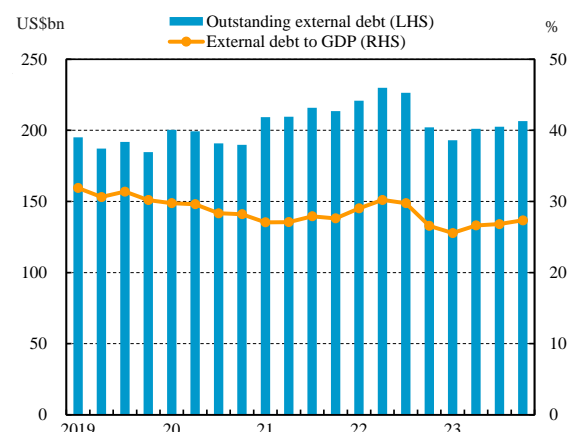
### Credit to the private sector increased continually

Private credit<sup>16</sup> to private enterprises and households provided by domestic financial institutions continued to grow in 2023, reaching NT\$39.11 trillion at the end of the year, an increase of 7.29% year on year, which far exceeded the economic growth rate of 1.28% in the same year. The ratio of credit to GDP registered 166.11%, also higher than 160.72% as compared to a year earlier (Chart 2.11). This showed that the credit provided by domestic financial institutions was sufficient to support economic activity.

### Current account sustained a surplus and FX reserves stayed ample

In 2023, owing to an increase in the merchandise trade surplus, the annual current account surplus rose to US\$105.3 billion (Chart 2.12, left panel), or 13.95% of the year's GDP, an increase of US\$4.4 billion, or 4.36% over the previous year.<sup>17</sup> In terms of the financial account, as banks and domestic securities investment trust funds increased foreign securities investments and enterprises also increased foreign direct investment, which boosted foreign assets, the financial account posted an increase of US\$84.9 billion throughout the year (Chart

Chart 2.13 External debt servicing capacity

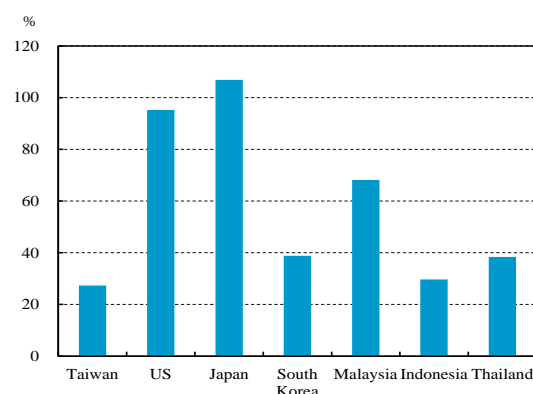


Notes: 1. Figures for outstanding external debts are on an end-of-period basis.

2. Figures for GDP are on an annualized basis.

Sources: CBC and DGBAS.

Chart 2.14 External debt to GDP in selected countries



Note: Figures are as of the end of 2023.

Sources: CEIC and DGBAS.

<sup>16</sup> Private credit refers to the loans granted by major financial institutions to various private enterprises, individuals, and non-profit organizations in Taiwan, as well as the purchases of securities such as stocks, corporate bonds, commercial paper, acceptance bills, beneficiary certificates issued by private enterprises, and the equities of long-term investments in private enterprises.

<sup>17</sup> For the ratio of current account deficit to GDP, it is generally deemed that its critical value as a risk measure is 3%. A country in which the reading is greater than 3% and has risen by at least 5 pps from the previous year is considered to be relatively high risk.

2.12, right panel). Meanwhile, the Bank's reserve assets increased by US\$14.3 billion compared to the previous year.

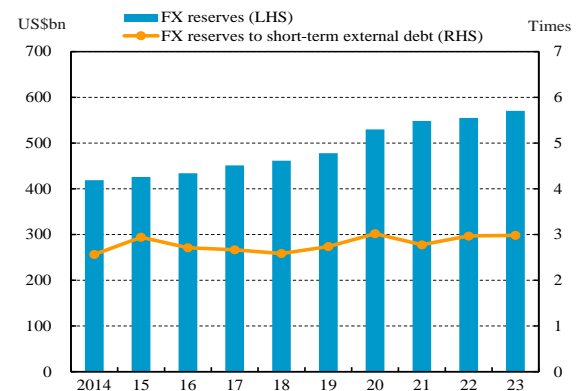
FX reserves amounted to US\$570.6 billion at the end of 2023, rising by 2.82% from a year earlier, mainly supported by the earnings from portfolio investment operations of FX reserve assets. At the end of April 2024, the FX reserves slightly decreased to US\$567 billion.

### **The scale of external debt expanded, while debt servicing capacity remained strong**

Primarily because of an increase in the short-term external debt of the domestic banking sector, Taiwan's external debt<sup>18</sup> slightly rose to US\$206.5 billion at the end of 2023, increasing by 2.15% compared to a year earlier (Chart 2.13). The largest share of external debt went for the private sector, registering US\$205.6 billion, while the public sector share only reached US\$0.9 billion. Taiwan's external debt to GDP stood at 27.35% at the end of 2023, slightly increasing from 26.57% at the end of the previous year. It was lower than those in the US and neighboring Asian countries (Chart 2.14), and far below the internationally recognized alert threshold.<sup>19</sup>

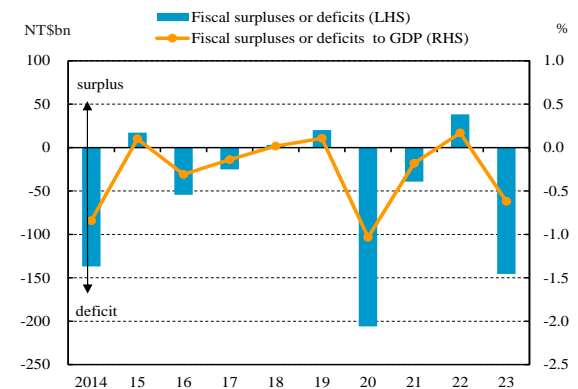
Furthermore, at the end of 2023, the ratio of FX reserves to short-term external debt slightly rose to 2.98 times owing to an increase in FX reserves (Chart 2.15), and was still much higher than the internationally recognized alert threshold,<sup>20</sup> implying that Taiwan's FX reserves have a decent capacity to meet short-term external debt obligations.

**Chart 2.15 Short-term external debt servicing capacity**



Source: CBC.

**Chart 2.16 Fiscal surpluses or deficits**



Notes: 1. Fiscal position data include those of central and local governments.  
2. Figures for 2023 are final accounts for the central government and self-compiled final accounts for local governments.

Sources: MOF and DGBAS.

<sup>18</sup> See Note 3.

<sup>19</sup> The general international consensus is that a country with a ratio of external debt to GDP lower than 50% is deemed to be relatively low risk.

<sup>20</sup> The general international consensus is that a country with a ratio of FX reserves to short-term external debt higher than 100% is deemed to be relatively low risk.

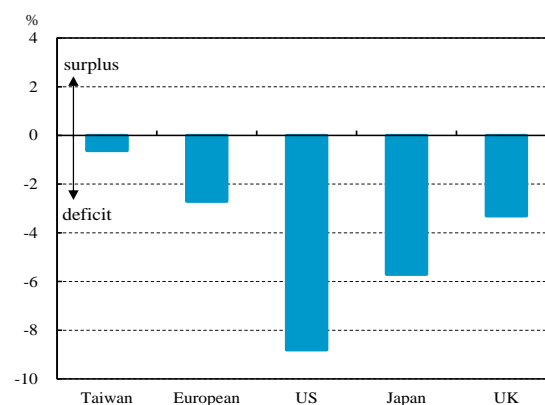
**Although the fiscal position registered a deficit, government debt to GDP decreased and stayed within a manageable level**

In 2023, to address uncertainties in international political and economic conditions and sustain economic growth momentum, the government continued to promote several initiatives such as the Forward-looking Infrastructure Development Program Phase 4, technology-driven power generation, the net-zero transition, improvements in defense and armaments, and measures to counter the falling fertility rate. Consequently, the government fiscal deficit stood at NT\$145.6 billion,<sup>21</sup> equivalent to 0.62% of GDP for the year (Chart 2.16), which was much lower than those of major economies including the US, the UK, and Japan (Chart 2.17), and also much lower than internationally recognized minimum levels.<sup>22</sup>

The outstanding public debt at all levels of government<sup>23</sup> rose to NT\$6.9 trillion at the end of 2023, increasing by 2.58% year on year.

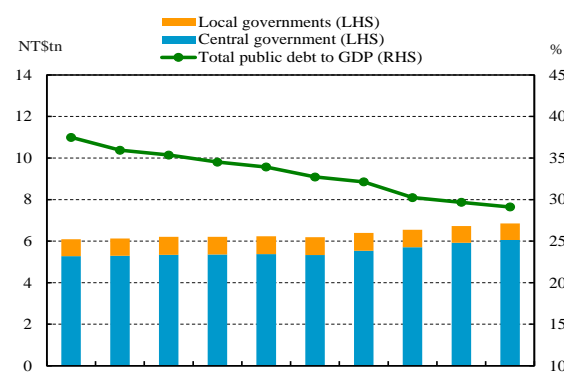
Nevertheless, the ratio of total public debt to the year's GDP continued to drop to 29.11% (Chart 2.18), indicating that government debt stayed within a manageable level.<sup>24</sup>

**Chart 2.17 Fiscal surpluses or deficits to GDP in selected countries**



Note: Figures are as of the end of 2023.  
Sources: IMF and MOF.

**Chart 2.18 Public debt**



Notes: 1. Outstanding public debt refers to non-self-liquidating debt with a maturity of one year or longer, excluding external debt.  
2. Figures for 2023 are preliminary final accounts for the central government and self-compiled final accounts for local governments.  
Sources: MOF and DGBAS.

<sup>21</sup> See Note 4.

<sup>22</sup> See Note 5.

<sup>23</sup> The term “outstanding public debt at all levels of government” as used in this report refers to outstanding non-self-liquidating debt with a maturity of one year or longer.

<sup>24</sup> See Note 6.

## 2.2.2 Corporate sector and household sector

### Corporate sector

Since 2023, global economic growth has remained sluggish, resulting in a decline in overall profitability within the corporate sector. By the end of the year, listed companies had improved their financial leverage and maintained strong short-term debt servicing capacity, while their foreign currency debt positions continued to decrease. However, it remains imperative to prudently manage their exchange rate risks. The NPL ratio for corporate loans granted by financial institutions reached a new low at the end of the year, and the credit quality for the corporate sector was satisfactory.

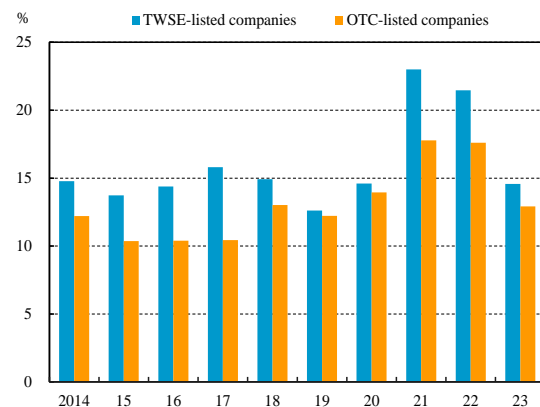
#### *Decline in overall revenue of TWSE- and OTC-listed companies*

Affected by continually weak global economic growth in 2023, the corporate sector experienced a significant reduction in annual revenue, leading to a decline in the overall profitability of listed companies. The average ROEs for TWSE- and OTC-listed companies decreased to 14.57% and 12.92%, respectively (Chart 2.19).

#### *The leverage for listed companies improved, and their short-term debt servicing capacity remained sound*

At the end of 2023, the average leverage ratios for TWSE- and OTC-listed companies decreased from 103.62% and 96.44% at the end of the previous year to 98.44% and 90.88%, respectively (Chart 2.20), indicating a continuous improvement in the overall financial leverage level of listed companies.

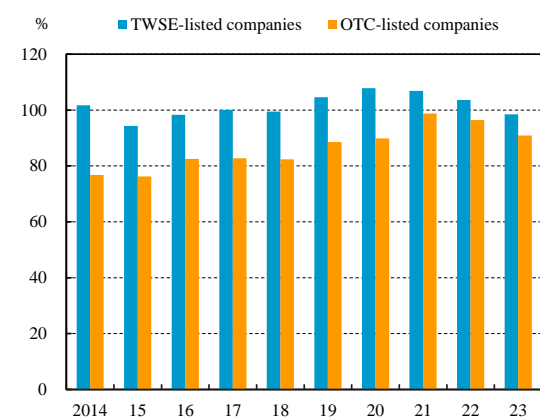
**Chart 2.19 Return on equity in corporate sector**



Note: Return on equity = net income before interest and tax/average equity.

Source: TEJ.

**Chart 2.20 Leverage ratios in corporate sector**



Note: Leverage ratio = total liabilities/total equity.

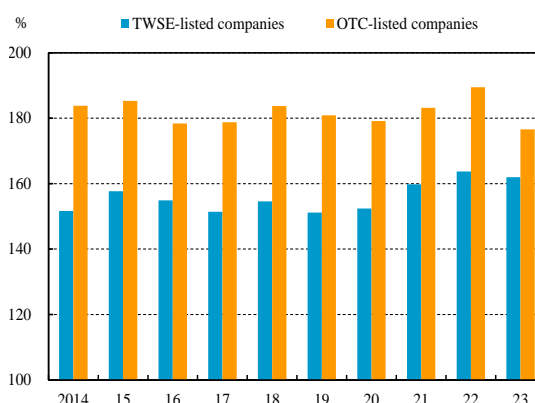
Source: TEJ.

Furthermore, the current ratios for TWSE- and OTC-listed companies declined from 163.75% and 189.47% at the end of the previous year to 161.97% and 176.60%, respectively (Chart 2.21). Their average interest coverage ratios both dropped sharply from 22.87 times and 23.79 times at the end of the previous year to 10.83 times and 13.19 times, respectively (Chart 2.22), because of the decrease in net profits. However, the overall short-term debt servicing capacity of listed companies remained sound.

***Foreign currency liabilities of the corporate sector contracted, yet their exchange rate risks still necessitate prudent management***

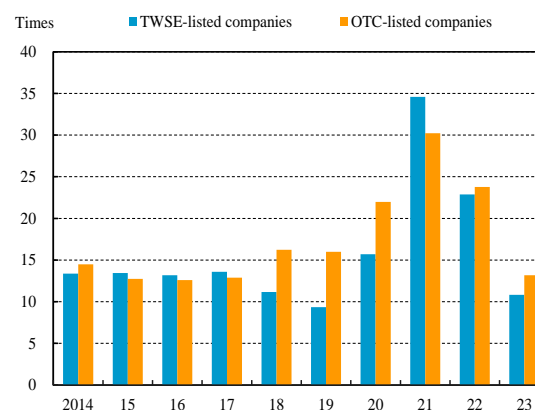
With the ongoing reduction in foreign currency liabilities, the foreign currency liability-to-equity ratios of listed companies decreased from 28.12% and 20.01% at the end of the previous year to 26.02% and 16.38%, respectively, as of the end of September 2023 (Chart 2.23). Given the uncertain monetary policies of major economies and the increasing geopolitical risks in recent years, spillover effects could exacerbate volatility in the international foreign exchange market, impacting the ability of listed companies to service their foreign currency liabilities. Therefore, it remains advisable for listed companies to continue prudently managing exchange rate risks.

**Chart 2.21 Current ratios in corporate sector**



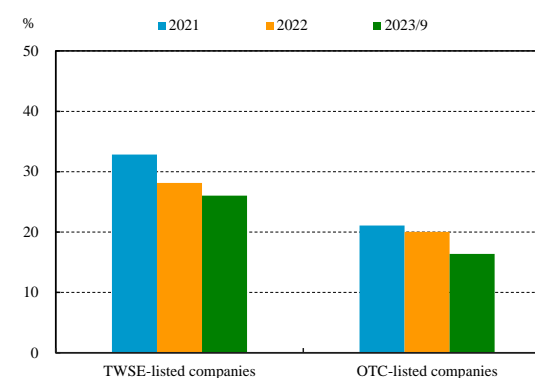
Note: Current ratio = current assets/current liabilities.  
Source: TEJ.

**Chart 2.22 Interest coverage ratios in corporate sector**



Note: Interest coverage ratio = income before interest and tax/interest expenses.  
Source: TEJ.

**Chart 2.23 Foreign currency liability-to-equity ratios in corporate sector**



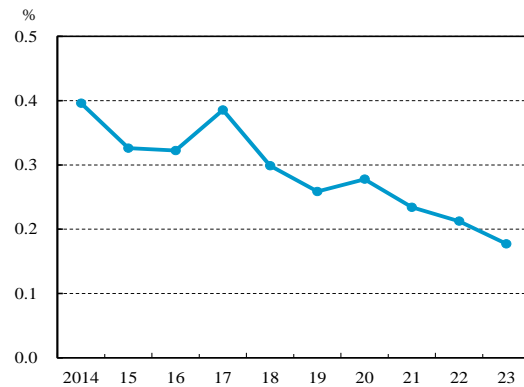
Note: Data on foreign currency liability in the corporate sector has been disseminated from 2020 onwards.  
Source: TEJ.



**Credit quality remained satisfactory as the NPL ratio of the corporate sector continued to reach a new low**

At the end of 2023, the NPL ratio for corporate loans from financial institutions decreased to a new low of 0.18% from 0.21% a year earlier (Chart 2.24). This indicates that the overall credit quality of the corporate sector remained satisfactory.

**Chart 2.24 NPL ratio of corporate loans**

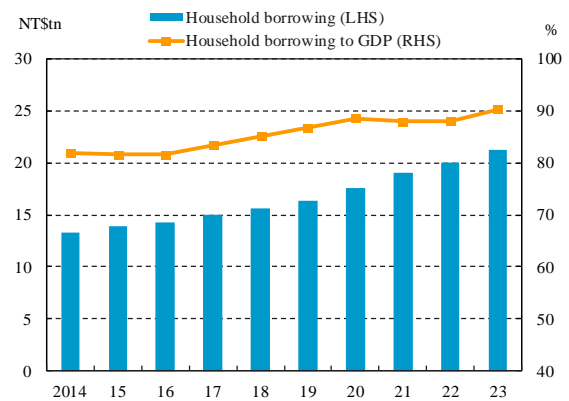


Source: JCIC.

**Household sector**

Household borrowing expanded continually and the short-term household debt servicing pressure tightened marginally in 2023. However, the household sector held enormous net worth, reflecting that the debt servicing capacity of households remained sound. Moreover, the NPL ratio of household borrowing from financial institutions grew slightly but remained at a low level, indicating sound credit quality of household borrowing. Nevertheless, considering the rise in interest rates on bank loans and the fall in real regular earnings for employees owing to inflation, the debt servicing capacity of some households with higher debt burdens warrants close attention.

**Chart 2.25 Household borrowing to GDP**

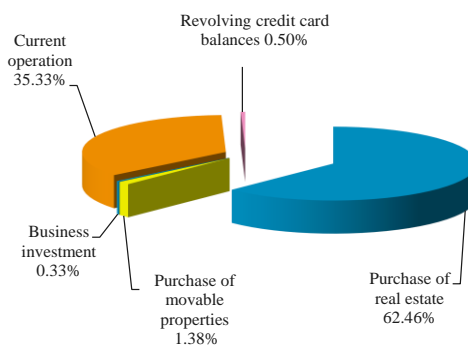


Sources: CBC, JCIC, and DGBAS.

**Household borrowing continually expanded**

Household borrowing reached NT\$21.25 trillion at the end of 2023, equivalent to 90.27% of annual GDP for the year (Chart 2.25), slightly higher than the 88.10% of the previous year. The main purpose of household borrowing was to purchase real estate, accounting for 62.46% (Chart 2.26).

**Chart 2.26 Household borrowing by purpose**

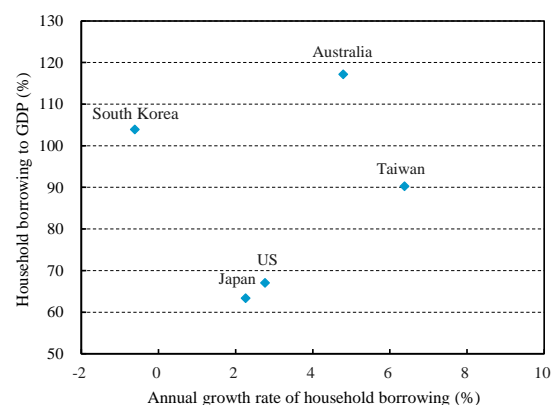


Note: Figures are as of the end of 2023.  
Sources: CBC and JCIC.



Household borrowing grew continually with the annual growth rate rebounding to 6.38% in 2023, mainly attributable to the purposes of real estate purchase and working capital needs. Compared to other countries, the household borrowing to GDP in Taiwan was higher than those in the US and Japan, but lower than those in South Korea and Australia. Nevertheless, owing to a higher growth of total household borrowing, the impact of household borrowing growth on household debt burden warrants attention (Chart 2.27).

**Chart 2.27 Household indebtedness in selected countries**

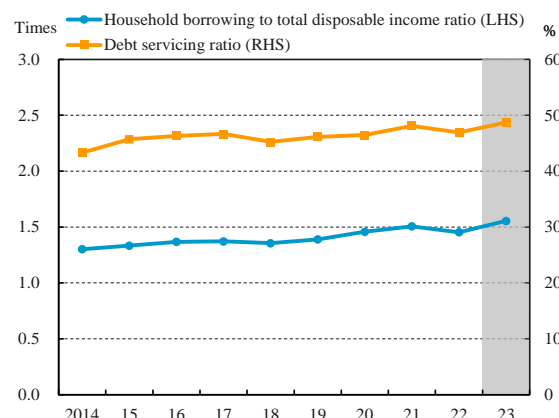


Note: Figures are as of the end of 2023.  
Sources: Fed, BOJ, BOK, ABS, IMF, DGBAS, JCIC, and CBC.

***Household indebtedness increased but net worth was high***

The ratio of household borrowing to total disposable income<sup>25</sup> slightly increased to 1.55 in 2023, reflecting a rising household debt burden. Moreover, with the rise in interest rates on bank loans, the debt servicing ratio also ascended to 48.72% (Chart 2.28), indicating that short-term household debt servicing pressure tightened. However, household net worth<sup>26</sup> in Taiwan has been remarkable and held at more than 8 times the GDP in 2022.

**Chart 2.28 Household indebtedness and debt servicing ratio**



Note: Total disposable income in shaded area is a CBC estimate.  
Sources: CBC, JCIC, and DGBAS.

Compared to other countries, the household net worth to GDP ratio in Taiwan was far higher than those in the US, the UK, Singapore and South Korea (Chart 2.29), showing that the financial condition of households in Taiwan was sound.

***The NPL ratios of household borrowing rose marginally, but remained at a low level, reflecting satisfactory credit quality***

The NPL ratio of household borrowing rose marginally to 0.13% at the end of 2023 but remained at a low level. Among the categories, the NPL ratio of loans for purchase of real estate

<sup>25</sup> Total disposable income = disposable income + rental expenses + interest expenses.

<sup>26</sup> See Note 7.

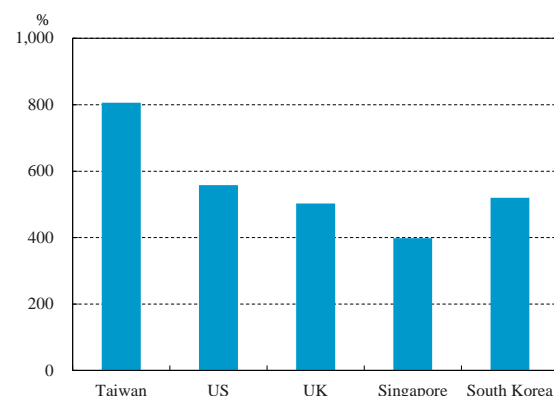
declined further to a historical low of 0.07% (Chart 2.30), reflecting satisfactory credit quality.

As the minimum wage rose in recent years, monthly regular earnings for employees registered an annual year on year growth rate of 2.19% in 2023. However, real monthly regular earnings for employees in 2023 decreased slightly by 0.05% year on year owing to inflation. This, coupled with rising interest rates on bank loans, indicated that the debt servicing capacity of some households with higher debt burdens warrants close attention.

### 2.2.3 Real estate market

Transactions in the housing market grew quarter by quarter, bolstering the uptrend in house prices and pushing up the mortgage burden in 2023. Meanwhile, the number of newly built surplus housing (for sale) increased. As a result of the Bank's continuous implementation of targeted macroprudential measures, along with measures adopted by relevant ministries and government agencies to curb speculation in the housing market, the growth trends of banks' construction loans and house-purchasing loans slowed down. With a surge in the amount of the Preferential Housing Loans for the Youth,<sup>27</sup> the growth of banks' house-purchasing loans experienced a rebound in the second half of 2023. However, the related credit risk management remained sound.

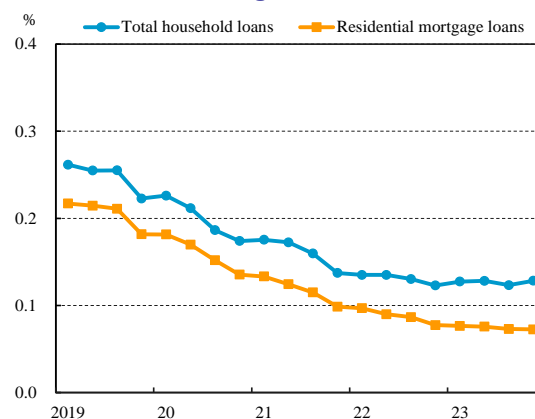
**Chart 2.29 Household net worth to GDP**



Notes: 1. The household sector herein includes households and non-profit organizations.  
2. Figures are as of the end of 2022.

Sources: DGBAS and official websites of selected countries.

**Chart 2.30 NPL ratios of household borrowing**



Source: JCIC.

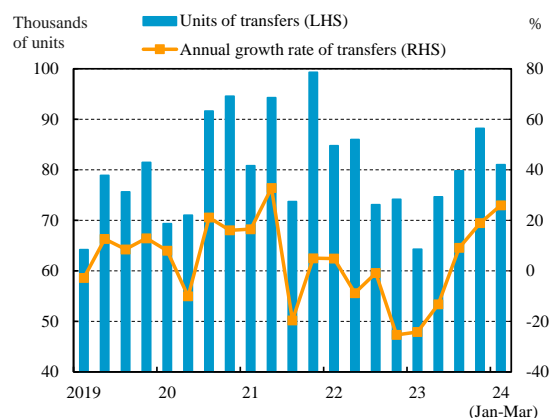
<sup>27</sup> The enhanced project, new Preferential Housing Loans for the Youth, has been implemented since August 2023.

## Transactions in the real estate market recovered

Domestic housing demand remained characterized by a wait-and-see sentiment during the first half of 2023 owing to the government's promulgation of partial amendments of *The Equalization of Land Rights Act* in February. This, coupled with a higher base period in the previous year, resulted in a continuously negative annual growth rate of the total number of building ownership transfers. Nevertheless, the demand for self-occupied residential houses had been stimulated since the implementation of the new Preferential Housing Loans for the Youth in August. Furthermore, coupled with the strong performance of Taiwan's stock markets and lingering inflationary pressures, it drove the demand for property investment. Additionally, there was an increased handover of new houses and a lower base period in the previous year, contributing to the growth rate turning positive with a year-on-year increase of 9.14% in Q3, and further rising to 18.94% in Q4. As a result, the total number of building ownership transfers decreased by 3.50% year on year to 307 thousand units in 2023 (Chart 2.31). In the first quarter of 2024, with a recovery of public confidence in buying houses and an expanding handover of new houses, the total number of building ownership transfers increased to 81 thousand units in Q1. Moreover, owing to a lower base period, the year-on-year growth rate went up to 26.01%.

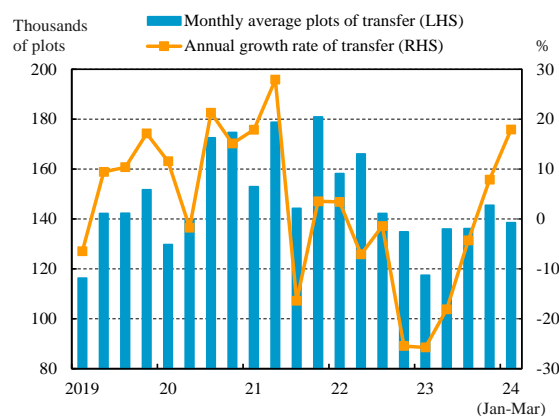
In terms of land transactions, as a result of the lessening transactions in the housing market, real estate developers adjusted their land inventory downward in the first three quarters of 2023. Additionally, with the decline in exports from January to August, the land demand from manufacturers seeking to expand their factories diminished. Consequently, the total number of land ownership transfers showed negative growth in the first three quarters. As housing market transactions picked up in Q4, the annual growth rate rebounded (Chart 2.32), yet the entire year

Chart 2.31 Number and growth of building transfers



Source: Monthly Bulletin of Interior Statistics, MOI.

Chart 2.32 Land transfers for transaction and annual growth rate



Source: Monthly Bulletin of Interior Statistics, MOI.

still experienced a decrease of 11.02% compared to the previous year.

From early 2024 onwards, as housing market transactions continued to increase, real estate developers became optimistic about the outlook of the housing market. This, coupled with a lower base period in the previous year, led to the total number of land ownership transfers surging to 17.90% in Q1 (Chart 2.32).

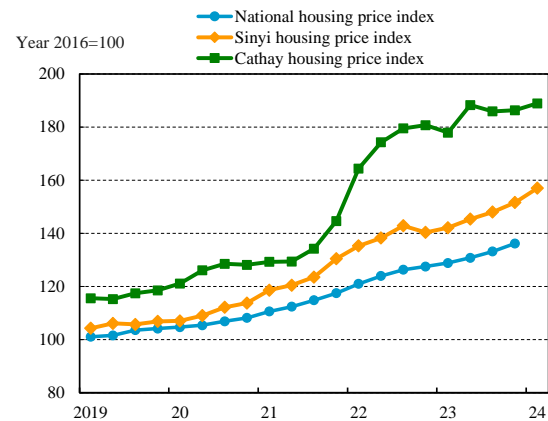
**Real estate prices remained high**

The national housing price index released by the MOI continued to rise gradually in 2023 and reached a new high of 136.20 in Q4 (Chart 2.33). Moreover, the year-on-year growth rate in Q4 rose to 6.82%, ending the downward trend for five consecutive quarters. The Cathay housing price index (for newly built houses) hit a historical high of 188.32 in Q2 before slightly declining. Subsequently, with the housing market rebound, the index rose to 188.93 in 2024 Q1, increasing by 1.39% from the previous quarter, and the annual growth rate also expanded to 6.19%. The Sinyi housing price index (for existing houses) rose quarter by quarter in 2023, reaching a peak of 157.01 in 2024 Q1 (Chart 2.33), with the annual growth rate ascending to 10.48%.

**Mortgage burden increased**

The debt servicing ratio for housing loans rose gradually quarter by quarter in 2023. Despite a slight decrease in interest rates on housing loans in Q4, the median housing price continued to rise, pushing the debt servicing ratio for housing to a record high of 42.66%. Among the cities in Taiwan, Taipei City showed the heaviest mortgage burden with its ratio registering 67.22% (Chart 2.34, left panel). Similarly, Taiwan’s house price to income ratio grew quarter by quarter

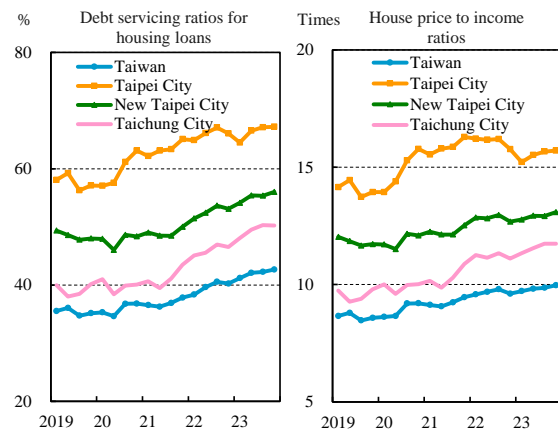
**Chart 2.33 House price indices**



Note: For comparison purposes, all three indices use the same base year of 2016 (2016 average = 100).

Sources: MOI, Cathay Real Estate, and Sinyi Real Estate Inc.

**Chart 2.34 Debt servicing ratios for housing loans and house price to income ratios**



Source: Statistics on Housing Affordability, MOI.

and reached a peak of 9.97 times in 2023 Q4 (Chart 2.34, right panel).

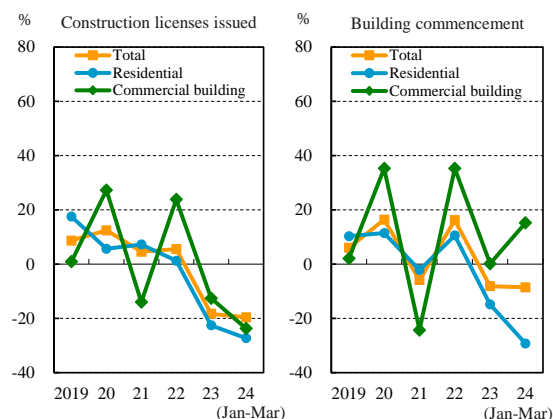
**Construction licenses issued reduced significantly, and building commencement also kept shrinking, while the newly built surplus housing (for sale) expanded**

Owing to the sluggish transactions in the housing market, real estate developers conservatively launched new residential housing projects for pre-sale in the first half of 2023. Coupled with the fallen demand for expanding factories and a higher base period in the previous year, the total floor space of construction licenses issued significantly diminished by 18.30% year on year in 2023. This trend continued with a 19.58% year on year shrinkage in 2024 Q1. Meanwhile, the total floor space of construction commencement also decreased by 8.10% year on year in 2023, and by 8.54% year on year in 2024 Q1 (Chart 2.35).

The total floor space of usage licenses issued consecutively increased by 11.29% year on year in 2023, resulting from successive completion of construction projects in recent years. The aforementioned total floor space increased by 11.51% in 2024 Q1, mainly because completion of those residential buildings surged by 38.44%.

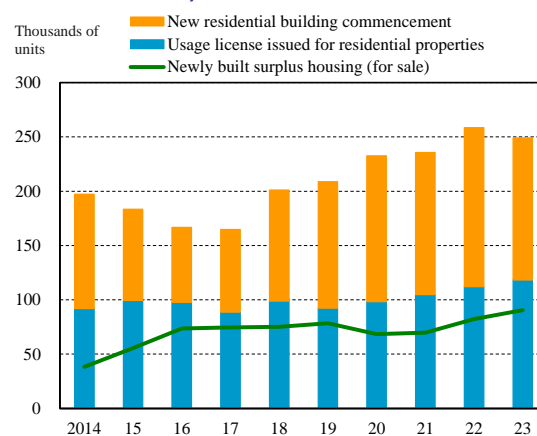
According to statistics from the MOI, the number of newly built surplus housing (for sale) units has steadily expanded since 2022 Q1. In addition, the number of construction projects commenced for new residential buildings has exceeded 100 thousand units every year since 2008 (Chart 2.36). With the enormous supply, high prices, and no notable improvement in the

**Chart 2.35 Annual growth rates of floor space of construction licenses issued and construction commencement**



Note: Commercial building includes buildings for commerce, industry, storage, business and service.  
Source: *Monthly Bulletin of Interior Statistics*, MOI.

**Chart 2.36 New residential buildings and newly built surplus housing (for sale)**



Note: Figures are yearly data, except for figure for 2023 of newly built surplus housing (for sale), which is as of the end of 2023 Q2.  
Source: Real Estate Information Platform, MOI.

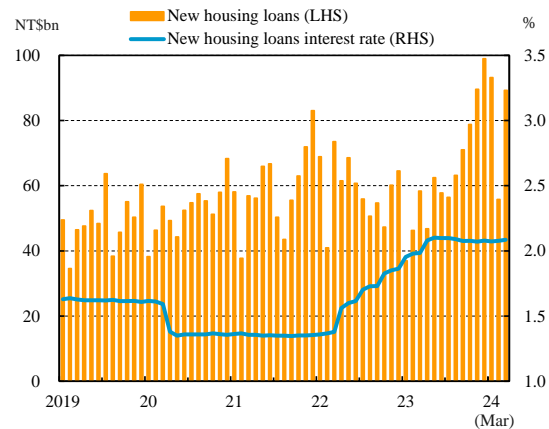
sales transaction rate of new residential buildings, the inventory of newly built surplus housing (for sale) might continue to accumulate in the future.

**Growth in construction loans slowed, whereas growth in loans for house purchases and house refurbishments rebounded after a decline, while mortgage interest rates slightly rose along with the Bank’s interest rate hikes**

The implementation of the new Preferential Housing Loans for the Youth has boosted public confidence in the housing market since August 2023. Accordingly, the dominant five banks remarkably extended their provision of new housing loans, with a monthly average amounting to approximately NT\$63.9 billion, an increase of 8.4% compared to the previous year. The amount of these loans continued to rise by NT\$238.2 billion in 2024 Q1 (Chart 2.37), and with a lower base period in the previous year, the annual growth rate expanded to 68.25%. In the same quarter, state-owned banks offered NT\$127.4 billion in the Preferential Housing Loans for the Youth, reflecting an annual growth rate of 560.64% (Chart 2.38).

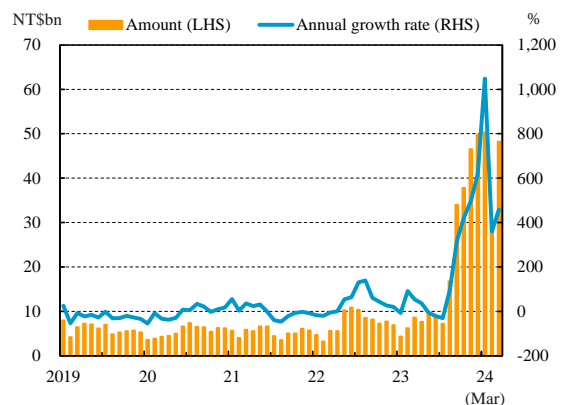
Regarding the interest rate of real estate loans, as the Bank raised its policy rates in March 2023, the average interest rate for new housing loans granted by the dominant five banks elevated to a new high of 2.101% in May. Afterwards, as the appropriated amounts in the Preferential Housing Loans for the Youth by the dominant five banks increased sharply, the interest rate mildly declined. However, it demonstrated a slight rebound to 2.086% after the Bank raised its policy rates again in March 2024 (Chart 2.37).

**Chart 2.37 New housing loans by the dominant five banks – amount and interest rate**



Source: CBC.

**Chart 2.38 Preferential Housing Loans for the Youth from state-owned banks – amount and annual growth rate**

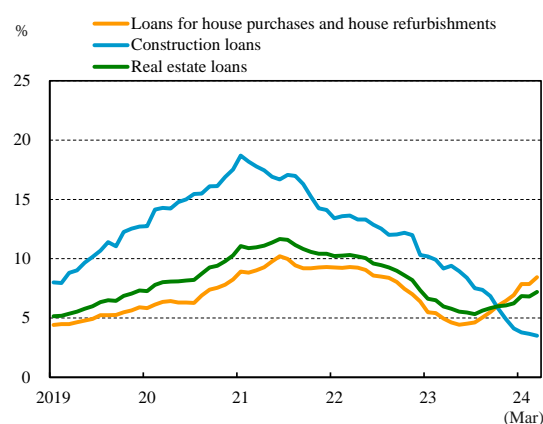


Source: Statistics on Preferential Housing Loans for the Youth, MOF.

As the transactions in the housing market cooled down in the first half of 2023, the annual growth rate of outstanding real estate loans (including loans for house purchases, house refurbishments, and construction loans) granted by banks<sup>28</sup> generally slid month by month. Since the second half of 2023, the annual growth rate of outstanding loans for house purchases and refurbishments has bounced back with the expanding Preferential Housing Loans for the Youth (Chart 2.38). In contrast, the annual growth rate of outstanding construction loans has kept dropping owing to the reduced funding demand from construction companies. The annual growth rate of outstanding real estate loans and construction loans granted by banks were 7.21% and 3.52%, respectively, at the end of March 2024. These figures both stood below the level before the Bank adjusted its targeted macroprudential measures in December 2020. Nevertheless, the aggregate amount of loans for house purchases and house refurbishments grew by 8.44% year on year, higher than the 7.82% at the end of November 2020 (Chart 2.39).

The outstanding real estate loans rose to NT\$13.52 trillion, accounting for 37.08% of total loans at the end of March 2024. Although this ratio had decreased moderately, it was still higher than the low point at the end of 2022 (Chart 2.40). This was mainly due to Taiwan's declining exports, which resulted in slower growth of bank loans to the manufacturing sector, thereby easing the increment of total loans in 2023. However, the demand from the public for loans to purchase residential houses and properties persisted. Combined with the successive completion and release of new houses, this led to an increase in bank loans issued in cooperation with construction companies for housing ownership transfers. Along with the

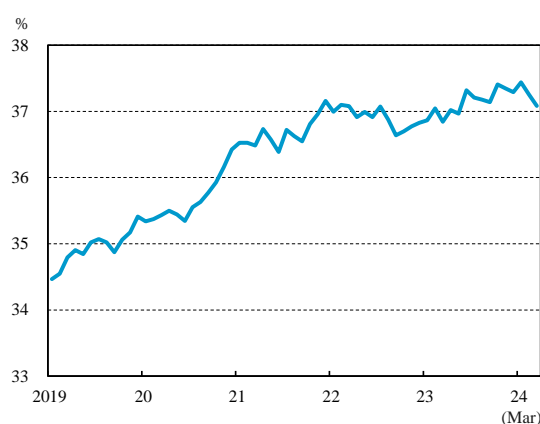
**Chart 2.39 Annual growth rates of real estate loans**



Note: Real estate loans refer to the aggregate amount of loans for house purchases, house refurbishments, and construction loans.

Source: CBC.

**Chart 2.40 Real estate loans to total loans**



Note: Real estate loans refer to the aggregate amount of loans for house purchases, house refurbishments, and construction loans.

Source: CBC.

<sup>28</sup> Refers to domestic banks and the local branches of foreign and China's banks.



implementation of the new Preferential Housing Loans for the Youth since August 2023, these resulted in the escalation of the outstanding of real estate loans.

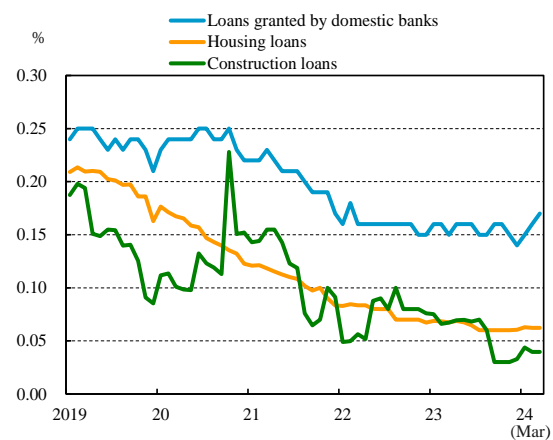
***Banks' risk management on real estate loans remained satisfactory, with appropriate adjustments to the regulations regarding real estate loans***

As a result of the Bank's continuous implementation of targeted macroprudential measures,<sup>29</sup> the annual average of the weighted average loan-to-value (LTV) ratio for new housing loans registered 71.86% in 2023. The average LTV ratio for the regulated loans newly granted by banks dropped significantly, while high-priced housing loans extended to natural persons registered the lowest level among the loan types, with a ratio of 36.14% in March 2024. Furthermore, the NPL ratios of housing loans and construction loans granted by domestic banks dropped to 0.06% and 0.04%, respectively, at the end of March 2024, both lower than the 0.17% NPL ratio of total loans (Chart 2.41).

***The Bank and the relevant ministries and agencies persistently endeavored to implement and improve the relevant measures of the Healthy Real Estate Market Plan to foster a sound real estate market***

The Bank and the relevant ministries and agencies have successively enhanced the measures pertinent to the Healthy Real Estate Market Plan since its initiation by the government in December 2020. From then on, the Bank has adjusted its targeted macroprudential measures five times. Additionally, in order to strengthen the risk management of real estate loans, the Bank has actively cooperated with the FSC to launch targeted examinations toward mortgage loans. However, as the new Preferential Housing Loans for the Youth offer easier lending conditions, along with related loans mostly based on floating interest rates, the borrowers will therefore bear the risk of future interest rate fluctuations. Furthermore, the expiration of the grace period for repayment will exacerbate borrowers' debt servicing pressures. If borrowers are unable to repay, the asset quality of financial institutions may be compromised. The Bank

**Chart 2.41 NPL ratios of housing loans and construction loans**



Note: NPLs herein exclude non-accrual loans.  
Source: CBC.

<sup>29</sup> See the "IV. Measures to promote financial stability" in the *Financial Stability Report*, May 2024.

will closely monitor the future developments and proactively remind borrowers to be aware of associated risks.

In addition, the MOI has carried out partial amendments of *The Equalization of Land Rights Act* since the second half of 2023. The MOF also continues to amend regulations to prevent short-term speculation and non-self-use house hoarding, while urging local governments to adjust the housing tax base, as well as intensifying detection of tax evasion. All of the abovementioned efforts have contributed to fostering a sound real estate market. Notwithstanding, owing to the fact that most measures ensuring the soundness of the housing market involve institutional reforms, the effectiveness of those policies may take time to materialize. Moreover, with part of the authority and responsibility resting with local governments, in the future, a consummate system relies on cooperation between central and local governments to execute relevant measures constantly to achieve the goal of sound development of the real estate market.