

## II. Potential macro environmental risk factors

### 2.1 International economic and financial conditions

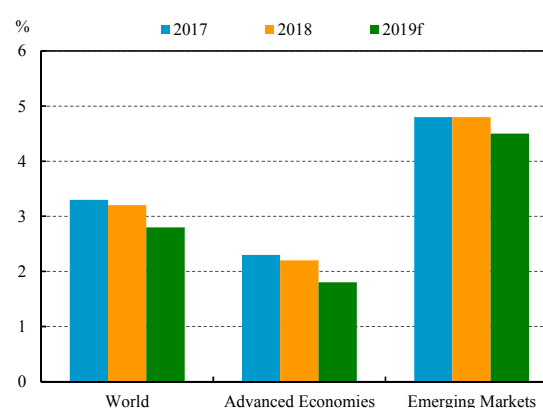
#### 2.1.1 International economic conditions

##### **Global economic growth moderated in 2018 and considerable uncertainty over the economic outlook for 2019 persists**

In 2018, the escalation of US-China trade tensions<sup>7</sup> resulted in lackluster global growth in investment and trade. However, thanks to persistent growth in the US, the global economic growth rate merely decreased by 0.1 percentage points from the previous year to 3.2% (Chart 2.1). Among advanced economies, the accelerating growth momentum in the US reflected an improvement in fixed investment and personal consumption stimulated by its fiscal policies. The euro area economy lost more momentum than expected, mainly dragged by declining global exports, higher geopolitical uncertainties, and waning industrial production. Japan's economy shrank as a result of disruptions from natural disasters and sluggish growth in exports. With regard to emerging markets, despite the fact that the economy in Mainland China slowed down as a result of deleveraging policies and trade conflicts with the US, growth momentum in India and Brazil improved. In sum, economic growth rates in emerging economies leveled off.

Looking ahead to 2019, IHS Markit predicts<sup>8</sup> that global GDP growth will continue to moderate to 2.8% amid high trade policy uncertainty from major economies. With the unwinding of fiscal stimulus in the US and political disruptions in the euro area, economic growth in advanced economies is

**Chart 2.1 Global economic growth rates**



Note: Figures for 2019 are IHS Markit estimates.  
Source: IHS Markit (2019/5/15).

<sup>7</sup> From 2018 onwards, in order to reduce its trade deficit, the US imposed punitive tariffs on imports from many countries, especially on those from Mainland China.

<sup>8</sup> See Note 1.

projected to reduce to 1.8%. In the meantime, in view of the ongoing US-China trade tensions and subdued commodity prices, the average growth rate in emerging economies is forecast to decrease to 4.5% (Chart 2.1).

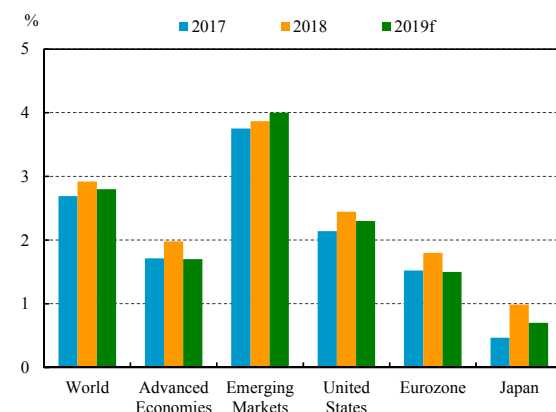
The managing director of the International Monetary Fund (IMF), Christine Lagarde, warned that “four clouds” – including financial risks from trade tensions, Brexit uncertainty, tightening monetary policy in advanced economies, and an accelerated economic slowdown in Mainland China – were undermining the global economy and might trigger an economic storm. These aforementioned factors, together with new challenges and ongoing issues arising from the legacy of the 2008 financial crisis, could pose more uncertain prospects for the global economy going forward.

### **Global inflation rose moderately**

Although international oil prices fluctuated dramatically in 2018, the annual Brent crude oil price averaged \$71.19 per barrel, posting an increase of 31.5% compared to 2017. In the meantime, most food prices, including prices of cereals, vegetable oil, dairy and meat, oscillated with a downward trend. In the first half of 2018, metal prices continued on their ascendant paths but turned to a downward trend in the second half owing to the economic slowdown in Mainland China. Nevertheless, the annual average prices were still higher than those of the previous year. As a whole, in spite of a moderate downturn in food prices, the upward trend of oil and metal prices raised global inflation mildly and lifted the CPI inflation rate to 2.9% in 2018. Among them, the headline inflation rate in advanced economies (such as the US, Japan and the euro area) kept rising to 2.0%, and the rate in emerging economies also accelerated to 3.9% (Chart 2.2).

Looking ahead to 2019, IHS Markit predicts that the global headline inflation rate will drop to 2.8% on the back of more stable commodity and oil prices. Among them, the headline inflation rate in advanced economies will decrease to 1.7%, whereas the rate in emerging economies will continue increasing to 4.0% resulting from mounting inflationary pressures in Russia and Brazil.

**Chart 2.2 Global headline inflation indices**

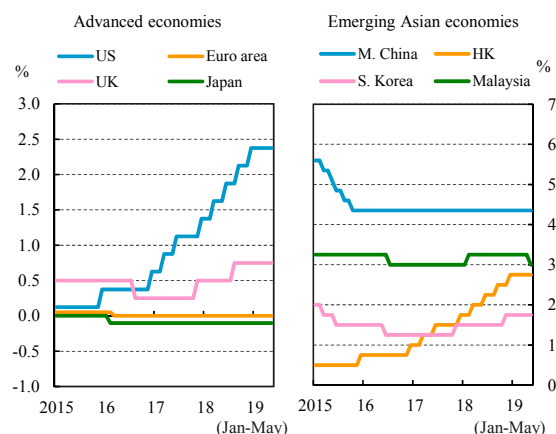


Note: Figures for 2019 are IHS Markit estimates.  
Source: IHS Markit (2019/5/15).

### **Pace of monetary policy normalization in the US slowed, while other economies took divergent paths**

Among advanced economies, with a backdrop of solid economic activity and growth in the US labor market, the Fed hiked its target band for the federal funds rate four times in 2018 by a total of 100 basis points (bps) to 2.25-2.50%. Moreover, the Fed gradually unwound its balance sheet in March, June and September 2018, respectively. However, from 2019 onwards, amid softening global economic growth momentum and lower inflationary pressures, the Fed decided to slow down the pace of monetary policy normalization<sup>9</sup> by leaving the target federal funds rate unchanged in March and planned to end its balance sheet reduction in September (Chart 2.3).

**Chart 2.3 Policy rates in selected economies**



Notes: 1. Advanced economies: figure for the US is based on the target federal funds rate; for the euro area, the main refinancing operations fixed rate; for the UK, official bank rate; for Japan, interest on excess reserves (before 2016/2/16, uncollateralized overnight call rate).  
2. Emerging Asia: figure for Mainland China is based on financial institution one-year lending base rate; for Hong Kong, base rate; for South Korea, Bank of Korea base rate; for Malaysia, overnight policy rate.  
3. Figures are as of May 15, 2019.

Sources: Central banks and monetary authority websites.

In 2018, since most indicators of inflation in the euro area stayed below their targets, the ECB held interest rates steady and announced it would keep them at their present levels at least through the end of 2019. Moreover, the ECB decided to end the asset purchase program (APP) at the end of 2018 but asserted that it intends to continue reinvesting the principal payments from maturing securities purchased under the APP for an extended period of time past the date when it starts raising interest rates. The ECB also expected to launch a new series of quarterly targeted longer-term refinancing operations (TLTRO) in September 2019, each with a maturity of two years. In addition, the BOJ kept its interest rate target unchanged in 2018 as the inflation rate remained muted in Japan. Meanwhile, the BOJ continued its purchases of government bonds and announced it would undertake further monetary easing if necessary. In contrast, with inflation in the UK on course to surge above the BoE's target of 2%, the BoE hiked its official bank rate by 25 bps to 0.75% in August 2018, its second interest rate rise since the 2008 financial crisis (Chart 2.3).

Emerging Asian economies adopted different monetary policy stances. Among these countries, the PBC left interest rates unchanged but reduced required reserve ratios six times by a total of

<sup>9</sup> According to the dot plot describing FOMC participants' assessments of appropriate monetary policy (released on March 20, 2019), there will be no rate rises in 2019, meaning a more dovish monetary policy stance.

750-850 bps to bolster market liquidity from 2018 onwards. In addition, the PBC continued using its medium-term lending facility (MLF) and pledged supplementary lending (PSL) policy tools with the aim of reducing funding costs and supporting the growth of the real economy. South Korea and Malaysia both raised their policy rates by 25 bps in 2018 so as to mitigate the impact of capital outflows caused by US interest rate rises. The hikes were also in response to their economic turnarounds. Nonetheless, for the purpose of alleviating the impacts from unresolved trade tensions and weakening global demand, Malaysia cut its policy rates by 25 bps in 2019. The Hong Kong Monetary Authority (HKMA) followed the Fed's rate hikes and raised the base rate charged through its overnight discount window four times by 25 bps each to maintain the effective operation of the linked exchange rate system (Chart 2.3).

### **2.1.2 International financial conditions**

#### ***Global financial conditions remained accommodative, yet the buildup of financial vulnerabilities continued***

In the beginning of 2018, global financial conditions by and large remained accommodative. However, from mid-April, yields on US bonds drifted higher and the US dollar rallied, exerting pressure on portfolio flow reversals, increasing borrowing costs, and weakening the currencies of emerging economies with fragile fiscal balances and high external debt. In Q4, a sharp decline in US stock indices – triggered by the escalation of US-China trade tensions, a rise in US government bond yields and a global economic slowdown – put selling pressure on global stock markets. As a result, global financial market volatility heightened and financial conditions gradually tightened.

In 2019 Q1, with the dovish shift in major economies' monetary policies and the progress in US-China trade negotiations, global financial markets dramatically rebounded. As a result, tightening financial conditions attenuated and turned relatively accommodative afterwards. Notwithstanding, vulnerabilities in major economies' sovereign, corporate and nonbank financial sectors continued to build up. Given the market anxiety about the pace of monetary policy normalization in major economies, sharper-than-expected growth slowdown, protracted trade tensions, and a no-deal Brexit contributing to selling pressures, financial conditions could tighten again and raise financial stability risks.

## Global banks' balance sheets continued to strengthen but faced a series of different vulnerabilities

Since the global financial crisis, several financial reforms have been implemented to strengthen the banking system.<sup>10</sup> Consequently, the capital levels of banks in major economies continued to trend upward, but weaknesses in the banking system still existed.

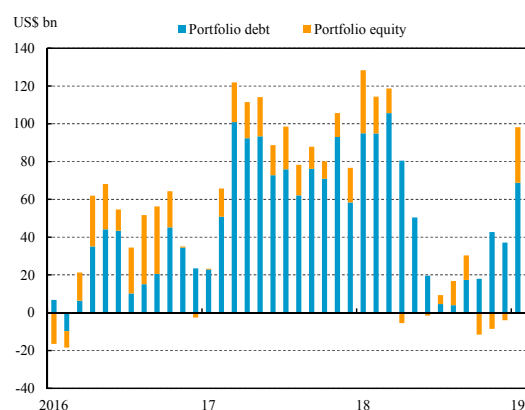
In 2018, the net income of US banks remarkably increased by 44.1% from the previous year.<sup>11</sup> Nonetheless, relaxation of regulatory requirements for medium-sized banks in the US recently may lower the resilience of the banking system. European banks' profits remained broadly stable, but their performances were rather heterogeneous.<sup>12</sup> Under the prolonged low interest rate environment, Japanese banks' profitability declined continually, which may lower banks' capital levels and risk bearing capacity.<sup>13</sup>

Furthermore, the debt-service ratios of the private nonfinancial sector were already higher than their long-term averages in a number of economies. Owing to an increase of credit to the private nonfinancial sector, a rise in interest rates or a fall in borrowers' incomes could strain the debt-service capacity of heavily indebted borrowers, leading to a further rise in nonperforming loans.

## Some emerging economies continued to face the risks of capital flow reversals

In 2018, emerging economies faced sustained pressure of capital flow reversals after experiencing massive capital inflows in 2017, reflecting tightening financial conditions. Among them, with rising US long-term yields and a stronger dollar in April, emerging economies with weaker fiscal balances or huge external debts faced the pressure from sharp capital outflows and currency depreciation. In June, escalating trade tensions put increasing portfolio outflow pressures on export-oriented economies and Asian emerging economies. In August, mounted political risks and policy uncertainty intensified selling pressures on

**Chart 2.4 Portfolio flows of emerging economies**



Note: The amount of portfolio flows are 3-month rolling sums. Figures greater than 0 mean capital inflows, otherwise they mean capital outflows.

Source: IMF (2019), *Global Financial Stability Report*, April.

<sup>10</sup> For example, most countries have implemented the Basel III reforms developed by the Basel Committee on Banking Supervision and the G-SIBs regulatory measures established by the Financial Stability Board.

<sup>11</sup> FDIC (2019), *FDIC Quarterly Banking Profile*, February.

<sup>12</sup> ECB (2018), *Financial Stability Review*, November.

<sup>13</sup> BOJ (2018), *Financial System Report*, October.

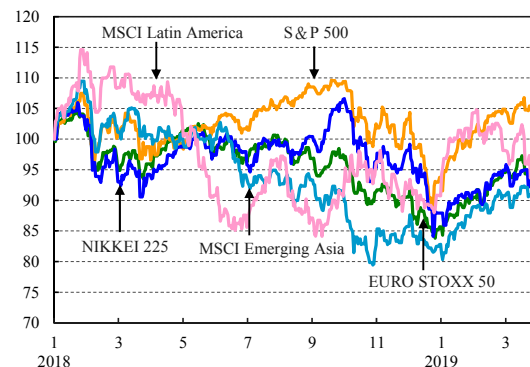
stock markets and caused continuous capital outflows for a few major emerging economies. Since 2019, with rebounds in global financial markets, capital turned to flow into emerging economies again, which helped gradually attenuate the tightening in financial conditions (Chart 2.4).

### Global financial market volatility elevated

In February 2018, because of market anxiety about the Fed hiking interest rates at a faster pace, US stock markets tumbled and induced a drop in international stock markets, though the markets stabilized gradually afterwards. Since April, rising US interest rates and a strong US dollar have triggered portfolio outflows in emerging economies, leading to a sharp fall in the stock indices of some emerging economies. From October onwards, against a backdrop of an escalation of US-China trade tensions and several other unfavorable conditions, global stock market volatility fluctuated dramatically. In 2019 Q1, with the dovish shift in the Fed's monetary policy and renewed optimism about trade negotiations between the US and Mainland China, global stock markets gradually stabilized (Chart 2.5). In early May, global stock markets plunged as a result of rising trade tensions.

In early 2018, the US dollar was weaker; however, from April onwards, owing to the robust economic growth in the US and market expectations for the Fed to hike interest rates at a faster pace, the US dollar index reversed to trend upwards. Against this backdrop, exchange rates in some emerging economies depreciated. In 2019 Q1, the movements of exchange rates in advanced and emerging economies diverged. Among them, the euro and Japanese yen depreciated against the US dollar, propelling the US dollar index of advanced economies to fluctuate upwards. In contrast, the US dollar index of emerging economies moved to a downward trend, mainly because the renminbi rebounded and most emerging economies' exchange rates also appreciated against the US dollar (Chart 2.6).

**Chart 2.5 Performance of key international equity indices**

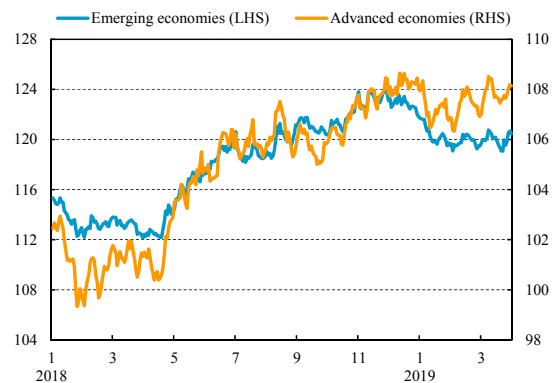


Notes: 1. January 1, 2018 = 100.

2. The Euro STOXX 50 refers to a stock index consisting of the largest 50 stocks in the 11 major economies of the euro area.

Source: Bloomberg.

**Chart 2.6 The US dollar indices of advanced and emerging economies**



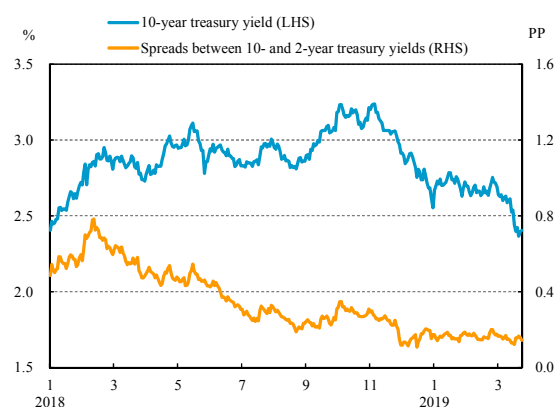
Note: The US dollar indices of advanced and emerging economies were developed by the Fed, and are weighted exchange rates of 7 and 19 trading partners, respectively. Base period is January 2006 (=100).

Source: Fed.

With the Fed explicitly continuing its rate-hike plan in early 2018, US 10-year government bond yields gradually trended upwards to hit their highest level of 3.23% in November. From mid-November onwards, as a result of a global economic slowdown, protracted US-China trade tensions and market expectations of a slower Fed rate-hike path, US 10-year government bond yields sharply trended downwards. On the other hand, short-term government bond yields remained at a high level derived from the effect of interest rate hikes over the previous few months. As a result, the spread between longer-dated and shorter-dated yields has narrowed and the yield curve has flattened (Chart 2.7). If the yield curve gets flatter in the future, or even becomes negatively sloped for a long time, recession and financial stability risks in the US may elevate, which warrants close attention.

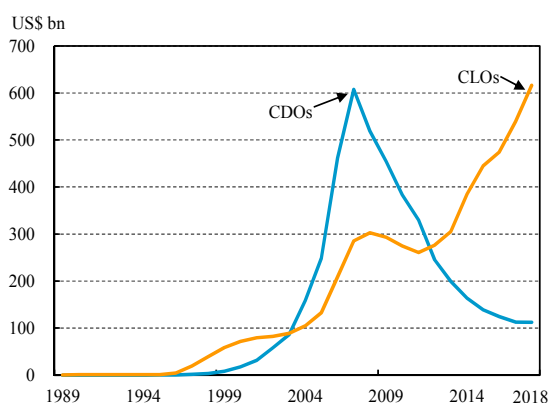
Furthermore, driven by surging investor demand for high-yield products in recent years, the outstanding amounts of collateralized loan obligations (CLOs), mainly backed by leveraged loans<sup>14</sup> with low credit ratings, have soared (Chart 2.8). The trend is similar to that of collateralized debt obligations (CDOs) backed by mortgages before the 2008 global financial crisis and has raised market concerns.<sup>15</sup> Recently, owing to loosened lending conditions for leveraged loans, the risk of CLOs has held at a relatively high level. If credit ratings of the underlying borrowers are downgraded, the CLO prices will decline at a faster pace, which may lead to adverse impacts being felt over financial markets.

**Chart 2.7 US government bond yield and spread**



Note: Yield curve slope is usually gauged by the spreads between 10- and 2-year government bond yields. The smaller the spreads, the flatter the yield curves. (PP=percentage point)  
Source: Bloomberg.

**Chart 2.8 Outstanding amounts of CLOs and CDOs**



Note: “CLO” refers to Collateralized Loan Obligation. “CDO” refers to structured finance Collateralized Debt Obligation.  
Source: Sifma.

<sup>14</sup> There is no universally accepted definition of leveraged loans. S&P defines leveraged loans as follows: (1) loan rating is equal to or lower than BB+; (2) loan rating is BBB- or no rating, but interest rate on loan is above LIBOR plus 125 basis points.

<sup>15</sup> BIS (2018), “International Banking and Financial Market Developments,” *BIS Quarterly Review*, September; Onaran, Yalman (2018), “Can We Survive the Next Financial Crisis?” *Bloomberg*, September; Moody’s (2018), “Convergence of Bonds and Loans Sets Stage for Worse Recoveries in the Next Downturn,” August.

### 2.1.3 Mainland China's economic and financial conditions

#### **Economic growth continued to slow down and reached a new 28-year low**

In 2018, owing to the Mainland Chinese government's deleveraging measures, private consumption and investment momentum weakened. Meanwhile, affected by the US-China tariff hikes, the growth of imports and exports declined sharply in 2018 Q4. As a result, the economic growth rate dropped to 6.6% in 2018, the lowest level in 28 years, from 6.8% a year earlier (Chart 2.9).

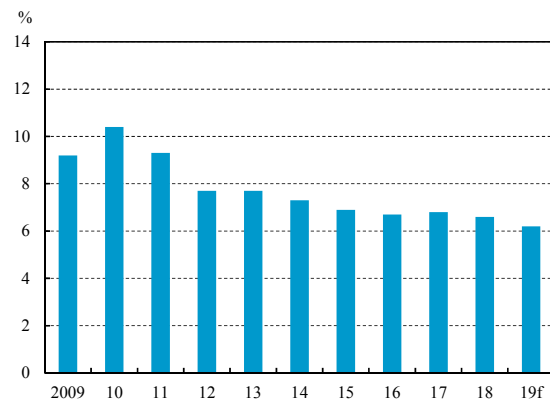
Looking forward to 2019, the slowdown in global demand and prolonged US-China trade dispute put further downward pressures on economic growth in Mainland China. IHS Markit projects that the economic growth rate will fall to 6.2% in 2019 (Chart 2.9).

#### **Prices rose mildly, while the growth of housing prices rebounded**

Affected by an increase in food, gasoline and diesel prices, the CPI inflation rate of Mainland China was 2.1% throughout 2018, an increase of 0.5 percentage points compared to a year earlier. In March 2019, the CPI inflation rate rose to 2.3%, reflecting mild inflation outlook. IHS Markit projects the annual CPI inflation rate of 2019 to climb slightly to 2.3% (Chart 2.10).

In the first half of 2018, the average growth rate of housing prices in 70 medium-large cities held steady at 5% year on year. In the second half of 2018, thanks to the reduction in inventory of unsold residential properties, as well as a shift toward easier monetary policy by the PBC aiming to keep market liquidity at an adequate level, the annual growth rate of housing prices significantly rebounded to 9.7% in December. In March 2019, the annual growth rate rose further to 10.6% (Chart 2.11).

**Chart 2.9 Economic growth rate of Mainland China**



Note: Figure for 2019 is an IHS Markit estimate.

Sources: National Bureau of Statistics of China and IHS Markit (2019/5/15).

**Chart 2.10 CPI Inflation rate of Mainland China**



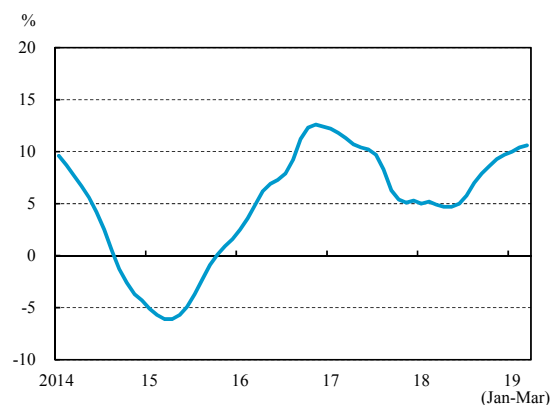
Source: National Bureau of Statistics of China.



### **The PBC continued to implement sound monetary policies**

From 2018 onwards, in an effort to address the downward pressure on the economy and avoid financial risks, the PBC continued to implement sound monetary policies and left policy rates unchanged. However, the PBC adopted targeted or across-the-board cuts in reserve requirement ratios a total of six-times, coupled with the launch of monetary policy tools such as the MLF and targeted MLF, to help the financing needs of privately owned, small and micro-enterprises by offering stable liquidity in the medium and long term.

**Chart 2.11 Average annual growth rate of building sales prices in 70 medium-large cities of Mainland China**



Source: Thomson Reuters Datastream.

### **Mainland China's government adopted an expansionary fiscal policy**

In the second half of 2018, Mainland China's government actively implemented an expansionary fiscal policy. In 2019, the government has further raised its budget deficit target to RMB2.76 trillion, or 2.8% of GDP, increasing by 0.2 percentage points year on year. The expansionary fiscal policy primarily includes: (1) proposing cuts in taxes and fees worth RMB2 trillion; and (2) raising local government's budget for the issuance of special bonds<sup>16</sup> to RMB2.15 trillion, and expanding the scope of their application.

### **SSE Composite Index and RMB FX rate both fell sharply before dramatically rebounding**

From 2018 Q2 onwards, affected by the escalation of the US-China trade dispute and a sharp depreciation of the renminbi against the US dollar, the SSE Composite Index fluctuated with a downward trend. At the end of the year, the Index stood at 2,494, markedly plunging by 24.59% year on year, hitting the lowest level since 2015. In 2019 Q1, stimulated by the progress of US-China trade negotiations and the weighting increase of Mainland China A-shares in the MSCI indexes,<sup>17</sup> the SSE Composite Index rebounded sharply and reached 3,091 at the end of March (Chart 2.12). However, as a result of the escalating US-China trade

<sup>16</sup> Special bonds refer to bonds issued by local governments to fund the construction of specific projects, but they are not included in their general budgets and can be repaid by future income of the construction.

<sup>17</sup> In March 2019, MSCI announced that it would increase the weight of Mainland China A-shares from 5% to 20% in three phases.

dispute in early May, the SSE Composite Index significantly fell again.

Regarding the FX market, the renminbi exchange rate against the US dollar depreciated substantially from 2018 Q2 onwards and reached 6.9734 at the end of October. Afterwards, owing to market expectations for a slower pace of the Fed’s rate hikes, the renminbi turned to appreciate against the US dollar and stood at 6.6858 at the end of December; however, it still depreciated by 5.15% year on year. In the beginning of 2019, the renminbi saw a continual appreciation against the US dollar and the exchange rate registered 6.7202 at the end of March (Chart 2.13). It turned to depreciate in early May.

**The increment in aggregate financing to the real economy moderated slightly, but NPLs of banks elevated**

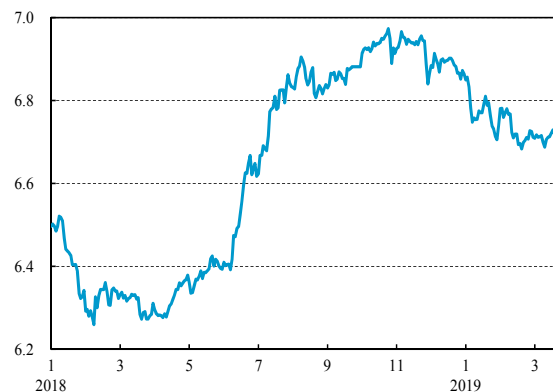
In 2018, against a backdrop of the implementation of sound monetary policies by the PBC, the annual growth rate of broad money supply M2 leveled off at 8.1%. Meanwhile, the increment in aggregate financing to the real economy slightly decreased to RMB19.3 trillion compared to a year earlier. Among them, the increment in off-balance sheet credit significantly declined, while bank loans increased owing to more stringent supervision on shadow banking (Chart 2.14). The annual growth rate of the outstanding amount continued its upward trajectory, rising by 9.8% to RMB200.8 trillion from a year earlier.

**Chart 2.12 Shanghai Stock Exchange Composite index**



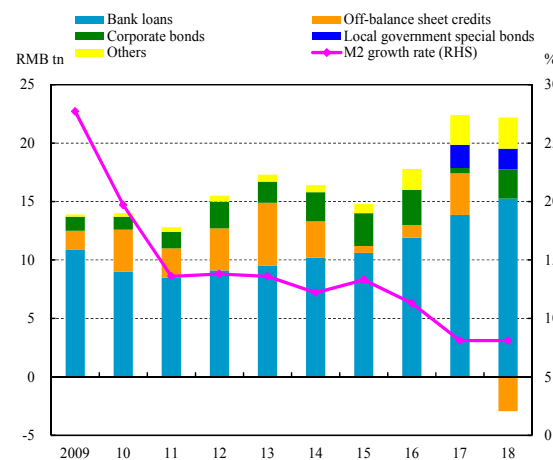
Source: Bloomberg.

**Chart 2.13 RMB/USD exchange rate**



Source: CBC.

**Chart 2.14 Aggregate financing to the real economy and annual growth rate of M2 in Mainland China**



Source: PBC.

At the end of 2018, the NPLs of commercial banks in Mainland China stood at RMB2.03 trillion, an annual increase of 18.74%, while the NPL ratio significantly rose to 1.83% (Chart 2.15). Additionally, the outstanding amount of special-mention loans also rose to RMB3.46 trillion. In sum, the outstanding amount of classified assets expanded to RMB5.49 trillion.

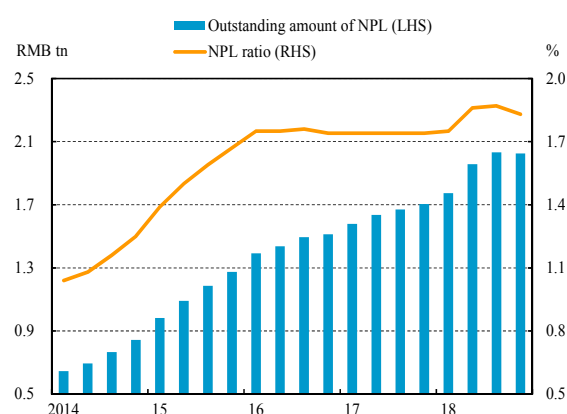
### **Mainland China's potential risks mounted with its continual debt build-up**

According to the statistics of the BIS, the outstanding debt for nonfinancial sectors<sup>18</sup> in Mainland China has constantly increased in the last 10 years, reaching a record high of RMB223.9 trillion<sup>19</sup> (252.7% of GDP) at the end of September 2018 (Chart 2.16). Meanwhile, the deleveraging schedule has been delayed and the potential risks have ascended as the Chinese government has adopted a series of measures to promote steady economic growth. The analyses on each sector's debt are shown as follows.

### ***The deleveraging progress for enterprises was slower than expected, increasing the risk of corporate debt defaults***

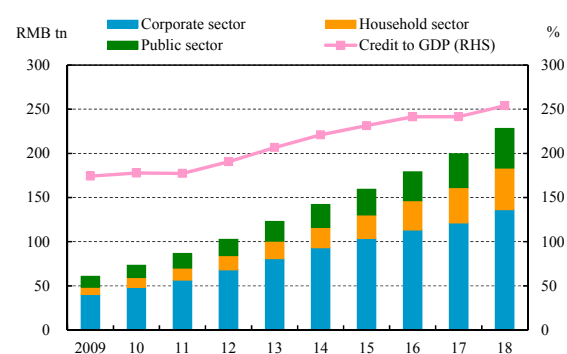
According to the statistics of the Ministry of Finance (MOF) of Mainland China, the outstanding debt for state-owned enterprises (SOEs), which is the main focus of deleveraging efforts, substantially grew to RMB115.65 trillion (128.45% of GDP) at the end of 2018. Mounting debt in SOEs could considerably affect the deleveraging schedule, inducing a surge in corporate debt defaults.<sup>20</sup>

**Chart 2.15 NPL of Mainland China's commercial banks**



Source: China Banking and Insurance Regulatory Commission.

**Chart 2.16 Outstanding amount of nonfinancial debts and credit-to-GDP ratio in Mainland China**



Source: BIS.

<sup>18</sup> The nonfinancial sectors include corporate, household and public sectors.

<sup>19</sup> Among nonfinancial sector debt, the outstanding amount of corporate sector debt registered the highest at RMB135.4 trillion (152.9% of GDP), followed by RMB45.7 trillion (51.5% of GDP) for the household sector and RMB42.8 trillion (48.3% of GDP) for the public sector.

<sup>20</sup> The OECD warned that corporate debt repayments in Mainland China will peak in the next three years, which warrants close attention (OECD (2019), *OECD Interim Economic Outlook*, March).

### ***With rapid growth of household mortgages, the housing bubble risk rose***

According to the statistics of the PBC, personal house-purchasing loans kept hitting record highs and rose by 17.58% year on year to RMB25.75 trillion (28.60% of GDP) at the end of 2018. Moreover, household assets were highly concentrated in real estate and housing prices continued to rise, reflecting an elevated asset bubble risk in the real estate market. Given that the risk potentially transmits to the financial system, it may pose a threat to financial stability.

### ***The potential risk of local government debt default increased***

According to the statistics of the MOF of Mainland China, the outstanding amount of local government debt reached a high point of RMB18.39 trillion (20.42% of GDP) at the end of 2018, posting an increase of 11.63% year on year. Furthermore, with a serious maturity mismatch of debt, the potential default risk of local government debt elevated.

## **2.2 Domestic macro environment**

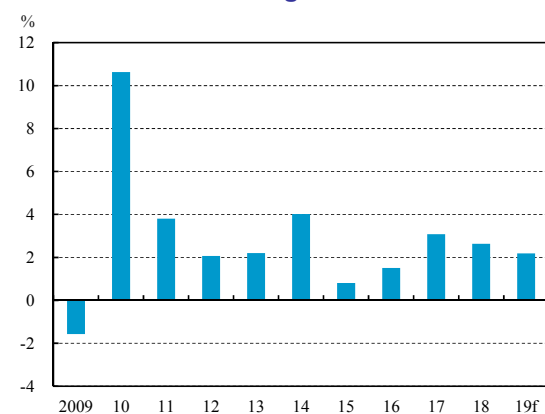
### ***2.2.1 Domestic economic and fiscal conditions***

Although the growth of exports saw a downtrend in 2018, the domestic economy grew moderately and inflation remained stable, thanks to modest momentum in private consumption and investment. Short-term external debt servicing ability remained strong on the back of a persistent surplus in the balance of payments and ample FX reserves. Although the scale of external debt slightly increased, overall external debt servicing capacity stayed robust. While the government's fiscal deficits rebounded and outstanding government public debt marginally leveled up, total government debt stayed within a manageable level.

#### ***Domestic economy grew soundly***

Although the growth of Taiwan's exports experienced a slowdown in 2018, the domestic economy grew steadily, underpinned by the continual improvement of employment and modest momentum in both private consumption and investment. As a result, the annual economic growth rate in Taiwan reached 2.63%, lower than the 3.08% of the previous year (Chart 2.17).

**Chart 2.17 Economic growth rate in Taiwan**



Note: Figure for 2019 is forecast by CBC.

Sources: DGBAS and CBC.

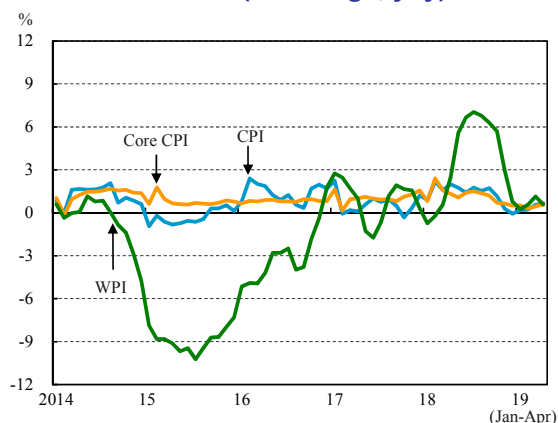
Taking a glance into 2019, the steady momentum of private consumption and the sustainable growth in private investment are expected to be the driving forces of economic growth. However, the slowdown in global demand and economic downturn in Mainland China could jeopardize Taiwan's exports. Accordingly, the Bank forecasts Taiwan's annual economic growth rate to decline to 2.13%<sup>21</sup> in 2019 (Chart 2.17). Moreover, since Taiwan is a small and highly open economy, the US-China trade dispute resulting in turbulence throughout the global economy and financial markets could substantially affect Taiwan's exports and economic growth. Accordingly, these factors warrant close attention (Box 1).

### Domestic prices rose moderately

In 2018, affected by the rising international prices of crude oil, the annual wholesale price index (WPI) inflation rate registered 3.63%, higher than the 0.90% recorded in 2017 (Chart 2.18). The expected international prices of raw materials present a declining trend, and the DGBAS projects the annual WPI inflation rate to fall to -0.63% in 2019.<sup>22</sup>

The annual CPI inflation rate registered 1.35% in 2018, higher than the 0.62% of the previous year, owing to the ascending prices in fuel, cigarettes, and food away from home. Meanwhile, the core CPI inflation rate in 2018 also increased mildly and reached 1.21%, slightly higher than the 1.04% recorded in 2017 (Chart 2.18). In 2019, considering that the global prices of crude oil are expected to be lower than the previous year, along with stable domestic demand and the dissipation of effects from an earlier cigarette tax hike, the inflation outlook remains mild. Reflecting this, the Bank forecasts the annual CPI inflation rate to drop to 0.91%.<sup>23</sup>

**Chart 2.18 Consumer and wholesale price indices (% change, yoy)**



Note: Figures are measured on a year-on-year change basis.  
Source: DGBAS.

<sup>21</sup> See Note 2.

<sup>22</sup> The figures are based on a DGBAS press release on May 24, 2019.

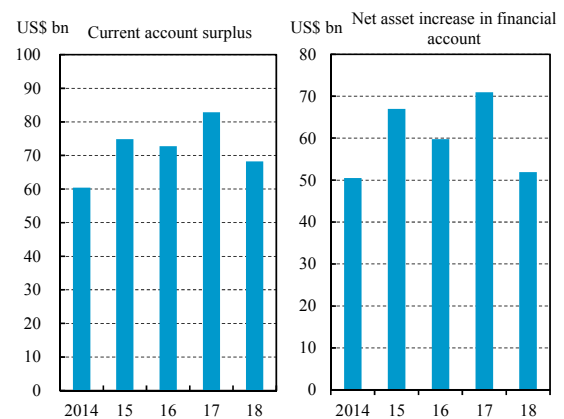
<sup>23</sup> See Note 2.

### Current account displayed a sustained surplus and FX reserves stayed abundant

In 2018, the merchandise trade surplus trended down, causing the annual current account surplus to shrink to US\$68.3 billion, or 11.57%<sup>24</sup> of annual GDP, a decrease of 17.60% compared to 2017. The financial account showed continued outflows driven by the expansion of foreign securities investments by domestic investment trust funds and insurance companies, and a reduction of investments by foreign institutional investors in Taiwan's stock markets. The annual financial account posted a net asset increase of US\$51.9 billion (Chart 2.19). On account of a simultaneous fall in the current account surplus and a net asset increase in the financial account, the balance of payments surplus stayed at US\$12.5 billion in 2018.

With the accumulation of earnings from portfolio investment operations of FX reserve assets, FX reserves climbed to US\$461.8 billion at the end of 2018, rising by 2.28% from a year earlier. At the end of April 2019, the amount of FX reserves steadily increased to US\$464.8 billion.

**Chart 2.19 Current account surplus and net asset increase in financial account**

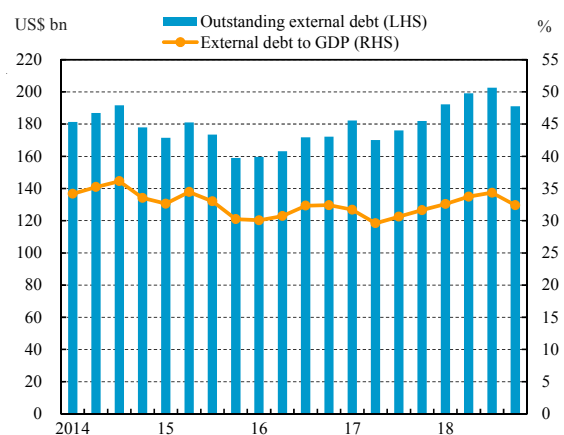


Source: CBC.

### Scale of external debt expanded slightly, while debt-servicing capacity remained strong

As a result of the increase in the short-term external debt of the banking sector, Taiwan's external debt<sup>25</sup> showed a constantly upward trend in the first three quarters of 2018, but fell to US\$191.2 billion at the end of the year (Chart 2.20), still increasing by 5.07% compared to a year earlier. Among them, private external debt

**Chart 2.20 External debt servicing capacity**



Sources: CBC and DGBAS.

<sup>24</sup> For the ratio of current account deficit to GDP, the cutoff point for risk is 3%. A country in which the reading is greater than 3% and has risen by at least 5 percentage points from the previous year is considered to be relatively high risk.

<sup>25</sup> External debt refers to the combined amount owed to foreign parties by Taiwan's public and private sectors, including long-term debt with a maturity of greater than one year and short-term debt with a maturity of one year or less. The term "public external debt" refers to debt that the public sector is either obligated to repay directly or has guaranteed. The term "private external debt" refers to private-sector foreign debt not guaranteed by the public sector.

registered US\$191.0 billion, but public external debt only reached US\$0.2 billion. Although the scale of external debt expanded slightly, Taiwan's capacity to meet external debt was still better than internationally recognized minimum levels.<sup>26</sup>

Compared to the US and neighboring Asian countries, Taiwan's external debt reached 32.40% of annual GDP at the end of 2018, slightly higher than that in South Korea, but much lower than those in the US, Japan, and Malaysia (Chart 2.21).

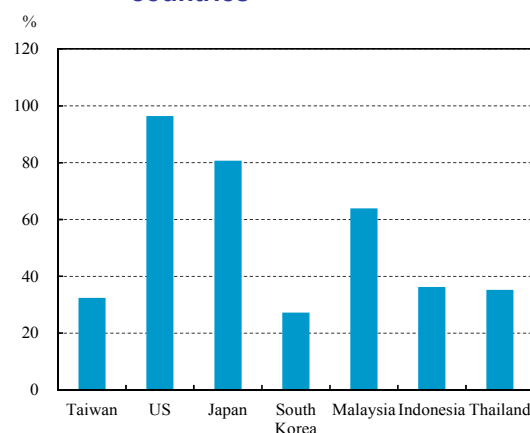
Furthermore, at the end of 2018, the ratio of FX reserves to short-term external debt fell to 2.59 times owing to a greater rise in short-term external debt. Nevertheless, it was much higher than internationally recognized minimum levels,<sup>27</sup> implying that Taiwan's FX reserves have a robust capacity to meet payment obligations (Chart 2.22).

### **Fiscal deficits rebounded and government debt marginally increased**

In 2018, the government actively promoted the *National Development Plan* and economic enhancement measures to speed up industrial innovation and structural transformation, leading to an expansion of annual expenditures for both central and local governments. As a result, fiscal deficits rebounded to NT\$234.5 billion or 1.32%<sup>28</sup> of annual GDP (Chart 2.23).

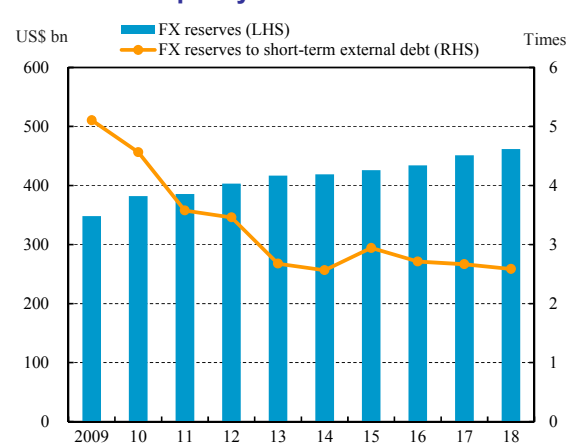
At the end of 2018, the outstanding public debt at all levels of government<sup>29</sup> slightly increased to NT\$6.30 trillion. However, the ratio of total public debt to annual GDP

**Chart 2.21 External debt to GDP in selected countries**



Note: Figures are as of the end of 2018.  
Source: CEIC.

**Chart 2.22 Short-term external debt servicing capacity**



Source: CBC.

<sup>26</sup> The general international consensus is that a country with a ratio of external debt to GDP lower than 50% is deemed to be relatively low risk.

<sup>27</sup> The general international consensus is that a country with a ratio of FX reserves to short-term external debt higher than 100% is deemed to be relatively low risk.

<sup>28</sup> See Note 4.

<sup>29</sup> The term "outstanding debt at all levels of government" as used in this report refers to outstanding non-self-liquidating debt with a maturity of one year or longer.

slightly fell to 35.38%<sup>30</sup> owing to a greater rise in GDP growth (Chart 2.24). In general, total government debt stayed within a manageable level.

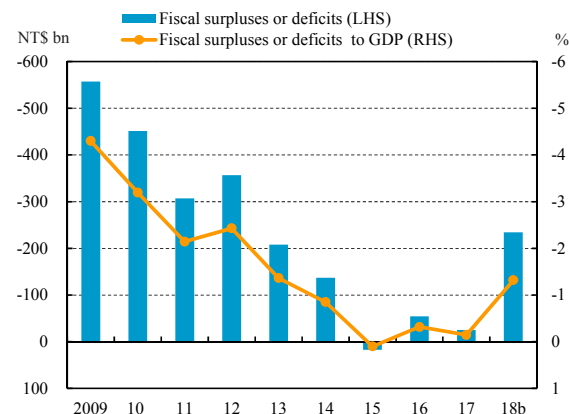
## 2.2.2 Corporate sector<sup>31</sup>

In 2018, profitability of TWSE-listed companies abated marginally, while that of OTC-listed companies enhanced markedly. Overall, listed companies saw slightly decreasing financial leverage ratios and adequate short-term debt servicing capacity. The NPL ratio for corporate loans granted by financial institutions as of the end of the year hit a record low in recent years, indicating sound credit quality of corporate loans. Nevertheless, the prospects for the corporate sector's future profits remain challenging.

### **Profitability of TWSE-listed companies abated marginally, while that of OTC-listed companies enhanced markedly**

In 2018, profitability of TWSE-listed companies abated marginally as their average ROE declined to 14.92% from the 15.81% of the previous year. The main reason was that the profitability of the optoelectronics industry declined significantly, affected by the expansion of manufacturing capacity and the price cuts to reduce inventory by the red supply chain rivals in Mainland China. As for OTC-listed companies, the persistently strong demand for silicon wafers and passive components, coupled

**Chart 2.23 Fiscal deficits**

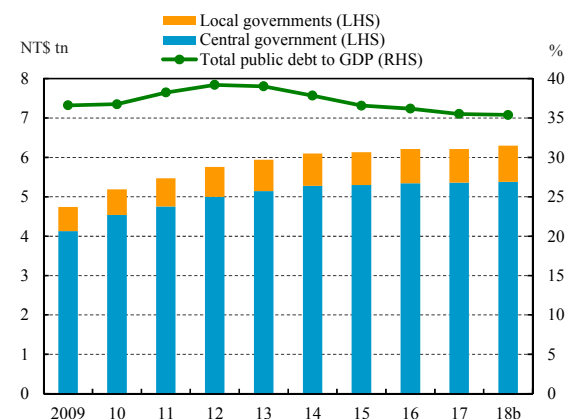


Notes: 1. Fiscal position data include those of central and local governments.

2. Data of fiscal deficits are annual figures. Figures for 2018 are final accounts and budgets for the central government and local governments, respectively.

Sources: MOF and DGBAS.

**Chart 2.24 Public debt**



Notes: 1. Outstanding public debt refers to non-self-liquidating debt with a maturity of one year or longer, excluding external debt.

2. Figures for 2018 are preliminary final accounts and budgets for the central government and local governments, respectively.

Sources: MOF and DGBAS.

<sup>30</sup> See Note 5.

<sup>31</sup> Corporate sector only includes the non-financial industrial data of TWSE-listed companies and OTC-listed companies. Throughout this section, figures for listed companies are consolidated financial data; prior to 2011, the data are on the basis of generally accepted accounting principles in the Republic of China (Taiwan) (ROC GAAP), while from 2012, the data are on the basis of International Financial Reporting Standards as endorsed for use in Taiwan (TIFRSs). In light of changes in accounting treatment and presentation, readers should interpret these figures prudently when comparing statistics before and after IFRSs adoption.



with successive developments and the launch of new biotech drugs, prompted the profitability of related industries. As a result, profitability of OTC-listed companies enhanced markedly with their average ROE soaring to 13.02% from the 10.44% of the previous year (Chart 2.25).

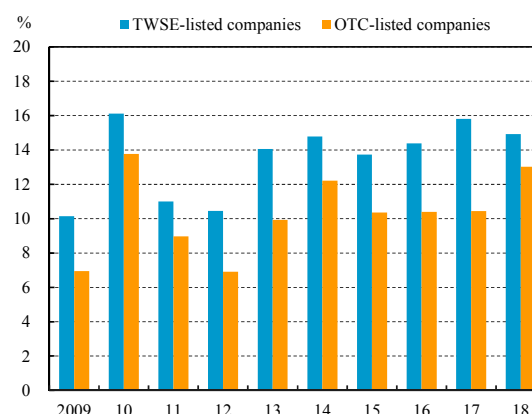
**Leverage ratios decreased slightly for listed companies**

At the end of 2018, the average leverage ratio for TWSE-listed companies and OTC-listed companies fell marginally to 99.48% and 82.36%, respectively (Chart 2.26). Leverage ratios moderated mainly because listed companies continued to generate earnings from operations which brought about a greater increase in equity.

**Short-term debt servicing capacity for listed companies held at an adequate level**

The current ratio for TWSE-listed companies rose to 154.61% at the end of 2018, indicating that their current assets were able to better meet short-term obligations. Although their interest coverage ratio dropped to 11.18 over the same period, the capacity to meet their interest obligations with operating earnings remained satisfactory. Meanwhile, the current ratio and the interest coverage ratio for OTC-listed companies elevated to 183.74% and 16.23, respectively, demonstrating a considerable enhancement in their short-term debt servicing

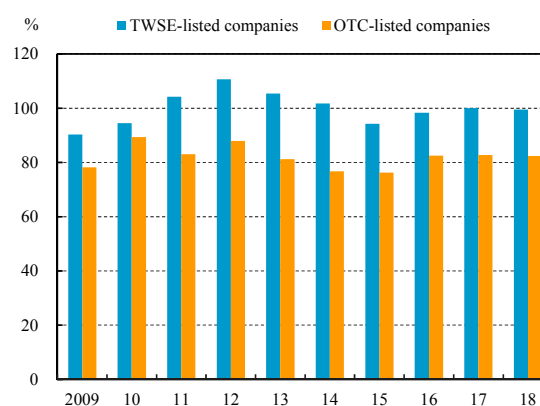
**Chart 2.25 Return on equity in corporate sector**



Note: Return on equity = net income before interest and tax/average equity.

Source: TEJ.

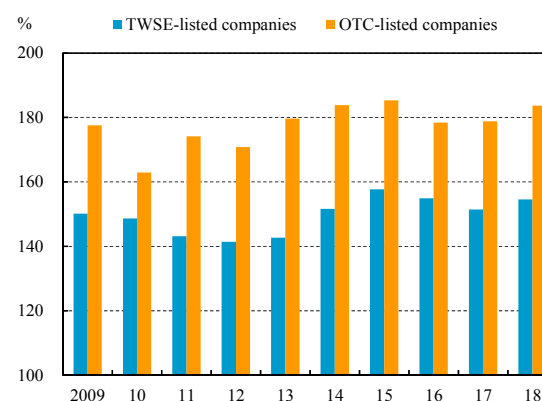
**Chart 2.26 Leverage ratios in corporate sector**



Note: Leverage ratio = total liabilities/total equity.

Source: TEJ.

**Chart 2.27 Current ratios in corporate sector**



Note: Current ratio = current assets/current liabilities.

Source: TEJ.

capacity (Chart 2.27 and 2.28). For listed companies as a whole, short-term debt servicing capacity remained at an adequate level in 2018.

### Credit quality of corporate<sup>32</sup> loans strengthened

At the end of 2018, the NPL ratio for corporate loans from financial institutions fell to a 10-year-low of 0.30%. The overall credit quality for the corporate sector strengthened (Chart 2.29).

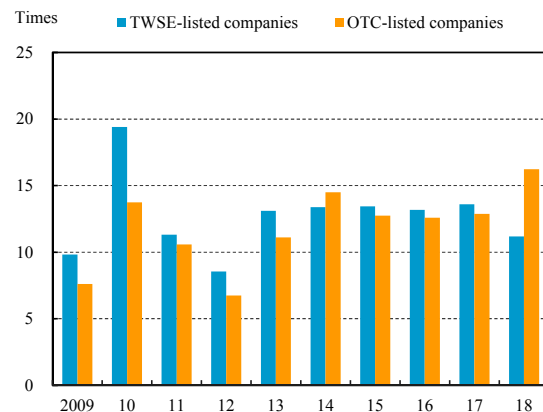
### Prospects for corporate sector's future operations face challenges

The DGBAS predicts the growth rate of domestic private real investment to continue increasing to 4.48% in 2019, which should help enhance the growth momentum of corporate profits in the future (Chart 2.30). However, in view of the fading momentum in global economic growth, an economic slowdown in Mainland China, uncertainties over US-China trade talks, and the Brexit deadlock, the outlook for future operations of corporations in Taiwan remains challenging.

### 2.2.3 Household sector

In 2018, the balance of total household borrowing expanded slowly and the overall credit quality of household borrowing improved. The household debt burden rose, yet the falling unemployment rate and growing regular earnings should help underpin the debt servicing capacity of households.

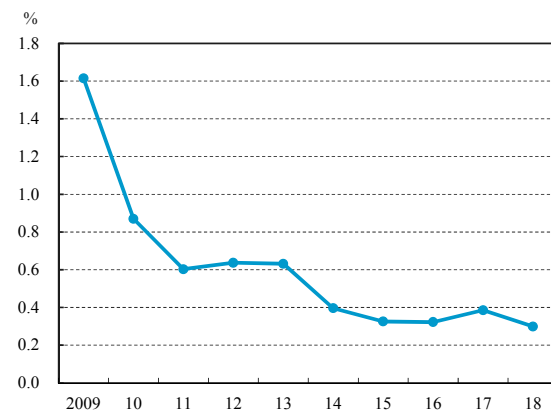
**Chart 2.28 Interest coverage ratios in corporate sector**



Note: Interest coverage ratio = income before interest and tax/interest expenses.

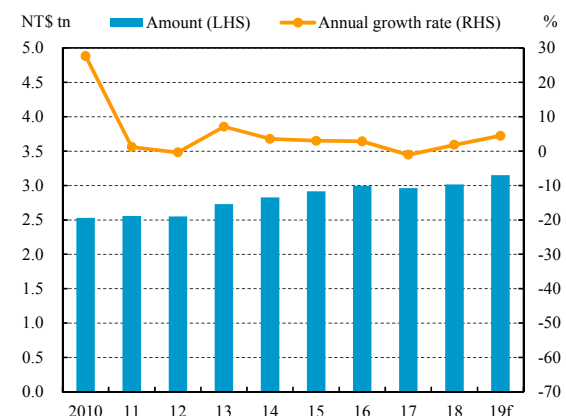
Source: TEJ.

**Chart 2.29 NPL ratio of corporate loans**



Source: JCIC.

**Chart 2.30 Private investment**



Notes: 1. Total private investment and growth rate are expressed in real terms.

2. Figures for 2019 are forecast by DGBAS.

Source: DGBAS (2019/5/24).

<sup>32</sup> The data for the corporate sector herein are on the basis of listed and unlisted corporations provided by the Joint Credit Information Center (JCIC).

### Household borrowing growth slowed slightly

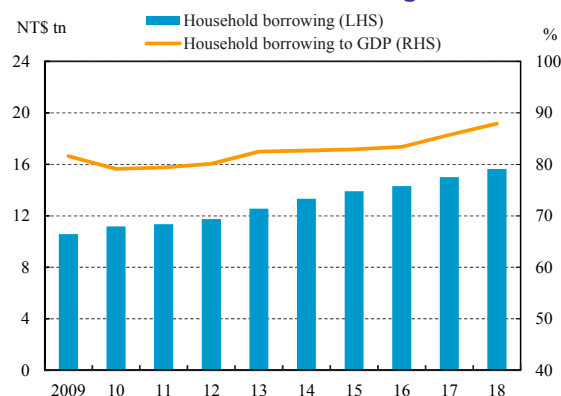
At the end of 2018, total household borrowing expanded and reached NT\$15.64 trillion, equivalent to 87.89% of annual GDP (Chart 2.31). The largest share of household borrowing went for the purchase of real estate (63.08%), followed by current operation loans<sup>33</sup> (34.31%).

In 2018, the annual growth rate of total household borrowing decreased to 4.24%, and was mainly contributed to by an increase in the purchase of real estate and current operation loans. Compared to other countries, the growth of total household borrowing and total household borrowing as a percentage of GDP in Taiwan were both lower than those in South Korea and Australia, but higher than those in the US and Japan (Chart 2.32).

### Household debt burden rose moderately

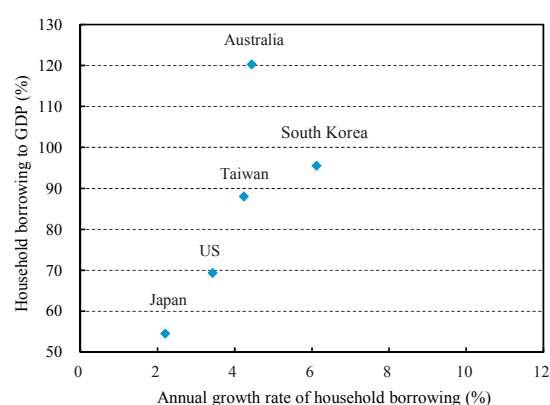
As total household borrowing grew at a faster pace than disposable income in 2018, the ratio of household borrowing to total disposable income<sup>34</sup> rose to 1.44 at the end of the year, reflecting a moderate rise in the household debt burden. Moreover, owing to the increase in loans for current operations, which typically have a shorter term, the debt servicing ratio also elevated to 48.15% (Chart 2.33), thereby reflecting a slight build-up of short-term

Chart 2.31 Household borrowing to GDP



Sources: CBC, JCIC and DGBAS.

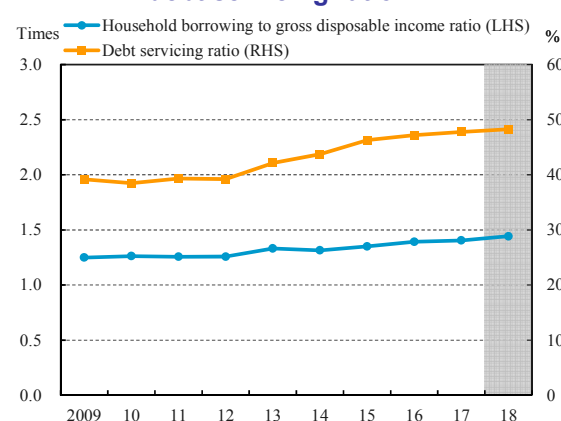
Chart 2.32 Household indebtedness in selected countries



Note: Figures are as of the end of 2018.

Sources: Fed, BOJ, BOK, ABS, IMF, DGBAS, CBC and JCIC.

Chart 2.33 Household indebtedness and debt servicing ratio



Notes: 1. Gross disposable income in shaded area is CBC estimate.

2. Debt servicing ratio = borrowing service and principal payments/gross disposable income.

Sources: CBC, JCIC and DGBAS.

<sup>33</sup> The term “current operation loans” includes outstanding debit card loans.

<sup>34</sup> Total disposable income = disposable income + rental expenses + interest expenses.

household debt servicing pressure. Nevertheless, prolonged low interest rates on domestic loans in recent years, together with the falling domestic unemployment rate and improving regular earnings in the industrial and service sectors, should help sustain the debt servicing capacity of households (Chart 2.34).

### Credit quality of household borrowing improved

In 2018, the NPL ratios of household borrowing and loans to purchase real estate decreased to 0.26% and 0.21%, respectively, at the end of the year. Credit quality of household borrowing improved (Chart 2.35).

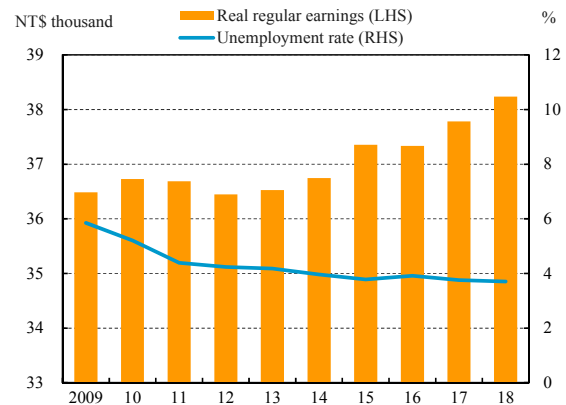
### 2.2.4 Real estate market

Trading volume in the housing market grew mildly and house prices rose slightly in 2018. In addition, housing loans and construction loans increased, and the mortgage burden moderately decreased but remained near its peak. Building ownership transfers for transaction continued to grow moderately from January to April 2019; however, there are very large regional differences in housing markets between northern and southern cities.

### Trading volume in the real estate market grew mildly

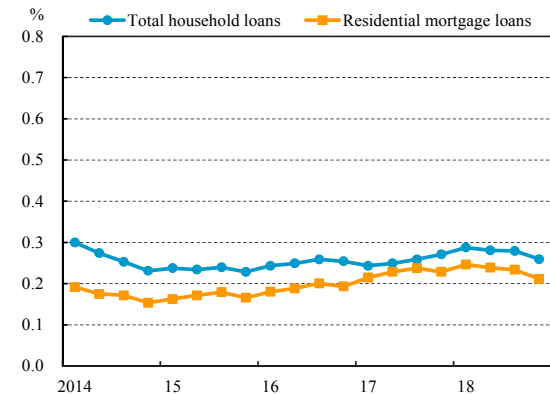
Due to the steady expansion of the domestic economy, in 2018 Q1, the total number of building ownership transfers for transaction increased by 10.63% year on year. However, the annual

**Chart 2.34 Unemployment rate and regular earnings**



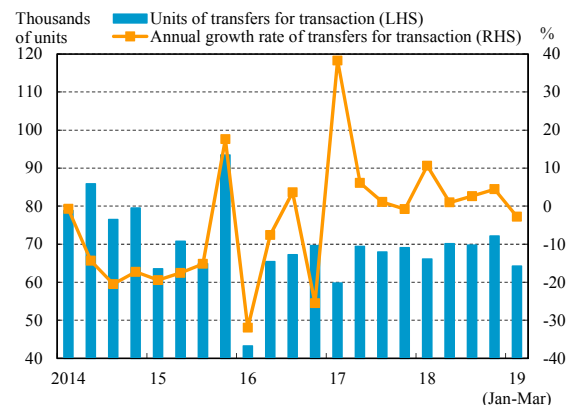
Sources: DGBAS and Ministry of Labor.

**Chart 2.35 NPL ratios of household borrowing**



Source: JCIC.

**Chart 2.36 Building transfers for transaction and annual growth rate**



Source: Monthly Bulletin of Interior Statistics, MOI.

growth rate decreased to 0.97% in Q2 as a result of a higher base period in the previous year stemming from an improved housing market. The annual growth rate gradually increased in Q3 and rose to 4.46% in Q4, supported by a buoyant housing market owing to an increase in the delivery of new buildings as well as the elimination of uncertainties surrounding domestic elections (Chart 2.36).

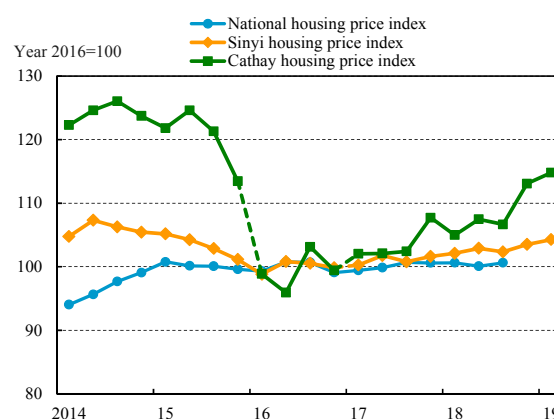
For the period of January to April 2019, the total number of building ownership transfers for transaction recorded an annual growth rate of 4.30%. However, large differences exist between housing markets in northern and southern cities. The total number of building ownership transfers for transaction decreased by 4.21% year on year in Taipei, while that of Kaohsiung increased by 23.55% from a year earlier, underpinned by boosted investor confidence and an increase in the delivery of new buildings.

### Real estate prices moderately increased

The national housing price index shows a relatively stable pattern from 2016 onwards. As of the end of 2018 Q3, the index registered 100.63, decreasing by 0.06% year on year (Chart 2.37).

In the second half of 2018, the Sinyi housing price index rose gradually. In 2019 Q1, the index roughly returned to the level of 2015 Q2. Owing to new residential building sales picking up as the housing market gained momentum, the Cathay housing price index increased significantly in 2018 Q4. In 2019 Q1, the index continued to rise (Chart 2.37), mainly driven by a sharp increase in prices of new residential buildings both in Tainan City and Kaohsiung City.

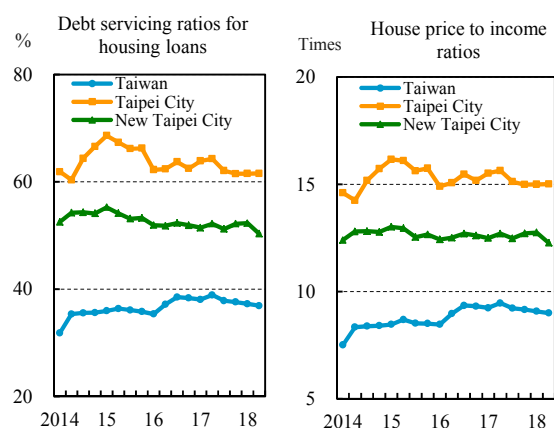
**Chart 2.37 House price indices**



Notes: 1. The Cathay housing price index adjusted the possible transaction price model from 2016 Q1. In 2018 Q1, the model's parameters were revised, and from January 2017 the opening price, transaction price, and index of each quarter were recalculated.  
2. For comparison purposes, all four indices use the same base year of 2016 (2016 average = 100).

Sources: MOI, Cathay Real Estate, and Sinyi Real Estate Inc.

**Chart 2.38 Debt servicing ratios for housing loans and house price to income ratios**



Notes: 1. Debt servicing ratio for housing loans = median monthly housing loan payment/median monthly household disposable income.  
2. House price to income ratio = median house price/median annual household disposable income.  
3. The latest data are as of 2018 Q2.

Source: Housing Price Affordability Indicator Statistics, Construction and Planning Agency of the MOI.

### **Mortgage burden stayed high though decreased slightly**

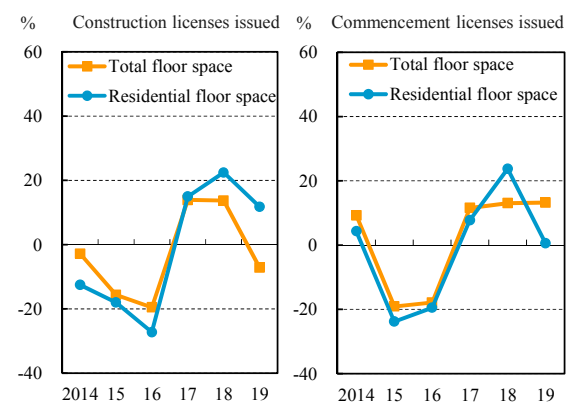
The debt servicing ratio for housing loans decreased gradually from its highest point of 38.90% in 2017 Q2 and then fell to 36.90% in 2018 Q2 (Chart 2.38). Similarly, the house price to income ratio trended up to the highest point of 9.46 in 2017 Q2 before moderately dropping to 9.00 in 2018 Q2 (Chart 2.38). The mortgage burden saw a slight decrease but still stayed at a high level. Among the six metropolitan areas, Tainan City had the lowest burden, while the debt servicing ratio for housing loans and the house price to income ratio in Taipei City registered 61.56% and 15.01, respectively (Chart 2.38), showing the heaviest mortgage burden.

### **Commencement licenses issued expanded, and pressure from the expansion of unsold new residential properties might increase**

In 2018, with the housing market gaining momentum, a rise in properties construction projects, as well as increasing demand from expansion and construction of plants, the total floor space of commencement licenses issued rose by 13.08% year on year, with residential properties increasing by 23.76%. The main reasons were that construction companies' confidence in investing in the real estate market was restored as well as continual commencement of social housing and industrial and commercial buildings construction. In 2019 Q1, the total floor space of commencement licenses issued successively increased by 13.22% year on year, with residential properties increasing by 0.57% (Chart 2.39).

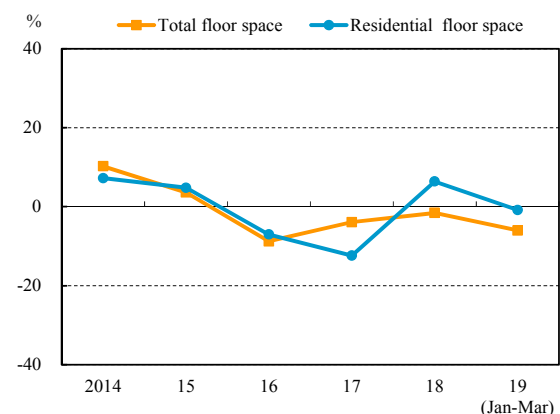
Owing to the gradual completion of residential properties construction projects in recent years, the annual growth rate of the total floor space of usage licenses issued rebounded to -1.57% year on year in 2018, with residential properties turning to a positive 6.40%. In 2019 Q1, the total

**Chart 2.39 Annual growth rates of floor space of construction and commencement licenses issued**



Source: Monthly Bulletin of Interior Statistics, MOI.

**Chart 2.40 Annual growth rates of floor space of usage licenses issued**



Source: Monthly Bulletin of Interior Statistics, MOI.

floor space decreased at an annual rate of -6.01%, with residential properties also falling to -0.82% year on year (Chart 2.40).

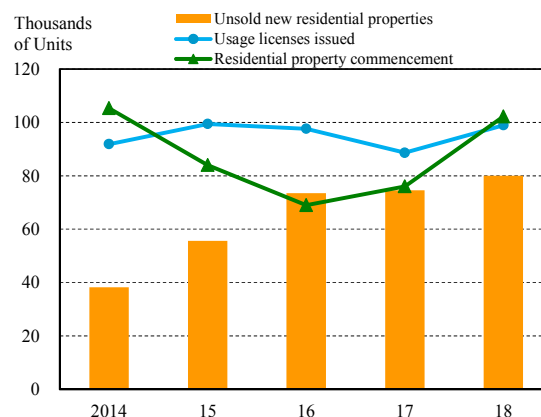
In 2018, usage licenses issued for residential properties amounted to 99 thousand units, an annual increase of 10.3 thousand units, and registered 21.8 thousand units in 2019 Q1. Meanwhile, new residential buildings commencement reached 102.2 thousand units, an annual increase of 26.2 thousand units in 2018 (Chart 2.41); the figure recorded 22.2 thousand units in 2019 Q1. However, given that prices of new residential buildings remained high and demand for house purchases for self-use did not expand significantly, the expansion of unsold new residential properties remained a concern.

### Real estate loans grew as mortgage interest rates continued at a lower level

With transactions in the housing market expanding, the total new housing loans granted by the top five banks registered NT\$494.1 billion in 2018, increasing by 7.09% year on year. In the first four months of 2019, the figure increased by 14.92% year on year. In 2018, the interest rate for new housing loans remained at a lower level, and dropped to the lowest point of 1.617% in December. Afterwards, the interest rate rebounded slightly and registered 1.622% in April 2019 (Chart 2.42).

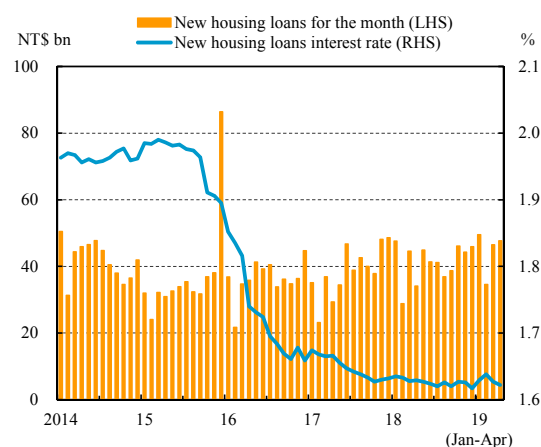
From 2018 onwards, mortgage loans were mainly for self-use house purchases. The sum of outstanding loans for house purchases and house refurbishments granted by banks<sup>35</sup> maintained steady growth, registering an annual growth rate of 4.65% at of the end of April 2019. Meanwhile, owing to construction companies increasing land purchases and construction projects,

**Chart 2.41 Unsold new residential properties, usage licenses issued and commencement for residential properties**



Note: Unsold new residential properties includes residential properties built within the last five years, still maintaining the first registration and having the possibility of being for sale. The data are currently published to 2018 Q2.  
Source: Monthly Bulletin of Interior Statistics, Real estate information platform, MOI.

**Chart 2.42 New housing loans – amount and interest rate**



Source: CBC.

<sup>35</sup> Refers to domestic banks and the local branches of foreign and Mainland China's banks.

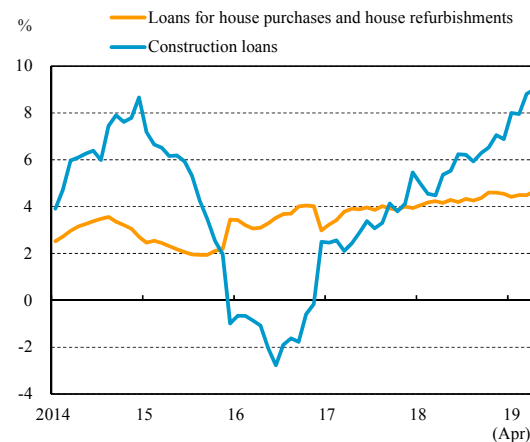
outstanding construction loans continued to expand from April 2018 onwards and reached an annual growth rate of 9.01% at the end of April 2019 (Chart 2.43).

### **Banks assumed self-discipline on real estate loans and risk management remained satisfactory**

The Bank repealed most rules imposed on housing loans and land collateralized loans in March 2016, except for high-value housing loans. At the same time, financial institutions were required to strengthen self-discipline on mortgage-related credit risk. In 2018, the average loan-to-value ratio for new housing loans registered 71.10%, slightly higher than that in 2017. Moreover, the average loan-to-value ratio for high-value housing loans decreased to 57.04% and kept falling to 56.68% in 2019 Q1 (Chart 2.44).

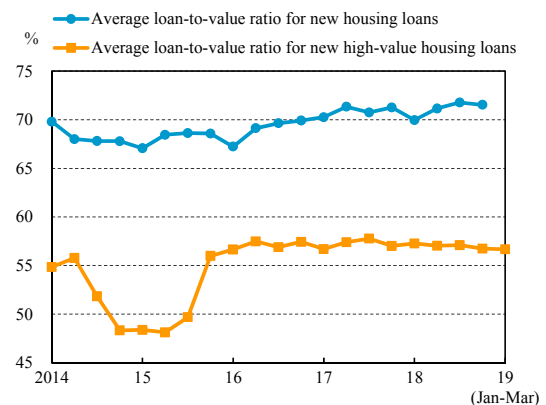
In the second half of 2018, the NPL ratios of housing loans and construction loans decreased moderately. The NPL ratios of those loans registered 0.21% and 0.19%, respectively, at the end of March 2019, both lower than the overall 0.25% NPL ratio of loans granted by domestic banks. Reflecting this, the risk management capability of domestic banks to cope with potential mortgage loan losses remained satisfactory.

**Chart 2.43 Annual growth rates of real estate loans**



Source: CBC.

**Chart 2.44 Average loan-to-value ratios for new housing loans**



Notes: 1. Figures are calculated by using the loan-to-value ratios for new housing loans granted by all financial institutions.

2. Figures are calculated by using the loan-to-value ratios for new high-value housing loans granted by all banks.

Sources: JCIC and CBC.



### Box 1

#### The impacts of the US-China trade tensions on Taiwan's economy and finance

Since US President Donald Trump assumed office, the objectives of foreign economic and trade policies in the US have been emphasized as “fair trade” and “America first” through gradual strengthening of trade protection measures aimed at protecting benefits for American citizens. On the other hand, as a beneficiary of globalization and a rising power, Mainland China actively promoted the “Made in China 2025” plan that provoked a heightened sense of alertness among market participants in the US and became the main reason behind the US-China trade dispute.

From March 2018 onwards, following several rounds of trade negotiations, the US and Mainland China successively raised a series of concrete and tough bilateral trade sanctions and retaliations. In early May 2019, however, the two economies still failed to reach an agreement and instead announced tariff hikes on each other's products, further escalating the trade dispute. It is generally believed that even if US-China trade negotiations reach an agreement, the great-power competition between the US and Mainland China is likely to continue because of their inherent conflicts of interest. Considering that the US and Mainland China both are important trading partners of Taiwan, it could undermine Taiwan's economic growth and financial stability if the trade dispute remains unresolved. This box discusses the impacts of the US-China trade conflicts on Taiwan's economic and financial conditions, and introduces the preemptive measures which were launched by the government.

#### 1. The impacts on Taiwan's economic and financial conditions

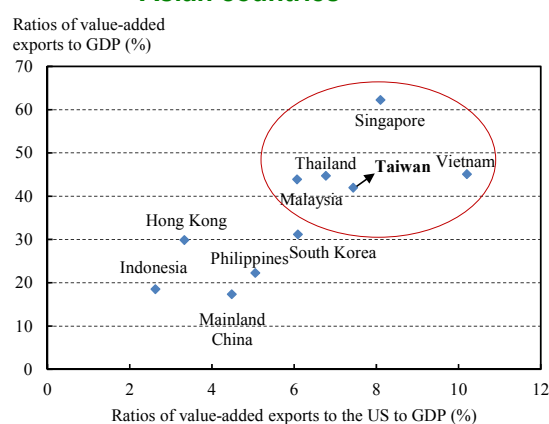
##### 1.1 Economic influences

The US-China trade dispute has a certain degree of impact on Taiwan's economy which are shown below:

1.1.1 Taiwan is highly involved in global value chains and prone to be affected by the trade dispute between the large countries

Taiwan is a small and highly open economy which registered a high engagement of 56.8%<sup>1</sup> in global value chains and a higher

**Chart B1.1 Value-added exports of major Asian countries**



Note: Calculations are based on the latest published data of 2015.  
Sources: IMF and OECD-WTO TiVA.

value-added exports to the US to GDP ratio than other Asian countries such as South Korea and Mainland China<sup>2</sup> (Chart B1.1). Considering that the US and Mainland China are both major export markets of Taiwan,<sup>3</sup> the trade dispute could jeopardize Taiwan's commodity exports and economic growth if protectionist trade policies are implemented by these economies. Moreover, spillover risks induced by a potential economic "hard landing" in Mainland China in the future could lead to a greater impact on Taiwan's economy.

1.1.2 Although conciliation between the US and Mainland China could avoid the intensification of the trade dispute, Taiwan still should prudently manage the potential order-transfer effect and the rearrangement of supply chains

If the US-China trade dispute can reach an agreement as soon as possible, it would be beneficial to global trade and economic growth, and also helpful to Taiwan's exports. However, on account of high uncertainties surrounding the conditions of a US-China trade agreement, if Mainland China promises to purchase more American products in the future, it might lead to a crowding-out effect on the commodities exported from Taiwan to Mainland China. In addition, if the US and Mainland China engage in long-term political wrestling, it could boost the transfer of the global supply chain hub from Mainland China to neighboring countries.

## 1.2 Financial influences

According to a BIS report<sup>4</sup>, when the market showed signs of mounting trade tensions, it not only caused negative impacts on global stock markets, but also induced emerging market currencies, especially the renminbi, to turn to depreciate against the US dollar. However, the impacts on Taiwan's stock and FX markets were relatively mild.

1.2.1 Global stock markets fell in 2018, but Taiwan's stock markets remained relatively stable

In 2018, most Asian economies saw drops in their stock markets. Above all, Mainland China registered the sharpest decrease (-24.59%) owing to the direct impact of the US-China trade dispute. However, the decline in the Taiwan Stock Exchange Weighted Index (-8.60%) was more moderate than those in the stock indices of other Asian economies such as South Korea (-17.28%) and Hong Kong (-13.61%).

1.2.2 The rising trade dispute speeded up international capital movements, yet the impact on Taiwan's FX market remained relatively limited

The escalating US-China trade dispute could cause capital flight to safety, such as US government bonds, gold, and Japanese yen, and in turn, accelerate global capital

movements and undermine financial market stability. However, thanks to the strong balance of payments, a sustained current account surplus, ample FX reserves, and sufficient liquidity of the financial system in Taiwan, the capital outflow-bearing capacity remained relatively sound. The NT dollar against the US dollar depreciated by 2.88% in 2018, lower than the 5.15% of the renminbi and the 4.05% of the Korean won, reflecting that the impact of the US-China trade dispute on Taiwan's FX market remained relatively limited.

## ***2. Taiwan's preemptive measures***

### **2.1 Economic and taxation measures**

In response to the possible order-transfer effect and the rearrangement of supply chains, the Executive Yuan consecutively implemented several supporting measures, including: (1) strengthening the contribution of research and development in production to promote industrial upgrades; (2) promptly executing domestic demand development plans, such as energy transition and urban renewal, to foster Taiwanese enterprises to invest back in Taiwan; (3) carrying out the “five plus two” innovative industries plan; and (4) actively promoting multilateral economic and trade cooperation plans.<sup>5</sup>

Moreover, in order to guide Taiwanese firms to repatriate their overseas funds into domestic industries and financial markets in Taiwan, the Executive Yuan in April 2019 passed the *Draft Act on the Use and Taxation on the Inward Remittance of Overseas Funds*. This draft act allows individuals' inward remittance of overseas funds as well as the profit-seeking enterprises' allocated investment income which are remitted back from their offshore invested companies to apply for applicable tax preferences according to the regulation.<sup>6</sup> Except for the compliance with the *Money Laundering Prevention Act* and the *Counter-Terrorism Financing Act*, the usages of overseas funds remitted back by Taiwanese enterprises shall be properly managed so as to prevent the negative influences of capital inflows on the capital and financial markets in Taiwan.

### **2.2 Financial measures**

#### **2.2.1 The FSC's preemptive measures**

The FSC will continue to pay close attention to the changes in international financial conditions. If there is any significant event affecting Taiwan's economic development or investor confidence, the FSC will adopt necessary preemptive measures to stabilize the domestic stock and futures markets.

The FSC has established a mechanism monitoring the exposures of domestic banks to

Mainland China. At the end of 2018, the exposures of all domestic banks to Mainland China stood at NT\$1.78 trillion, or 53% of banks' net worth, lower than the statutory limit of 100% and within a manageable range. Moreover, domestic banks are required to meet the requirement that minimum loan loss provisions and guaranteed reserves shall be at least 1.50% of the outstanding credit to customers in Mainland China so as to reinforce their risk-bearing capacity.

### 2.2.2 The Bank's preemptive measures

- (1) The Bank will closely monitor the new developments of the US-China trade dispute. If the dispute induces rapid movements of international capital, leading to excess volatility and disorderly movements in the NT dollar exchange rate with adverse implications for domestic economic and financial stability, the Bank will, in line with its mandate, aptly maintain FX market order and provide markets with sufficient liquidity to support economic activity.
- (2) The Bank will continue to monitor the changes in economic and financial conditions in Mainland China, and the exposures of domestic banks to it. Furthermore, the Bank will contact the FSC to deal with any abnormal situation if necessary.

### 3. Conclusions

If the US-China trade dispute escalates, it could bring about seriously negative impacts on global trade momentum. The trade dispute heightens global economic and financial uncertainty, which not only has protracted impacts on the economies of the US and Mainland China, but also exacerbates volatilities in international financial markets. Nevertheless, on the back of the close attention and preemptive measures undertaken by the relevant governmental agencies, the impact of the trade dispute on Taiwan could be mitigated.

- Notes: 1. The figure is calculated by using published data of December 2018 from OECD-WTO TiVA.
2. Based on the latest value-added exports data of 2015 from OECD-WTO TiVA, Taiwan, South Korea and Malaysia not only highly directly exported to the US, but also indirectly exported to the US through Mainland China. Therefore, the impacts of the US-China trade dispute on the above-mentioned countries were higher than those on other emerging countries.
  3. Based on the exports data of Taiwan in 2018, Taiwan's exports to the US and Mainland China accounted for 12% and 41%, respectively.
  4. BIS (2018), *BIS Quarterly Review*, September.
  5. BOFT (2018), *The Development of International Trade in the Republic of China (Taiwan) 2018-2019*, August.
  6. Among the inward remittance of overseas funds, 5% of remitted funds can be used freely, but cannot be used for the acquisition of real estate; 25% shall be engaged in financial investments

through trust accounts or securities discretionary accounts. The remaining remitted funds can be used in substantive investments and directly invested in the important policy-focused industries through domestic venture capital investment or private equity funds. Within the first year and the second year from the date of the implementation of this Act, the applicable tax rates of inward remittance of overseas funds will be 8% and 10%, respectively. Furthermore, after the investment is completed within the expiration date, an application for a refund of 50% of the tax amount may be submitted to the tax authorities; in other words, the tax rates will be 4% and 5%, respectively.